1	BEFORE THE
2	ILLINOIS COMMERCE COMMISSION
3	ILLINOIS-AMERICAN WATER COMPANY,) DOCKET NO
4	CITIZENS UTILITIES COMPANY OF ILLINOIS) 00 -0476 and CITIZENS LAKE WATER COMPANY)
5	Petition for Approval of Proposed) Reorganization and Affiliated Interest)
6	Agreements, Issuance of Common Stock)
7	and Debt Securities and Assumption of) Affiliated Interest.)
8	Springfield, Illinois February 1, 2001
9	Met, pursuant to agreement, at 9:15 A.M.
10	
11	BEFORE:
12	MR. WILLIAM SHOWTIS, Examiner
13	APPEARANCES:
14	MR. BOYD J. SPRINGER MS. LIDIA FIORE
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16	Chicago, Illinois 60601-1692
17	(Appearing on behalf of Illinois-American Water Company)
18	MS. SUE SCHULTZ
19	Attorney at Law 300 North Water Works Drive
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21	(Appearing on behalf of
22	Illinois-American Water Company)

1	APPEARANCES:	(Cont'd)
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10		n behalf of the Illinois Water Consumers)
11	MR. JOSEPH T. CLEN	
12	MS. JANIS E. VON Q 527 East Capitol A Springfield, Illin	venue
13		
14		n behalf of the Staff of the commerce Commission)
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21	SULLIVAN REPORTING COMP. Cheryl A. Davis, Report	• •
22	Carla J. Boehl, Reporte	

1	I	N D E X			
2	WITNESSES	DIRECT	CROSS	REDIRECT	RECROSS
3	JOSEPH F. HARTNETT, By Mr. Springer			457	
4	By Mr. Clennon By Examiner Showti		422 444	457	465 463
5	TERRY L. GLORIOD	D	111		103
6	By Mr. Springer By Mr. Fitzhenry	483	487	524	526
7	By Mr. Clennon By Examiner Showti	S	511 515		520
8	RONALD D. STAFFORD				
9	By Mr. Springer By Ms. Von Qualen	527	530	596/60	7 602
10	By Mr. Fitzhenry By Examiner Showti	S	551 586		604
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12	FREDERICK L. RUCKMAN By Mr. Springer By Mr. Fitzhenry	608	611	667	
13	By Mr. Clennon By Examiner Showti	s	625 663		671
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1	INDE	X	
2	EXHIBITS	MARKED	ADMITTED
3	IAWC 1.0, 1.1, 1.2, 1.0R, 1.0SR, 1.3SR		487
4	IAWC 2.0, 2.1, 2.2, 2.0R,		611
5	2.1R, 2.2R, 2.3R, 2.0SR, 2.4SR		011
6	IAWC 3.0, 3.1 - 3.5, 3.0R,		530
7	3.1R, 3.5R, 3.6R, 3.0SR		550
8	IAWC 4.0, 4.0R, 4.1R, 4.0SR		421
9	Joint Applicants' Proprietary	y 11 482	487
10	IIWC Cross 1	611	624
11			
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1	PROCEEDINGS
2	EXAMINER SHOWTIS: Pursuant to the authority
3	vested in me by the Commerce Commission, I now call
4	for hearing Docket 00-0476 which concerns the
5	petition of Illinois-American Water Company,
6	Citizens Utilities Company of Illinois, and
7	Citizens Lake Water Company for approval of a
8	proposed reorganization and affiliated interest
9	agreements, issuance of common stock and debt
10	securities and assumption of affiliated interest.
11	Will the parties please enter their
12	appearances for the record.
13	MR. SPRINGER: Boyd J. Springer and Lidia
14	Fiore of Jones, Day, Reavis & Pogue, 77 West
15	Wacker, Suite 3500, Chicago, Illinois 60601-1692,
16	appearing on behalf of Illinois-American Water
17	Company.
18	MS. SCHULTZ: Sue Schultz, General Counsel of
19	Illinois-American Water Company, also appearing on
20	behalf Illinois-American. My business address is
21	300 North Water Works Drive, Belleville, Illinois
22	62223, and my telephone number is (618)239-2225.

- 1 MS. CONTI: Lee Ann Conti, 1000 International
- 2 Parkway, Woodridge, Illinois 60157, appearing on
- 3 behalf of Citizens Utilities Company of Illinois
- 4 and Citizens Lake Water Company.
- 5 MS. VON QUALEN: Janis Von Qualen and Joseph
- 6 T. Clennon, on behalf of the Staff of the Illinois
- 7 Commerce Commission, 527 East Capitol Avenue,
- 8 Springfield, Illinois 62701.
- 9 MR. FITZHENRY: Edward Fitzhenry with the law
- 10 firm of Lueders, Robertson and Konzen, Post Office
- 11 Box 735, Granite City, Illinois 62040, appearing on
- 12 behalf of the Illinois Industrial Water Consumers.
- 13 EXAMINER SHOWTIS: I believe Mr. Hartnett will
- 14 be the first witness today.
- MR. SPRINGER: Yes, Mr. Examiner. We're ready
- 16 to proceed.
- 17 EXAMINER SHOWTIS: You may proceed.
- 18 MR. SPRINGER: Thank you.

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- JOSEPH F. HARTNETT, JR.
- 2 called as a witness on behalf of the Joint
- 3 Applicants, having been first duly sworn, was
- 4 examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. SPRINGER:
- 7 Q. Please state your name and business
- 8 address.
- 9 THE WITNESS:
- 10 A. My name is Joseph F. Hartnett, Jr. My
- 11 address is 1025 Laurel Oak Road, Voorhees, New
- 12 Jersey 08043.
- Q. And, Mr. Hartnett, by whom are you
- 14 employed?
- 15 A. I'm employed by American Water Works
- 16 Service Company as the Vice President of Finance.
- 17 I also serve as the Treasurer of American Water
- Works Company.
- 19 Q. And have you prepared testimony for
- 20 purposes of this case?
- 21 A. Yes, I have.
- 22 Q. I show you what's marked as IAWC Exhibit

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1 4.0 and ask if that is a copy of direct testimony
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- 2 that you've prepared for this proceeding?
- 3 A. That's correct.
- 4 Q. I also show you a copy of what's been
- 5 marked for identification as IAWC Exhibit 4.0R and
- 6 ask if that is a copy of rebuttal testimony --
- 7 A. That's correct.
- 8 Q. -- that you prepared for this case?
- 9 A. That is correct.
- 10 Q. And in that testimony do you sponsor
- 11 what's been marked as IAWC Exhibit 4.1R?
- 12 A. That is correct.
- Q. Do you also sponsor surrebuttal
- 14 testimony which has been marked as IAWC Exhibit
- 15 4.0SR?
- 16 A. Yes, that's correct.
- 17 Q. Is the information presented in the
- 18 testimony and the exhibits you sponsor true and
- 19 correct to the best of your knowledge?
- 20 A. Yes, it is.
- 21 MR. SPRINGER: At this time, Mr. Examiner, I
- 22 would ask for admission into evidence of

- 1 Mr. Hartnett's direct testimony, Exhibit 4.0, his
- 2 rebuttal testimony, Exhibit 4.0R, surrebuttal
- 3 testimony, Exhibit 4.0SR, and Exhibit 4.1R which
- 4 Mr. Hartnett sponsors in his rebuttal testimony.
- 5 EXAMINER SHOWTIS: Is there any objection?
- 6 MR. CLENNON: Staff has one objection -- or
- 7 two objections, Your Honor.
- 8 EXAMINER SHOWTIS: Okay.
- 9 MR. CLENNON: In Mr. Hartnet t's rebuttal
- 10 testimony on page 2, line 6, as well as page 4,
- 11 line 11, Mr. Hartnett first of all says Mr. Smith
- does not appear to understand our proposal. This
- is complete speculation, beyond this witness's
- 14 ability to know. The same thing with page 4;
- 15 Ms. Langfeldt clearly does not understand the SSP.
- Once again, this is beyond the witness's knowledge.
- 17 The comments create a setting of animus in this
- 18 proceeding that is completely uncalled for, and
- 19 they should not be permitted to be entered into the
- 20 record.
- 21 EXAMINER SHOWTIS: A response?
- MR. SPRINGER: May I respond, Mr. Examiner?

- 1 EXAMINER SHOWTIS: Yes.
- 2 MR. SPRINGER: Mr. Examiner, the comments
- 3 referred to are not intended to create any feeling
- 4 of animus or comment on anything in an
- 5 inappropriate way. The comments are directed to
- 6 testimony of the witnesses and are indicating that
- 7 the witness does not understand the proposal in the
- 8 context of the testimony given, and I don't think
- 9 there's anything inappropriate in commenting in
- 10 that manner.
- 11 MR. CLENNON: Your Honor, it's clearly beyond
- 12 his ability to understand. In addition to this,
- 13 we've, you know, gone through a day of testimony
- 14 where -- verbal testimony where these matters are
- 15 becoming more and more apparent. The Company
- should be able to put on its case without resorting
- 17 to these tactics.
- 18 MR. SPRINGER: Again, I don't think there's
- 19 anything inappropriate in commenting that testimony
- 20 reflects a misunderstanding of a proposal.
- 21 EXAMINER SHOWTIS: The motion to strike those
- 22 portions of the testimony is denied, and I would

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1 state for the record I do know what animus means.
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- 2 (Laughter)
- 3 Is there any other motions?
- 4 MR. CLENNON: No other objection, Your Honor.
- 5 EXAMINER SHOWTIS: Okay. Mr. Hartnett is
- 6 available for cross.
- 7 MR. SPRINGER: Is there a ruling on the
- 8 exhibits?
- 9 EXAMINER SHOWTIS: I think I -- well, you're
- 10 right. The exhibits sponsored by Mr. Hartnett are
- 11 admitted.
- 12 (Whereupon IAWC Exhibits
- 13 4.0, 4.0R, 4.1R, and 4.0SR
- 14 were received into
- 15 evidence.)
- MR. SPRINGER: Thank you.
- 17 Mr. Hartnett is available for
- 18 cross-examination.
- MR. FITZHENRY: I don't have any questions.
- 20 MR. CLENNON: Okay.
- 21 MR. FITZHENRY: Maybe I'll have some after
- you're done.

1 MR. CLENNON: Staff has some questions. May I

- proceed, Your Honor?
- 3 EXAMINER SHOWTIS: Yes, you may.
- 4 CROSS EXAMINATION
- 5 BY MR. CLENNON:
- 6 Q. Good morning Mr. Hartnett. As you know,
- 7 my name is Joe Clennon.
- 8 A. Good morning.
- 9 Q. I represent the Staff of the Illinois
- 10 Commerce Commission.
- 11 Could you please turn to your
- 12 surrebuttal testimony, sir? And lines 78 to 80.
- 13 A. Yes, I have that.
- 14 Q. Okay. There you state, as stated in my
- 15 response to Data Request RL 8.02, the DCF analysis
- 16 was updated to reflect tax benefits during our
- 17 negotiations with Citizens. Is that a fair
- 18 reading, sir?
- 19 A. Yes, that's correct.
- Q. Sir, can you explain to me and to this
- 21 court why this updated DCF analysis was not
- provided in response to Staff Data Request 1.02?

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1 A. I don't recall Staff Data Request 1.02.
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- Q. It's the Hart-Scott-Rodino filing.
- 3 A. It was not included in the Hart-Scott-
- 4 Rodino filing.
- 5 Q. Can you explain to me why this
- 6 information was not provided in response to Staff
- 7 Data Request 1.05?
- 8 MR. SPRINGER: Can you state the number again,
- 9 Mr. Clennon?
- MR. CLENNON: 1.05, Staff Data Request 1.05.
- 11 MR. SPRINGER: All right. That's not TQS?
- 12 MR. CLENNON: No, it is not.
- MR. SPRINGER: Okay. Just a moment.
- 14 (Pause in the proceedings.)
- 15 A. The Staff Data Request 1.05 I don't
- 16 believe -- we put this together -- we put this
- 17 summary together for submission with the data
- 18 response specifically. We didn't -- I don't
- 19 believe back in July we would have had this put
- 20 together when the data response was requested or
- 21 data request was asked. As we were going through
- 22 the negotiations with Citizens, as we gained

- 1 additional information we would keep track and
- 2 maybe update our numbers on a piece of paper, but
- 3 we didn't necessarily rerun a full DCF and a full
- 4 formal presentation as we gave -- as we presented
- 5 as a response to the data request. We pulled that
- 6 together specifically in response to the data
- 7 request.
- 8 Q. Your testimony, sir, states that the DCF
- 9 analysis was updated to reflect the tax benefits
- 10 during our negotiations with Citizens. Is that
- 11 correct?
- 12 A. That's correct.
- 13 Q. And the data request is dated July 24,
- 14 2000. Is that correct?
- 15 A. Right.
- 16 Q. And that is after the negotiations with
- 17 Citizens.
- 18 A. That's correct.
- 19 Q. Is that correct?
- 20 A. That's correct.
- 21 Q. Can you explain to me why, when the DCF
- 22 analysis was updated during the negotiations with

- 1 Citizens, it was not provided on July 24th?
- 2 A. The DCF analysis that was provided in
- 3 response to 1.02 was the initial DCF analysis. We
- 4 quantified the tax benefits afterwards, did a
- 5 separate DCF, and came up with a separate number
- 6 and just added that to I think it was 722 million
- 7 in the initial DCF, so we didn't run a new,
- 8 combined DCF.
- 9 Q. And when you updated that, that was
- 10 during the negotiations. Is that correct?
- 11 A. That's correct.
- 12 Q. And then that was not provided to the
- 13 Staff after the Staff asked for it in Data Request
- 14 5.01. I'm sorry; 1.05.
- 15 A. The copy that we provided was the only
- 16 copy of the analysis available. We would have done
- 17 a calculation of the present value of the tax
- 18 benefits, but we wouldn't have done a -- we didn't
- 19 have a copy of any analysis.
- 20 Q. Do you have a copy of RL -- Data Request
- 21 RL 2.15?
- 22 A. Yes, I have it.

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1 Q. In part, that data request asks were the
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- valuation methods identified and demonstrated by
- 3 Mr. Bobba identical to the valuation techniques
- 4 employed by IAWC in determining the purchase price
- for the utility assets, and your answer, in part,
- 6 says in addition to those factors, the parent
- 7 employed a discounted cash flow analysis. This
- 8 analysis is included in Attachment 4(c)-6 to Data
- 9 Request 1.02, and this was issued -- this data
- 10 request was received by you on September 7, 2000.
- 11 Why was not this information provided in September?
- 12 A. Well, as I said previously, the
- 13 calculations we did we started out with the first
- 14 DCF which was \$722 million. As we got more
- 15 information from Citizens or as we gained more
- 16 information from our tax advisors, we might do a --
- we might say, okay, we have an additional 20
- 18 million of value related to the tax benefits, so we
- 19 might have done either on a side -- on a piece of
- 20 paper or -- there was no formal rerun DCF done at
- 21 that time. So as we were building the information
- 22 and gaining information from Citizens during the

- 1 negotiation process, we were updating the value we
- 2 had identified. We didn't pull together and
- 3 resubmit anything to the board or do a whole new
- 4 DCF because it was still within the authorization
- 5 or the range that we had to negotiate with
- 6 Citizens, so we didn't have to do a formal
- 7 presentation to do that so we didn't do it until
- 8 such time as --
- 9 Q. And you did not provide it with --
- 10 MR. SPRINGER: I don't think the witness has
- 11 completed his statements.
- 12 EXAMINER SHOWTIS: Finish your answer.
- 13 A. I'm finished.
- 14 Q. Isn't it true, sir, that for Staff Data
- 15 Request DAB 1.5, as well as DAB 1.6, again, you did
- 16 not provide this analysis that you had done during
- 17 the negotiations with Citizens?
- 18 MR. SPRINGER: I object to the word analysis.
- 19 I believe the witness specified that he did not
- 20 consider what was done to be an analysis.
- 21 MR. CLENNON: Your Honor, his testimony
- 22 clearly states that the DCF analysis was updated to

- 1 reflect tax benefits during our negotiations with
- 2 Citizens. The Staff asked for this information,
- 3 and this witness in particular states that it was
- 4 updated and then it is not provided by the company.
- 5 I would like to have an explanation on why Data
- 6 Request DAB 1.5 and DAB 1.6 was not updated with
- 7 this information when it was specifically asked
- 8 for.
- 9 MR. SPRINGER: Is that the question now?
- 10 MR. CLENNON: Yes. That was the question
- 11 originally.
- 12 EXAMINER SHOWTIS: You can answer that
- 13 question.
- 14 A. The DCF analysis was not updated. We
- 15 ran separate calculations as we gained additional
- 16 information and just added the result of those
- 17 calculations to the original DCF. We did not do a
- 18 new DCF analysis to reflect all of these new -- all
- 19 these pieces of new information until requested to
- 20 combine them all together -- until requested as
- 21 part of the 8.04 or 8.02 request by Ms. Langfeldt.
- 22 Q. If you take a look at Data Request DAB

- 1 1.6, that data request says, if yes, please provide
- 2 all documents presenting and supporting the
- 3 analysis that Mr. Hartnett reviewed. Once again,
- 4 sir, you did not provide that. Is that correct?
- 5 A. I did not have any formal documents. If
- 6 I did -- I do not recall having any documents that
- 7 would have had the new \$895 million number that was
- 8 provided. That was done -- if we did it, we did it
- 9 on a separate piece of paper, a scratch paper,
- 10 which I did not save.
- 11 Q. Sir, does it not say please provide all
- 12 documents?
- 13 A. Yes.
- Q. Does not say formal documents?
- 15 A. I don't think I have any documents,
- 16 formal or informal.
- 17 Q. If we could turn to page 2 of your
- 18 direct. I'm sorry; page 3, please, line 11. You
- 19 indicate at that point in your testimony that you
- 20 were involved in the acquisition of the water and
- 21 wastewater assets of Citizens, including contact
- 22 with Citizens executives. Is that correct?

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1 A. I'm sorry. I don't have the right
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- 2 reference I don't think. Line 11 of page 3?
- 3 EXAMINER SHOWTIS: I think you have the wrong
- 4 cite.
- 5 Q. I'm sorry. I'm looking for page 2. I
- 6 apologize.
- 7 A. No problem. Line 11, page 2. Yes, I
- 8 have that.
- 9 Q. In there you say that you were involved
- in all aspects of the investigation to purchase the
- 11 assets from Citizens. Is that true?
- 12 A. That's correct.
- 13 Q. And that included the assembly and
- 14 analysis for public information concerning
- 15 Citizens, including reports to the state public
- 16 utility commissions, the SEC filings, contracts,
- investigations, development of financial analysis.
- 18 Is that true?
- 19 A. The conduct of due diligence
- 20 investigation. Yes, that's correct.
- Q. And you were involved in all of those
- 22 aspects?

- 1 A. Yes, I was.
- Q. Would it be also true that in connection
- 3 with your position as Vice President of American
- 4 Water Works, you were contacted -- you were in
- 5 contact with other American Water Works executives
- 6 concerning the purchase?
- 7 A. I was in contact with members of the due
- 8 diligence team, some of which are executives in
- 9 other subsidiaries, yes.
- 10 Q. And is it your testimony now that you
- 11 had no contact with other executives while you were
- 12 assembling the analysis of all the information
- 13 concerning Citizens' water and wastewater
- 14 properties? Is that your testimony now?
- 15 A. I was in contact with executives at
- 16 American Water Works Company at the corporate
- 17 headquarters.
- 18 Q. Okay.
- 19 A. And the members of the due diligence
- 20 team, but I wasn't necessarily in contact with all
- 21 the executives at the subsidiary level.
- 22 Q. Okay. Were you in contact with all the

- 1 executives at American Water Works Company?
- 2 A. Yes, many of the executives, yes.
- 3 Q. Many of the executives?
- 4 A. Yes.
- 5 Q. During your performance of these duties
- 6 that you have listed here?
- 7 A. Yes, I was.
- 8 Q. I would assume that it is also correct
- 9 that you were in contact with the Board of
- 10 Directors of American Water Works from time to
- 11 time. Is that true?
- 12 A. At least we did submit the presentation
- 13 to the Board of Directors one time.
- Q. During your performance of your duties
- 15 concerning the purchase of Citizens, did you ever
- 16 contact customers of either Citizens or
- 17 Illinois-American Water Company?
- 18 A. No, I did not.
- 19 Q. On page 2 of your testimony you speak of
- 20 a public teleconference call between Citizens and
- 21 certain financial analysts. Did you participate in
- 22 that call?

- 1 A. I did not participate. I listened to
- 2 it, yes.
- 3 Q. Okay. So would it be true that your
- 4 testimony on page 2, the sentence that begins on
- 5 line 24, in early June, we participated in a public
- 6 teleconference call between Citizens and certain
- 7 financial analysts during Citizens' discussion of
- 8 recent acquisition of telecommunication properties
- 9 from GTE and further discussed their intention to
- 10 sell wastewater and water products should be
- 11 changed to in early June we listened?
- 12 A. I guess technically that's correct. I
- 13 apologize.
- 14 Q. Can you identify for this court and for
- 15 me the parties that were participating or listening
- in on that phone call?
- 17 A. No. I do not know that.
- 18 Q. Do you know if there were any customers
- of Citizens that participated in that phone call?
- 20 A. I do not know that.
- Q. On page 3 of your testimony you talk
- 22 about a mid June meeting involving American Water

- 1 Works and Citizens executives. Did this meeting
- 2 relate to the purchase of the Citizens properties?
- 3 A. Yes. It related, as I say in the
- 4 testimony, we were expressing our interest in
- 5 acquiring the water and wastewater properties.
- 6 Q. Were any customers participants of this
- 7 meeting?
- 8 A. No.
- 9 Q. Were any customer groups such as CUB
- 10 participants of this meeting?
- 11 A. I'm sorry. I don't know what CUB is.
- 12 Q. Oh, I'm sorry; the Citizens Utility
- 13 Board here in Illinois.
- 14 A. Citizens Utility? There were no
- 15 customers participating in the meeting.
- 16 Q. All right. There were any customer
- 17 advocate groups participating?
- 18 A. No, not to my -- no, there were not.
- 19 Q. Is it correct, sir that, no customers or
- 20 customer advocacy groups of either Citizens or
- 21 Illinois-American negotiated any aspect of the
- 22 purchase?

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1 A. Certainly not as a large group. Whether
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- 2 some of the Citizens executives might have been
- 3 customers of their water utilities I don't know,
- 4 but, no, not a big group.
- 5 Q. A very good distinction. Thank you.
- 6 As an executive for American Water
- 7 Works, would you recommend that the stockholders of
- 8 that company or a utility either directly or
- 9 through an agent in negotiations for the purchase
- of an asset prior to the stockholders assuming the
- 11 risk of that purchase -- I'm sorry. Let me start
- 12 that over. Let me just skip that one.
- Would you turn to page 3, beginning on
- 14 line 4?
- 15 A. Yes.
- 16 Q. There you state that Illinois -American
- or American Water Works accumulated information on
- 18 Citizens to determine the preliminary value of
- 19 Citizens' water and wastewater properties. Is that
- 20 a correct -- a fair reading of your testimony?
- 21 A. Yes, that's substantially correct, yes.
- Q. Was one of your concerns surrounding the

- 1 valuation of these assets for the purpose -- was
- 2 one of your concerns surrounding the valuation of
- 3 the assets the potential risk to shareholders?
- 4 A. At that time, certainly you're
- 5 considering that, but this is a nonbinding
- 6 expression of interest so you're not as focused on
- 7 the risks at that point. You're trying to
- 8 determine what the fair value of the assets is.
- 9 Subsequently, certainly we consider the risk to the
- 10 shareholders, certainly.
- 11 Q. I believe on page 3, line 10, you
- 12 discuss Citizens' relationship with Morgan Stanley
- 13 Dean Witter as its advisor.
- 14 A. That's correct.
- 15 Q. Is it your understanding that Morgan
- 16 Stanley provided advice to the Board of Directors
- 17 of Citizens?
- 18 A. I don't know whether -- I can't say
- 19 whether they provided advice to the Board of
- 20 Directors. I know they were advising management.
- 21 I would imagine they probably provided advice, but
- 22 I don't know that for a fact.

- 1 Q. I believe on page 3 you speak of a
- 2 confidentiality agreement with Citizens.
- 3 A. Yes.
- 4 Q. And that was needed to conduct your due
- 5 diligence. Is that correct?
- 6 A. That's correct.
- 7 Q. And this obligation of due diligence,
- 8 that's an obligation to the board of directors, is
- 9 it not?
- 10 A. Among others. It's a process certainly
- 11 to go through to determine the level of interest
- 12 you have in an acquisition, and you're certainly
- 13 considering -- it's an obligation to the board of
- 14 directors, the shareholders, and all constituents.
- Q. And just so I'm clear, the
- 16 confidentiality agreement was needed so you could
- 17 fulfill the due diligence obligation. Is that
- 18 correct?
- 19 A. That's correct.
- Q. Do you believe that the existence of the
- 21 confidentiality agreement inhibited participation
- 22 by customers or customers advocacy groups in the

- 1 negotiations?
- 2 A. I'm not quite sure what you mean.
- 3 Certainly the confidentiality agreement did limit
- 4 how many people you could talk to, since Citizens
- 5 Utilities was a publicly traded company and there's
- 6 restrictions on disclosure of non-public
- 7 information, restrictions in the securities laws.
- 8 I don't think the confidentiality agreement in and
- 9 of itself would have prohibited -- well, I don't
- 10 think the confidentiality agreement was the reason
- 11 that the customers were not present at the
- 12 negotiations.
- 13 Q. Very good. But certainly it limited the
- 14 Company's ability to contact customer groups.
- 15 A. It did, but more as a result of the
- 16 securities laws, potential securities laws
- violations of disclosing non-public information.
- 18 Q. Very good.
- 19 On page 3 you discuss intensive
- 20 negotiations that were conducted by AWS [sic] and
- 21 Citizens from September 10th till July 24th, after
- 22 which point Citizens released an offering document

- 1 to other potential bidders for water and wastewater
- 2 assets; I'm sorry, for wastewater -- for the water
- 3 and wastewater assets.
- 4 EXAMINER SHOWTIS: I think you misspoke. It
- 5 was from September 10th to September 24th. You
- 6 said July 24th.
- 7 MR. CLENNON: I'm sorry. I'll still stuck on
- 8 that data request.
- 9 MR. SPRINGER: Did you also reference AWW or
- 10 was that AWWS?
- 11 MR. CLENNON: AWWS.
- 12 A. AWW, in my testimony, did conduct --
- 13 that's correct, did conduct significant
- 14 discussions, extensive discussions between
- 15 September 10th and September 24th. That's correct.
- 16 Q. Moving on, if a bid is made and a
- 17 purchase occurs, just generally, does the bid --
- does the bidder, by virtue of the purchase, assume
- 19 the risk of ownership?
- 20 A. The bid itself doesn't assume the risk
- of ownership. If you close, there are certain
- 22 risks in the transaction.

- 1 Q. Very good.
- 2 Is it reasonable that if a potential
- 3 bidder chooses not to make a bid and make the
- 4 purchase, one of the factors could be that that
- 5 bidder was not interested in assuming the ownership
- 6 risk of that investment?
- 7 A. There are many, many different reasons
- 8 that a bidder might not choose. That could be one
- 9 of the reasons. I agree that could be one.
- 10 Q. But generally, investors are risk
- 11 adverse.
- 12 A. No, I wouldn't say risk adverse. I
- 13 would say they expect a return commensurate with
- 14 the risk they take.
- 15 Q. So part of their analysis is the risk
- 16 involved with a certain investment. Is that
- 17 correct?
- 18 A. That's correct.
- 19 Q. To your knowledge, did any customers of
- 20 Citizens make a bid on the purchase of the company?
- 21 A. I have no knowledge of any other
- 22 bidders, the other bidders for Citizens.

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1 Q. If you could turn to page 4, beginning
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- on lines 19, I think of your surrebuttal testimony
- 3 actually.
- 4 A. That's surrebuttal, page 4?
- 5 Q. Yes.
- 6 A. And what line number is that?
- 7 Q. Line 19.
- 8 A. I have a different sequence.
- 9 MS. SCHULTZ: There's no 19 on 4.
- 10 Q. Okay. I apologize.
- 11 A. 79 is --
- 12 Q. Hold on. Let me just slow everybody
- 13 down. I'll find the right one.
- 14 (Pause in the proceedings.)
- 15 I'm sorry. It was in your direct
- 16 testimony. I apologize for the inconvenience.
- 17 A. No problem. What page was that?
- 18 Q. Page 4.
- 19 A. Yes, I have it.
- Q. You state something along the lines of
- in today's economy, the values of companies in
- 22 nearly every industry are above book value. Is

- 1 that a fair reading?
- 2 A. That's correct.
- Q. Isn't it true, sir, that nearly every
- 4 industry does not share the monopolistic
- 5 environment that the water industry shares?
- 6 A. That's correct.
- 7 Q. Could you get out Data Request RL 2.03,
- 8 please?
- 9 A. Yes, I have it.
- 10 Q. In there I believe you indicate that you
- 11 use -- that you considered the use of property
- 12 plant and equipment net of depreciation as a basis
- 13 for allocation of the project purchase price, but
- 14 rejected this as an allocation method. Is that
- 15 correct?
- 16 A. Yes. We did think about that.
- 17 Q. Isn't it true, sir, that the use of the
- 18 allocation methodology that employs plant property
- 19 and equipment net of depreciation distinguishes --
- 20 has the ability to distinguish among state
- 21 jurisdictions a proportion of the utility assets
- 22 that the customers have already paid for through

- 1 rates?
- 2 A. I'm sorry. I don't really underst and
- 3 the question.
- 4 Q. Okay. Property plant and equipment net
- of depreciation is an allocation methodology. Is
- 6 that not correct, sir?
- 7 A. That is an allocation methodology.
- 8 Q. Good. And as an allocation methodology,
- 9 it has the ability to distinguish among the state
- 10 jurisdictions the proportion of utility assets that
- 11 the ratepayers have already paid for. Isn't that
- 12 correct?
- 13 A. While I'm not -- certainly not an expert
- in ratemaking, I don't believe the customers pay
- 15 for depreciated plant. I believe -- I understand
- 16 that in ratemaking, depreciated plant is a
- 17 component of rate base upon which revenues are set.
- 18 I do understand that.
- 19 Q. Okay. Would you agree, sir, that the
- 20 use of this methodology helps enable the company or
- 21 others to determine the proportion of utility
- 22 assets by state jurisdictions that have been

- 1 recovered, the value of those assets that have been
- 2 recovered by the company through its rates?
- 3 A. I can't say that I understand that.
- 4 MR. CLENNON: Staff has nothing further.
- 5 EXAMINER SHOWTIS: I have a few questions.
- 6 EXAMINATION
- 7 BY EXAMINER SHOWTIS:
- 8 Q. Would you turn to page 3 of your direct
- 9 testimony?
- 10 A. Yes, I have that.
- 11 Q. In the last paragraph on that page,
- 12 which carries over to page 4, you discuss time
- 13 periods under which intensive negotiations were
- 14 conducted, and you indicate on September 24th
- 15 Citizens released an offering document to other
- 16 potential bidders for the water assets. Would you
- just indicate to me what you mean by an offering
- 18 document?
- 19 A. Sure. I would be happy to. Typically
- when a seller wants to sell assets or a company,
- 21 they will conduct an auction, and they'll put
- 22 together an offering memorandum which gives you the

- 1 basic financial information on the company, some
- 2 background on the company and its assets. They put
- 3 all that together as kind of a selling document to
- 4 offer to potential bidders.
- 5 Q. Was such a document given to AWW by
- 6 Citizens before September 24th?
- 7 A. No, it was not. Because we initiated
- 8 the discussions with Citizens beginning in the
- 9 summer of '99, they had not yet -- it came before
- 10 the actual formal process that they were getting
- 11 ready to put together, so they didn't have the
- 12 offering memorandum available when we started
- 13 discussions.
- 14 Q. Is the purpose of providing the offering
- document to solicit possible bids from potential
- 16 buyers?
- 17 A. That is the initial piece of information
- 18 that you are given as the potential buyer to
- 19 solicit bids, but generally you get more
- 20 information after that.
- Q. Okay. I don't need to know the names or
- 22 details, but do you know if Citizens received any

- 1 other offers for its public utility assets?
- 2 A. I understand from hearing testimony in
- 3 other states from Citizens' witnesses that they did
- 4 receive other bids. Yes, Your Honor.
- 5 Q. Those would pertain to its assets in
- 6 Illinois?
- 7 A. Yes. It was for the -- I think -- well,
- 8 I just know they received other bids for the entire
- 9 water and wastewater assets, including Illinois,
- 10 yes.
- 11 Q. Okay. So would you consider AWW to be
- 12 competing with other bidders for the assets of
- 13 Citizens?
- 14 A. By the end of the process, we were
- definitely involved with a competitive bid
- 16 situation as a result of these other bids coming
- 17 in, yes.
- 18 Q. I asked a question of Mr. Hamilton I
- 19 think that was deferred to you. The question was,
- 20 in agreeing to the purchase price for the Citizens
- 21 assets, what assumptions, if any, were made with
- 22 regard to the ratemaking treatment of the

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1 acquisition adjustment and sharing of savings?
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- 2 A. We didn't have a specific sharing
- 3 savings methodology in mind when we negotiated the
- 4 purchase price. The underlying assumption we did
- 5 make in arriving at the purchase price was that the
- 6 commissions would treat the company in such a way
- 7 to allow the company to retain the savings that
- 8 were produced to cover the premium on the
- 9 acquisition. We didn't know specifically and we
- 10 didn't consider specifically how each commission
- 11 might choose to do that or what the ultimate
- 12 methodology would be that we would propose to the
- 13 commission. We simply assumed that if we could
- 14 adopt the tariffs from the existing customers, we
- 15 would be able to retain the savings we produced
- 16 below that or the savings we produced to offset the
- 17 purchase price -- the premium; excuse me.
- 18 Q. Okay. Testimony has been presented by
- 19 Illinois-American in this docket that approvals
- 20 have been obtained in certain jurisdictions with
- 21 regard to the purchase of Citizens' water and
- 22 wastewater assets. Is that correct?

- 1 A. That's correct.
- 2 Q. Just so I understand the sequence of
- 3 proposals with regard to the SSP, when was the
- 4 specific SSP that's presented in this docket
- 5 developed?
- 6 A. That was developed by Illinois -American
- 7 as part of their application process. I can't give
- 8 you the specifics because I wasn't directly
- 9 involved with the development of the proposal.
- 10 Q. Do you know if the SSP or something
- 11 comparable to the SSP was presented in other
- jurisdictions with regard to treatment of the
- 13 acquisition premiums and savings in those other
- 14 jurisdictions? I'm just trying to get an
- understanding if there's a proposal here that's
- 16 different in certain respects or similar to what
- 17 was presented in other jurisdictions.
- 18 A. Yes. Four of the states do not require
- 19 any ratemaking treatment as part of the approval
- 20 process, so there was no discussion of ratemaking
- 21 treatment in Pennsylvania where we just received
- 22 approval, Ohio, and Indiana. Those ratemaking

1 treatments will be handled in the first rate case

- 2 after the acquisition.
- 3 Q. So those orders wouldn't address any
- 4 allocation of savings?
- 5 A. No. We made no proposal to them.
- 6 Q. Okay.
- 7 A. Arizona, that order is pending from the
- 8 commission. However, we've reached a stipulation
- 9 with the staff that they have agreed to consider
- 10 the acquisition adjustment in relation to the
- 11 savings presented at the first rate case, so,
- 12 again, after the fact, not as part of the approval
- of the acquisition.
- 14 California is the only state of the six
- 15 states involved here that does require a
- determination of the ratemaking treatment as part
- of the approval process, and there is a proposal in
- 18 front of that commission for sharing of the savings
- 19 and recognition of the acquisition adjustment.
- Q. Do you know any details of that
- 21 proposal? I'm just trying to see if it's
- 22 comparable to like here we have 10 percent of the

- 1 savings to ratepayers initially and, you know, then
- 2 it goes on from there, and I'm just trying to
- 3 understand how the proposal in California compares
- 4 to what's presented here.
- 5 A. Yes, Mr. Examiner. I'm generally
- 6 familiar with it.
- 7 Q. I don't need a lot of details, but could
- 8 you give me some of the highlights?
- 9 A. I can give you some of the highlights of
- 10 what I recall. There is no rate proceeding for the
- 11 first five years. There's a stay-out provision for
- 12 five years.
- 13 Q. So more or less a rate freeze for five
- 14 years?
- 15 A. Right. My recollection is we will then
- 16 put forth in that first rate case at the end of
- 17 five years the demonstration of our savings, and I
- 18 believe we retain all savings approved in that
- 19 first rate case to support the acquisition
- 20 adjustment or the premium, and this is where I get
- 21 fuzzy, and then we start sharing after we recover
- 22 our full acquisition adjustment, but I'm not sure,

- 1 you know, and this is where I'm not real clear, but
- there's no savings sharing in the beginning in
- 3 California. It's a stay-out and then the company
- 4 recovers the acquisition adjustment from the
- 5 savings generated at the end of five years based on
- 6 proof of a rate case.
- 7 Q. Okay.
- 8 A. But please don't hold me to the details.
- 9 Q. That's fine. But in California, the
- 10 California commission would make some determination
- 11 as to whether that proposal is appropriate? Is
- 12 that what you're saying?
- 13 A. Yeah, as part of the approval process,
- 14 that's correct.
- 15 Q. At what stage of the process are the
- 16 proceedings before the California commission?
- 17 A. The hearings are being continued.
- 18 They've been interrupted until I think it's the end
- of February or early March they'll resume. The
- 20 hearings should be completed. There should only be
- 21 a very limited amount of hearing time remaining,
- 22 but the hearings are not yet completed.

- 1 Q. Okay.
- A. And if I might add, Mr. Examiner, the
- 3 proposal in California, as it was here in Illinois,
- 4 we tried to structure it in such a way to address
- 5 the utilities in those states, the state of where
- 6 those utilities are as far as ratemaking and things
- 7 like that, to the particulars of the state.
- 8 Q. Just to summarize then what you said
- 9 with regard to California, there's a five-year rate
- 10 freeze, and in the first rate case the Company will
- 11 present a demonstration of its savings. The
- 12 proposal is that the Company will retain all
- 13 savings until it has recovered the acquisition
- 14 premium, and then after that there's some sharing
- 15 mechanism.
- 16 A. Yeah. I believe it's until -- the
- 17 Company will retain all savings to cover the
- 18 acquisition revenue requirement, similar to here.
- 19 O. Okay.
- 20 A. And I used the word premium. I
- 21 apologize.
- Q. That's fine.

- 1 A. And then there's a sharing after that at
- 2 some point, and I don't recall when that is and how
- 3 that works.
- Q. If you know, in California is there --
- 5 do you know the amortization period for the
- 6 acquisition adjustment?
- 7 A. Yes. It's 40 years there also.
- Q. Okay.
- 9 A. And the staff has -- we've stipulated
- 10 with the staff on the amortization period as well
- 11 as the estimation of the savings that we anticipate
- 12 we can produce. The staff and the Company have
- 13 agreed and as to the methodology, should the
- 14 Commission approve the transaction, as to how the
- 15 Company would calculate the savings going forward
- over the 40 years.
- 17 Q. So similar to Illinois, in California
- 18 the Company's proposal is to amortize the
- 19 acquisition adjustment over 40 years and also
- 20 include the unamortized balance of that adjustment
- 21 in rate base?
- 22 A. I don't believe in our proposal we're

- 1 proposing to include the unamortized balance. I
- think we're sharing the savings. I don't believe
- 3 we're including it in rate base.
- 4 Q. Okay.
- 5 A. In California I do believe there will be
- 6 a determination at the end of that first rate case
- 7 and an inclusion in rate base of it, but I won't
- 8 swear to that.
- 9 Q. Okay. That's fine.
- 10 In your rebuttal testimony you reference
- on page 8 the DCF that was performed for CUCI that
- 12 produced a value of 221 million.
- 13 A. Yes. I have that.
- 14 Q. Did the DCF analysis determine a maximum
- offer price range? In other words, did it come up
- 16 with a range of figures?
- 17 A. Yes, Mr. Examiner. On the Exhibit 4.1R,
- if you look at the bottom of that schedule, you see
- 19 the column headed F Total Equity Value.
- Q. I see those.
- 21 A. The range, depending on the different
- 22 assumptions you use, you see the discount rates on

- 1 the left?
- Q. Right. I see now. So for the 221
- 3 million and the value shown there, the range was
- 4 from 211.3 to 231.3. Is that correct?
- 5 A. Yes, that's correct, given the 10.3
- 6 times EBITDA multiple.
- 7 (Whereupon a recess was
- 8 taken at this time.)
- 9 EXAMINER SHOWTIS: Let's go back on the
- 10 record.
- 11 Q. I just had one last question. If you'll
- turn to your surrebuttal testimony, page 2.
- 13 A. Yes.
- 14 Q. The sentence that begins at the end of
- 15 line 28 reads as follows: "If IAWC does not have a
- 16 reasonable opportunity to recover its investment in
- 17 the acquisition by retaining a portion of the
- 18 demonstrated savings, then IAWC does not believe
- 19 Section 7-204 would be satisfied." Would you tell
- 20 me what you meant when you used the words
- 21 "reasonable opportunity to recover its investment"?
- 22 A. By reasonable opportunity I meant an

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1 opportunity consistent with our proposal of savings
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- of sharing -- or sharing of savings; excuse me.
- 3 Q. And would you just briefly describe what
- 4 you meant by consistent with your proposal? Did
- 5 you mean unless the proposal was adopted in its
- 6 entirety, that IAWC does not believe Section 7 -204
- 7 would be satisfied, or did you mean there could be
- 8 some conclusion reached by the Commission that
- 9 would modify the proposal in some manner that would
- 10 still satisfy Section 7-204?
- 11 A. I would say that the economics or the
- 12 underlying economics of our proposal we have tried
- 13 to stretch as much as we could to retain or to not
- 14 harm the financial results of our Illinois -American
- 15 subsidiary. We certainly understand there might be
- 16 some other conditions placed -- non-economic
- 17 conditions placed on the Commission, whether it's
- 18 reporting information, things like that. However,
- 19 me personally, as a financial person looking at the
- 20 transaction, feel that we have provided as much of
- 21 the benefits to the customer as we can in our
- 22 Savings Sharing Proposal. Certainly we recognize

- 1 the Commission may reject the transaction. I'm not
- 2 debating that. I'm just saying our proposal is
- 3 stretching as far as I feel is appropriate from a
- 4 financial person's standpoint.
- 5 EXAMINER SHOWTIS: Okay. That's all I had.
- 6 MR. SPRINGER: We do have some brief redirect,
- 7 Mr. Examiner.
- 8 EXAMINER SHOWTIS: Okay.
- 9 REDIRECT EXAMINATION
- 10 BY MR. SPRINGER:
- 11 Q. Mr. Hartnett, in response to
- 12 cross-examination questions, I believe you
- indicated that one of the factors considered was a
- 14 goal that the transaction should be accomplished
- 15 maintaining the existing tariffs of the acquired
- 16 entity. Do you recall giving that response?
- 17 A. Yes, I do.
- 18 Q. And would you have a further explanation
- 19 you'd care to give of the answer you gave?
- 20 A. Yes. The clarification is we would
- 21 adopt the existing tariffs at closing, but the
- 22 further emphasis I'd like to place is that the goal

- 1 I think in our proposal was that the rates would
- 2 never increase higher than the rates CUCI would
- 3 experience on a stand-alone basis, and, further,
- 4 the reason we feel that's appropriate is because we
- 5 are providing all the other benefits of being part
- of the American Water system to the customers that
- 7 is included in Mr. Kelleher's testimony.
- 8 Q. So if I understand your answer, your
- 9 reference to existing tariffs was not necessarily
- 10 the tariffs presently in effect, but to tariffs no
- 11 higher than stand-alone tariffs for CUCI would be.
- 12 A. That's correct.
- 13 Q. You also in response to a question of
- 14 Mr. Clennon indicated that you did not know whether
- 15 the net PP&E ratio if used as an allocator would
- 16 distinguish between the portions of assets
- 17 recovered through rates. Do you recall an answer
- 18 of that nature?
- 19 A. Yes.
- Q. Can you say whether you have any
- 21 awareness of what the effect of applying that net
- 22 PP&E allocator would be in the context of this

- 1 case?
- A. Well, if we use net PP&E to allocate the
- 3 purchase price across states, Illinois would
- 4 actually get a marginally higher allocation of the
- 5 purchase price, if that was the question. I was
- 6 confused by the question, so I wasn't sure whether
- 7 that answered the question or not.
- 8 Q. Now in response to questions of the
- 9 Hearing Examiner, I believe you indicated that
- 10 applications have been submitted with regard to
- 11 this overall transaction in states other than
- 12 Illinois, and I believe those states included
- 13 California, Arizona, Pennsylvania, Indiana, and
- 14 Ohio. Would that be correct?
- 15 A. That's correct.
- 16 Q. And you described in response to the
- 17 Examiner's questions your understanding of the
- 18 present situation in California. Is that correct?
- 19 A. Yes.
- Q. Would you have any clarification of that
- 21 discussion that you'd like to provide?
- 22 A. Yes. The term that I used that in

- 1 California we agreed to a five-year stay-out, which
- 2 was I think also referred to as a freeze, I was
- 3 mistaken. During the five years we have agreed to
- 4 hold out for filing any rate increase related
- 5 specifically to general and administrative costs.
- 6 Q. And with respect to Arizona, you
- 7 discussed I believe a stipulation in place in that
- 8 state. Is that correct?
- 9 A. That's correct.
- 10 Q. And would you have any further
- 11 explanation of the provisions of that stipulation?
- 12 A. In that case there was a stipulation
- with the staff that they have agreed that they
- 14 would consider recognition of an acquisition
- 15 adjustment in the next rate proceeding commensurate
- with the demonstrated savings that the Company can
- 17 put forth, and, furthermore, the staff has actually
- 18 recommended approval of the acquisition.
- 19 Q. And with respect to the remaining
- 20 states, you indicated that no approval -- or excuse
- 21 me -- that the approval process for the transaction
- 22 did not include consideration of a -- at that time

- of the economic package or savings sharing
- 2 proposals. Is that right?
- 3 A. There's no requirement. That's correct.
- 4 There's no requirement for a determination of
- 5 ratemaking for the acquisition adjustment.
- 6 Q. Do you have a basis for any expectations
- 7 as to regulatory treatments when those proposals
- 8 are ultimately presented at the time of rate
- 9 proceedings in those states?
- 10 MR. CLENNON: Your Honor, I object to this
- 11 question. It calls for speculation, well beyond
- 12 the witness's ability to give an informed answer to
- 13 this Commission, to this court and this Commission.
- MR. SPRINGER: May I respond, Mr. Examiner?
- 15 EXAMINER SHOWTIS: Yes.
- MR. SPRINGER: I don't believe there's any
- 17 basis for Mr. Clennon's objection. Mr. Hartnett is
- 18 an officer of the Company who has been involved in
- 19 transactions in these states in the past, and I
- 20 believe his answer will come from his personal
- 21 experience and awareness of regulatory situations
- 22 in the states involved.

- 1 EXAMINER SHOWTIS: He can answer the question
- 2 as long as he ties his answer to how they've
- 3 treated acquisition adjustments or premiums in past
- 4 cases. If he doesn't have any knowledge of that, I
- 5 will not allow him to speculate.
- 6 MR. SPRINGER:
- 7 Q. Would you answer on that basis, please?
- 8 A. Yes. In Pennsylvania, the last large
- 9 transaction that I was involved with in
- 10 Pennsylvania was Pennsylvania Gas and Water where
- 11 we also purchased the water assets, a similar
- 12 transaction to this Citizens transaction, and the
- 13 Commission there recognized the full acquisition
- 14 adjustment in rate base.
- In Indiana I was involved with the
- 16 Avatar acquisition in 1993, and they are also -- as
- 17 a fair value state, they recognized the fair value
- of the transaction, which recognized the full
- 19 purchase price as fair value.
- I have no experience in Ohio.
- 21 Q. Based on your experience in the states
- 22 that are involved here, do you have an expectation

- or have you experienced a situation in any of those
- 2 states where the -- other than Illinois, where the
- 3 regulatory commission staff has opposed recovery in
- 4 any form of the costs associated with acquisition?
- 5 A. The staffs have not in any of the states
- 6 opposed the transaction. As I said, they have not
- 7 made a decision on the acquisition adjustment
- 8 specifically. The staffs have not opposed any of
- 9 the transactions though.
- 10 MR. SPRINGER: Thank you. That's all the
- 11 questions that we have for Mr. Hartnett.
- 12 EXAMINER SHOWTIS: I just had a couple
- 13 questions.
- 14 EXAMINATION
- 15 BY EXAMINER SHOWTIS:
- 16 Q. With regard to Arizona, you indicated
- 17 that Staff indicated it would consider recognition
- 18 of the acquisition adjustment in the next rate
- 19 proceeding commensurate with demonstrated savings.
- 20 What did you mean by consider?
- 21 A. I don't recall the specific language,
- 22 Mr. Examiner, but there's very clear language that

- 1 they say they recognize the treatment of the
- 2 acquisition adjustment or recognition in rates of
- 3 the acquisition adjustment in some form, and how --
- 4 again, how each commission chooses to do that would
- 5 be considered in relation to the savings. I can't
- 6 tell you. I don't have the exact language. I know
- 7 I could get it if you gave me a minute, but.
- 8 Q. No, that's fine.
- 9 And with regard to the Pennsylvania Gas
- 10 and Water case that you described, you indicated
- 11 that the full acquisition adjustment was recognized
- in rate base. What was the treatment in that case
- of acquisition savings, and was there any rate
- 14 freeze involved in that proceeding?
- 15 A. There was no hold-out in that or rate
- 16 freeze filed in that case. The savings -- they
- 17 recognized the full purchase price in rate base, so
- 18 the savings all flowed through to the customer.
- 19 EXAMINER SHOWTIS: Okay. That's all I had.
- 20 MR. CLENNON: I have some additional cross,
- 21 sir.
- 22 EXAMINER SHOWTIS: Go ahead.

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1 MR. CLENNON: May I proceed?
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- 2 EXAMINER SHOWTIS: Yes.
- 3 RECROSS EXAMINATION
- 4 BY MR. CLENNON:
- 5 Q. When you stated in response to
- 6 Mr. Springer's question that the use of the net
- 7 PP&E allocation methodology will result in a higher
- 8 allocation of the purchase price to the Illinois
- 9 jurisdiction, is one of the factors that would lead
- 10 to that higher allocation the fact that included in
- 11 that would be the contributed capital Citizens
- 12 carries on its books currently?
- 13 A. Net PP&E, as classified on the balance
- 14 sheet, would include all the assets of the utility.
- 15 Contributed capital is on the other side of the
- 16 balance sheet, but it includes all assets in that
- 17 PP&E.
- 18 Q. Very good.
- 19 You stated that I believe it's -- was it
- 20 Avatar in Indiana?
- 21 A. Yes.
- Q. Recognized the full value of the

- 1 acquisition adjustment?
- 2 A. They recognized the purchase price as
- 3 fair value, yes.
- 4 Q. Fair value, and that is a fair value
- 5 state?
- 6 A. That is.
- 7 Q. Do you know whether this Commission uses
- 8 fair value?
- 9 A. I've heard representatives from our
- 10 Company say Illinois is a fair value state, but I
- 11 don't know that for a fact.
- 12 Q. Okay.
- 13 I believe you stated that the
- 14 application in California there was some
- 15 stipulation. Is that true?
- 16 A. A stipulation with the staff. That's
- 17 correct.
- 18 Q. Is it your understanding that the staff
- 19 approves the transfer of the assets or the merger
- 20 reorganization?
- 21 A. No, the staff does not approve our
- 22 proposal as filed. The staff simply stipulated

- 1 that they agree with the quantification of the
- 2 savings that we had on file there.
- 3 Q. Just so I understand your testimony, in
- 4 Ohio there has been a filing by the commission
- 5 stating approval of the transaction?
- 6 A. Yes, that's correct.
- 7 Q. Indiana?
- 8 A. They've approved it also.
- 9 Q. Pennsylvania?
- 10 A. They have approved it.
- 11 Q. Arizona?
- 12 A. Arizona is awaiting a decision.
- 13 Q. Can you describe what has taken place in
- 14 that case so far?
- 15 A. Yes. We've conducted hearings, reached
- 16 stipulation with the staff, including their
- 17 recommended approval. I think somebody testified
- 18 yesterday that before the administrative law judge
- 19 could write their recommendation, they very
- 20 fortunately took an extended leave, so we are
- 21 awaiting a recommended decision.
- 22 Q. That's in Arizona, the extended leave?

- 1 A. Yes.
- Q. Not in California?
- 3 A. Yes.
- 4 Q. Just for my own understanding, when you
- 5 said testified, was there prefiled testimony
- 6 submitted? Is that how that works?
- 7 A. In Arizona?
- 8 Q. Arizona.
- 9 A. I believe there was, yes, as part of the
- 10 application.
- 11 Q. In all the states is it similar to here?
- 12 A. I believe that's correct, but I don't
- 13 know that.
- 14 Q. In California there was a stipulation?
- 15 A. No, California the hearings are still in
- 16 process. There has been a stipulation with the
- 17 staff on the numbers projected over 40 years.
- Q. Do you have Staff Data Request 1.0?
- 19 A. No, I don't have that.
- 20 Q. I'm sorry; 1.02.
- 21 A. Is that the big one?
- Q. The big one.

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1 (Whereupon said document
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- 2 was provided to the witness
- 3 by Ms. Fiore.)
- 4 A. Yes, I have it.
- 5 Q. The request asked the Company to provide
- 6 copies of all petitions, requests, applications,
- 7 notices, or any other type of filing, whether
- 8 formal or informal, requesting the approval and/or
- 9 giving notice by or to any federal, state, or local
- 10 regulatory agency of the acquisition of the
- 11 Citizens Company by American. Is that correct?
- 12 A. I don't have the specific data request,
- 13 but subject to check.
- Q. And can you tell me why the Staff was
- 15 not provided with the testimony, stipulations,
- orders in these other proceedings?
- 17 A. I don't believe I responded to that data
- 18 request, did I?
- 19 Q. I understand that. Can you tell us why
- 20 the Staff was not provided with this information?
- 21 MR. SPRINGER: I'm going to object. The
- 22 question assumes facts not in evidence.

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1 MR. CLENNON: Your Honor, it's a simple
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- 2 question. If he has no knowledge of it, that's
- 3 fine.
- 4 EXAMINER SHOWTIS: Well, you can ask him if he
- 5 knows whether there was a response. If he doesn't,
- 6 then I think that that would end it for this
- 7 witness.
- 8 MR. CLENNON: Very good.
- 9 Q. Do you know whether this response was
- 10 updated as this material became available?
- 11 A. No, I have no knowledge.
- MR. CLENNON: Your Honor, at this time I would
- 13 like to make a motion to strike this testimony
- 14 about the other jurisdictions. We have asked the
- 15 Company to provide this information to us so we
- 16 could prepare for this hearing, and it has not
- 17 come. This witness said there was a stipulation
- 18 when, in fact, on cross-examination we find out
- 19 that there is no stipulation; in fact, that the
- 20 staff of the other commission opposes the
- 21 transaction. This is evidence that Staff should
- 22 have the ability as well as the Intervenors to

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1 respond to, and it is unacceptable.
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- 2 MR. SPRINGER: Mr. Examiner, may I respond?
- 3 EXAMINER SHOWTIS: Yes.
- 4 MR. SPRINGER: Mr. Hartnett has been
- 5 responding to questions on cross-examination,
- 6 redirect, and recross examination. I don't know
- 7 that there were objections to any of these
- 8 questions as we went along, but that would be the
- 9 timely approach.
- 10 I'm, quite frankly, not sure what has
- 11 not been provided. There's been a reference to a
- 12 data request which was responded to. I didn't
- 13 recall any wording there about updates or requested
- 14 updates, but I'm not sure there would have been any
- obligation to provide updates even had that been
- 16 stated. I believe all data requests have been
- 17 fully responded to. I'm not aware of any
- 18 objections that have been submitted or any --
- 19 really any problem with discovery in this case on
- 20 either -- on the part of any party, so I believe
- 21 this objection is inappropriate.
- MR. CLENNON: Your Honor, they have an

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1 absolute obligation to update the data requests as
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- time goes by, and this Company in this particular
- 3 case has not been doing so.
- 4 As far as the timeliness of the
- 5 objection --
- 6 EXAMINER SHOWTIS: I'm prepared -- I think
- 7 I've heard enough about this.
- I was the one who inquired about what's
- 9 going on in other states, and I wanted to get some
- 10 background as to how the proposal here fits with
- 11 the proposals in other states and what the other
- 12 commissions have done, so I'm going to deny the
- 13 motion to strike. If you want to indicate in your
- 14 brief the Company relies at all on what happens in
- other states, that no weight should be given to
- that, you're free to do so, but I think it's better
- for the record to have some information on what's
- 18 going on in the other states with regard to this
- 19 transaction. By striking it, there would be
- 20 nothing in the record with regard to that.
- 21 MR. FITZHENRY: May I --
- 22 EXAMINER SHOWTIS: This information may -- I'm

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1 not saying that this information necessarily is
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- 2 correct in all respects, but this is what this
- 3 witness has given with regard to his understanding.
- 4 MR. FITZHENRY: Notwithstanding the Staff
- 5 motion, the fact is that you have asked questions
- 6 of this witness pertaining to these other
- 7 jurisdictions, and certainly the record is not
- 8 complete today as to, you know, what is in these
- 9 orders and what is in these stipulations. The fact
- is we don't even know really the docket numbers or
- 11 the style of these proceedings that Mr. Hartnet t
- 12 has alluded to at great length, so what I would
- 13 suggest, again, notwithstanding Staff's motion,
- 14 that there be an on-the-record data request
- 15 requiring the Company to produce to the Staff and
- 16 Intervenors the stipulations that were entered into
- 17 between the Company in California and Arizona,
- 18 copies of any final orders that have been entered
- in the other states where other comparable
- 20 transactions are being considered by jurisdictions
- 21 I believe in Indiana and Ohio and Pennsylvania. We
- 22 ought to have a chance to look at those orders and

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1 comment on them in briefs, as you suggest, and we
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- 2 can't do that unless we're provided the orders,
- 3 provided the dockets and the styles and the case
- 4 numbers and so forth.
- 5 EXAMINER SHOWTIS: I think that's a reasonable
- 6 request. I think if there are stipulations, there
- 7 are orders, they should be provided to both Staff
- 8 and IIWC if they want to address that in their
- 9 briefs, so I think that's the best way of dealing
- 10 with this. Make sure that information gets to
- 11 Staff and IIWC, and if they want to review that and
- 12 comment that some information provided by this
- 13 witness is inconsistent with that, they can do so
- in their briefs.
- MR. CLENNON: Your Honor, just so the record
- 16 is clear, the instructions for the data request
- 17 asked for updates, so the fact that it is not
- 18 listed in the data request, it is listed in the
- 19 instructions.
- 20 EXAMINER SHOWTIS: Okay. That's fine.
- 21 MR. SPRINGER: Mr. Examiner, --
- 22 MR. CLENNON: I would also note that Staff may

- 1 file additional testimony concerning this testimony
- 2 presented by this witness today if it feels that it
- 3 is appropriate for the Commission to have this
- 4 information, or have additional information; I'm
- 5 sorry.
- 6 MR. SPRINGER: Mr. Examiner, the Company has
- 7 no objection to the on-the-record data request. If
- 8 I understand the request, the request is for any
- 9 orders or stipulations entered into in the other
- states referenced, and those will be provided.
- 11 If other motions regarding testimony or
- 12 so forth are ultimately presented, we will respond
- 13 accordingly at that time, and, as I indicated, the
- 14 Company believes it has adequately responded to all
- 15 discovery in this proceeding.
- 16 MR. CLENNON: Your Honor, I believe
- 17 Mr. Fitzhenry's list was far from being inclusive
- of all the things necessary to provide the
- 19 information. The Staff data request is clear. The
- 20 instructions are clear. The Company should be
- 21 required to provide the Staff with this information
- 22 in Staff Data Request 1.02 and nothing short of it.

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1 EXAMINER SHOWTIS: Well, I have no independent
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- 2 knowledge of what has been provided, but I think
- 3 counsel for Staff should talk with counsel for IAWC
- 4 to determine what has been provided, and I haven't
- 5 heard any objection to providing requested
- 6 information, so I don't really have anything to
- 7 rule on at this time other than to direct IAWC to
- 8 comply with that data request, if they have not
- 9 done so.
- 10 MR. CLENNON: Very good.
- 11 MR. FITZHENRY: Just an additional, of course
- 12 that information would be needed as soon as
- 13 practical in light of the briefing schedule which
- 14 needs to be resolved by the end of tomorrow, and so
- 15 perhaps the Company could commit to provide that
- information by some time -- well, early next week.
- 17 I don't know what's all involved in the copying
- 18 processes.
- 19 MR. SPRINGER: I'm not sure what is being
- 20 requested here. The data request reference was
- 21 responded to quite some time ago.
- MR. FITZHENRY: But the on-the-record data

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1 request that the Hearing Examiner has said is
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- 2 appropriate calls for the orders that have been
- 3 entered in these other jurisdictions and any
- 4 stipulations reached between the companies in those
- 5 jurisdictions and the staff or any other parties
- 6 about these matters, and that's the information
- 7 that we'd like to have as soon as possible.
- 8 MR. SPRINGER: That can be provided I
- 9 understand by tomorrow.
- 10 MR. FITZHENRY: Well, that's too early.
- 11 (Laughter)
- I have to carry that back.
- 13 (Laughter)
- 14 Thank you. And that would be for any
- 15 updates too. If there would be a stipulation that
- 16 would come out of this or another order between now
- and at the end of the briefing stage, that was
- intended to be part of my on-the-record data
- 19 request, Mr. Showtis.
- 20 EXAMINER SHOWTIS: Okay.
- 21 MR. SPRINGER: Okay. Can I hear that part of
- 22 it again? I guess I'd just like to make sure I've

- 1 got -- all orders, stipulations, or revised --
- MR. FITZHENRY: You know, or new stipulations
- 3 or orders not entered that will be entered in these
- 4 jurisdictions that have been --
- 5 MR. SPRINGER: Okay.
- 6 MR. FITZHENRY: -- referenced by Mr. Hartnett
- 7 in his examination here this morning.
- 8 MR. SPRINGER: Very well. That can be done.
- 9 MR. FITZHENRY: Thank you.
- 10 EXAMINER SHOWTIS: And just so I -- just to go
- 11 back to one last matter, there's a stipulation with
- 12 staff in Arizona regarding certain matters. Is
- 13 that correct?
- 14 THE WITNESS: That's correct.
- 15 EXAMINER SHOWTIS: Were there other parties
- 16 besides staff in that proceeding?
- 17 THE WITNESS: There is. I forget the actual
- 18 name of the consumer advocate group. The acronym
- is RUCO.
- 20 EXAMINER SHOWTIS: RUCO?
- 21 THE WITNESS: RUCO, R-U-C-O, and they have not
- 22 stipulated.

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1 EXAMINER SHOWTIS: Okay. So there is a party
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- 2 that did not join in the stipulation.
- 3 THE WITNESS: Yes, yes.
- 4 EXAMINER SHOWTIS: And then there was one
- 5 other stipulation?
- 6 THE WITNESS: The stipulation with staff in
- 7 California.
- 8 EXAMINER SHOWTIS: Okay.
- 9 THE WITNESS: Regarding our specific
- 10 estimation of the savings.
- 11 EXAMINER SHOWTIS: Were there other parties to
- 12 the proceeding in California?
- 13 THE WITNESS: Yes, there are other parties,
- 14 and they are not to my knowledge a party to the
- 15 stipulation.
- 16 EXAMINER SHOWTIS: Okay. That's all I had on
- 17 that point.
- 18 MR. SPRINGER: Thank you. I believe we have
- 19 nothing further for Mr. Hartnett.
- 20 EXAMINER SHOWTIS: You may step down.
- 21 (Witness excused.)
- 22 EXAMINER SHOWTIS: Off the record.

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1
                              (Whereupon at this point in
 2
                              the proceedings an
 3
                              off-the-record discussion
                              transpired.)
 5
           EXAMINER SHOWTIS: We'll put the next witness
 6
      on.
 7
           MR. SPRINGER: Our next witness will be
 8
      Mr. Gloriod.
 9
                 Before we proceed with Mr. Gloriod, I'd
      like to indicate that one portion of his exhibits
10
11
      was placed under seal based on rulings at a prior
12
      hearing, and that is attachments to a contract
      which is Exhibit 1.1 of Mr. Gloriod's presentation.
13
                 We have the public redacted version of
14
      the attachments on the e-Docket, and I'm planning
15
      to seek admission of that version of the exhibits
16
17
      as attachments to Exhibit 1.1. The confidential
18
      material, which was made confidential pursuant to a
      motion of Citizens Utilities Company, has been
19
20
      marked as Exhibit 1.2, and Ms. Conti will address
21
      that exhibit.
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MS. CONTI: I think I have a minor

1 clarification. I think Mr. Gloriod does have a 1.2

- of his own. When it was distributed, it was
- 3 distributed in sealed envelopes after the
- 4 Examiner's rulings, and it's labeled just
- 5 Confidential and Proprietary Excerpts from Exhibit
- 6 1.1 Attachments, and all the parties who have
- 7 signed the proprietary agreement obviously have it.
- 8 The Staff and the Examiner have it, and I guess
- 9 that's all we would be moving admission of at this
- 10 point.
- 11 EXAMINER SHOWTIS: Okay. I think we should
- 12 identify it with some sort of --
- MS. CONTI: If you'd like to have another
- 14 number or something, we can give it one.
- 15 EXAMINER SHOWTIS: I think we should, and the
- 16 Reporter can mark the envelope.
- 17 MR. CLENNON: Can I ask a question for
- 18 clarification?
- 19 EXAMINER SHOWTIS: Yes.
- 20 MR. CLENNON: Is the redacted version as well
- 21 as the unredacted version going into the record?
- 22 MS. CONTI: The redacted version definitely,

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1 and the unredacted is just the excerpts, the
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- 2 particular pages.
- 3 EXAMINER SHOWTIS: The redacted version I
- 4 believe would be on e-Docket, and it would be part
- of the public record. The confidential portions
- 6 are in the envelope, and we'll mark those
- 7 separately.
- 8 MR. CLENNON: Very good.
- 9 EXAMINER SHOWTIS: And those will be,
- 10 obviously, afforded proprietary treatment.
- 11 Let's go off the record.
- 12 (Whereupon at this point in
- 13 the proceedings an
- 14 off-the-record discussion
- 15 transpired, during which
- 16 time Joint Applicants'
- 17 Exhibit 11 was marked for
- identification.)
- 19 MR. SPRINGER: Again, to clarify our
- 20 off-the-record discussion, I believe I made
- 21 reference to confidential material being designated
- 22 as Exhibit 1.2. That confidential material will be

- designated as Joint Applicants' Exhibit 11 based on
- 2 our off-the-record discussion, and I also have
- 3 become aware that there is an Exhibit 1.2 to
- 4 Mr. Gloriod's testimony which is a separate piece
- of material. So Joint Applicants' Exhibit 11 is
- 6 the confidential material I referred to, and with
- 7 that, we're ready to proceed with the direct
- 8 examination.
- 9 TERRY L. GLORIOD
- 10 called as a witness on behalf of the Joint
- 11 Applicants, having been first duly sworn, was
- 12 examined and testified as follows:
- 13 DIRECT EXAMINATION
- 14 BY MR. SPRINGER:
- 15 Q. Please state your name and business
- 16 address.
- 17 THE WITNESS:
- 18 A. Terry Gloriod, 300 North Water Works
- 19 Boulevard, Belleville, Illinois 62223.
- 20 Q. And, Mr. Gloriod, by whom are you
- 21 employed?
- 22 A. Illinois-American Water Company.

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1 Q. And what is your position with that
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- 2 company?
- 3 A. President.
- 4 Q. And have you prepared testimony for
- 5 purposes of this proceeding?
- 6 A. Yes.
- 7 Q. I show you what's been marked for
- 8 identification as IAWC Exhibit 1.0 and ask if that
- 9 is a copy of direct testimony that you prepared for
- 10 this case?
- 11 A. Yes.
- 12 Q. And in the course of that testimony do
- 13 you sponsor Exhibit 1.1 which is the Asset and
- 14 Stock Purchase Agreement?
- 15 A. Yes.
- Q. And do you also sponsor Exhibit 1.2
- 17 which is advantages offered by IAWC to the CUCI
- 18 division?
- 19 A. Yes.
- 20 Q. I now show you what's been marked for
- 21 identification as Exhibit 1.0R and ask if that is a
- 22 copy of rebuttal testimony that you prepared for

- 1 this proceeding?
- 2 A. Yes.
- 3 Q. Have you also prepared for this
- 4 proceeding Exhibit 1.0SR which is your surrebuttal
- 5 testimony?
- 6 A. Yes.
- 7 Q. And in that testimony do you sponsor
- 8 Exhibit 1.3SR which is a First Amendment to the
- 9 Asset and Stock Purchase Agreement?
- 10 A. Yes.
- 11 Q. Is there attached to Exhibit 1.1, the
- 12 Asset and Stock Purchase Agreement, a public
- 13 redacted version of certain attachments to that
- 14 agreement?
- 15 A. Yes.
- 16 Q. Has there also been marked for
- 17 identification Joint Applicants' Exhibit 11 which
- 18 contains the same attachments in an unredacted
- 19 form?
- 20 A. Yes.
- 21 Q. And it's your understanding that Joint
- 22 Applicants' Exhibit 11 has been placed under seal

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in this proceeding. Is that correct?
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- 2 A. Yes, that's correct.
- 3 Q. Is the information contained in your
- 4 testimony and exhibits true and correct to the best
- 5 of your knowledge?
- 6 A. Yes, it is.
- 7 MR. SPRINGER: At this time, Mr. Examiner, I
- 8 would ask for admission into evidence of
- 9 Mr. Gloriod's direct testimony, IAWC Exhibit 1.0,
- and Exhibits 1.1 and 1.2 which he sponsors in that
- 11 testimony, Exhibit 1.1 containing the public
- 12 redacted version of the attachments to the Asset
- and Stock Purchase Agreement, Exhibit 1.0R,
- 14 Mr. Gloriod's rebuttal testimony, Mr. Gloriod's
- 15 surrebuttal testimony which is Exhibit 1.0SR, and
- 16 Exhibit 1.3SR which he sponsors in that testimony.
- MS. CONTI: And I would move for admission
- into evidence in confidential and proprietary
- 19 status Joint Applicants' Exhibit Number 11.
- 20 EXAMINER SHOWTIS: Are there any objections?
- MR. FITZHENRY: No.
- 22 EXAMINER SHOWTIS: IAWC Exhibits 1.0, 1.1,

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1 1.2, 1.0R, 1.0SR, 1.3SR, and Joint Applicants'
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- 2 Proprietary Exhibit 11 are admitted.
- 3 (Whereupon IAWC Exhibits
- 4 1.0, 1.1, 1.2, 1.0R, 1.0SR,
- 5 1.3SR, and Joint Applicants'
- 6 Proprietary 11 were received
- 7 into evidence.)
- 8 MR. SPRINGER: Thank you.
- 9 Mr. Gloriod is available for
- 10 cross-examination.
- 11 EXAMINER SHOWTIS: Mr. Fitzhenry.
- MR. FITZHENRY: Sure.
- 13 CROSS EXAMINATION
- 14 BY MR. FITZHENRY:
- 15 Q. Good morning Mr. Gloriod.
- 16 A. Good morning.
- Q. As President of IAWC, you verified the
- 18 Amended Verified Application. Correct?
- 19 A. Correct.
- Q. Do you have a copy of that before you?
- 21 A. No. I'll get one.
- 22 (Whereupon the witness was

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1 provided with said document
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- 2 by Mr. Springer.)
- I have it.
- 4 Q. All right. Thank you. Would you turn
- 5 to paragraph 32 of that filing? Is it correct that
- 6 it states, in part, that rate orders issued for the
- 7 combined company, ratepayers would be assigned at
- 8 least 10 percent of the demonstrated savings?
- 9 A. Yes.
- 10 Q. And the combined company is the combined
- 11 CUCI and IAWC companies?
- 12 A. Correct.
- 13 Q. Now is it my understanding that after
- 14 the acquisition, IAWC contemplates maintaining
- 15 separate rates for CUCI from IAWC?
- 16 A. We've not really done a determination of
- 17 that. There's no definitive plan one way or the
- 18 other at this stage.
- 19 Q. Well, explain to me then what's
- 20 represented here in paragraph 32. When you talk
- 21 about rate orders, I assume that means two separate
- 22 rate orders and how that 10 percent of the

- demonstrated savings would be assigned in that way.
- 2 A. I think the plural, rate orders, refers
- 3 to subsequent rate orders occurring over time after
- 4 the transaction is closed.
- 5 Q. Okay. Thank you.
- 6 Now I'd like you to turn to paragraph 34
- 7 of the Amended Verified Application and
- 8 particularly subparagraph (b). As I read that, it
- 9 indicates that in support for the Savings Sharing
- 10 Proposal and the benefits from the acquisition, it
- is suggested the financial strength of the American
- 12 Water Works system will assure that both IAWC and
- 13 CUCI will have enhanced ability to attract capital
- 14 at competitive rates. Have I fairly characterized
- that portion of the application?
- 16 A. Yes.
- 17 Q. Does AWW, or American Water Works, have
- 18 the ability to attract capital to all of its
- 19 operating subsidiaries?
- 20 A. Yes.
- 21 Q. And, hypothetically, had American Water
- 22 Works purchased CUCI directly, would CUCI be the

- 1 beneficiary of American Water Works' ability to
- 2 attract capital or to attract capital at favorable
- 3 rates?
- 4 A. I would assume so.
- 5 Q. Now I'd like to ask a couple questions
- 6 about the Asset and Stock Purchase Agreement, and I
- 7 don't think that anything that I would ask is of a
- 8 confidential nature, and if you believe so, let me
- 9 know, but if you turn to this is attached to your
- 10 direct testimony to page 41 or Section 5.9, I'd
- 11 like to ask you a couple questions about this
- 12 agreement.
- 13 A. I have it.
- Q. Are you familiar with these provisions,
- 15 Mr. Gloriod?
- 16 A. I have read them.
- 17 Q. The CUCI union employees, what will
- 18 happen to them after the acquisition?
- 19 A. Since this is an asset purchase
- 20 agreement and since we intend to retain as
- 21 employees a significant number of those currently
- 22 represented by the union, we will be, in a sense,

1 sitting down to negotiate terms of the continuing

- 2 marketing agreement with that group.
- 3 Q. And so there are in existence collective
- 4 bargaining agreements between CUCI and the various
- 5 unions that support CUCI's services and so forth?
- 6 A. That's correct.
- 7 Q. And it's currently the plans of IAWC to
- 8 honor those agreements while they're still in
- 9 effect?
- 10 A. We have taken the position that there
- 11 are some provisions of those agreements that will
- 12 have to be changed to account for differences in
- 13 benefits and things of that nature.
- 14 Q. In terms of any of the reduced positions
- that have been discussed in this case, the 25
- 16 positions or so, are any of those positions
- 17 anticipated to be union employees?
- 18 A. Yes.
- 19 Q. Now I also see in this Section 5.91 that
- 20 IAWC and CUCI negotiated that there would be a
- 21 minimum level of hourly and salaried employees kept
- on after the acquisition. Is that right?

- 1 A. That's correct.
- Q. And that number is 250.
- 3 A. Yes.
- 4 Q. And by virtue of -- well, let me ask it
- 5 this way. Some of the 25 positions that have been
- 6 indicated that will be reduced as a result of that
- 7 acquisition, those are -- some of those are hourly
- 8 and salaried employees?
- 9 A. Only a few, yes.
- 10 Q. So even if you thought after the
- 11 acquisition you could reduce -- let me ask this
- 12 question. How many of the 25 positions that you
- 13 said are a few are hourly and salaried employees?
- 14 A. Subject to check, I think only three are
- 15 hourly employees who would be represented by the
- 16 bargaining agreement.
- 17 Q. And so do I understand this -- I'm
- 18 sorry. Could you say that again?
- 19 A. I think only three.
- Q. Three that are --
- 21 A. That are hourly.
- 22 Q. Okay. So even after the acquisition, if

- 1 you thought more of them should be eliminated,
- those positions, you would be barred by virtue of
- 3 the provision here that requires you to keep at
- 4 least 250 of those employees.
- 5 A. Correct.
- 6 Q. Let me ask you to turn to page 8 of your
- 7 direct testimony, and the question on line 12 asks
- 8 about the considerations which support the adoption
- 9 of the Savings Sharing Proposal, and as part of
- 10 your answer you suggest that the combined companies
- 11 will be able to more effectively pursue acquisition
- of and to manage and obtain small underfunded water
- 13 and wastewater systems. Correct?
- 14 A. Correct.
- 15 Q. And then later, I believe it's in your
- 16 rebuttal or surrebuttal testimony, you talk about
- the five smaller utility systems that could be
- 18 assimilated by IAWC in the event the acquisition is
- 19 approved in this proceeding?
- 20 A. Yes.
- 21 Q. Those are the five smaller water utility
- 22 systems that I spoke with Mr. Townsley about

- 1 yesterday?
- 2 A. Yes.
- Q. Now, first of all, tell me why it is
- 4 that IAWC's possible acquisition -- strike that.
- 5 Would IAWC be able to acquire these
- 6 smaller water systems absent its acquisition of
- 7 CUCI?
- 8 A. We would, and it would be more a
- 9 difficult proposition. We've investigated the
- 10 acquisition of these systems in the past. Due to
- 11 the geographic distance that our current operating
- 12 centers are away from these systems, our cost of
- operations there would be higher than if we were
- 14 geographically closer, and so we have just not been
- 15 able to structure a transaction that is attractive
- 16 to buyer and seller.
- 17 Q. And if the acquisition of CUCI is
- 18 approved, because of the geographical proximity you
- 19 believe there might be a better chance of acquiring
- 20 these five smaller water utility systems?
- 21 A. Yes, I do. I think our operating costs
- 22 would be much more efficient if we are

- 1 geographically closer to these systems, and the
- 2 opportunity would be better than otherwise.
- 3 Q. Have you attempted in the context of
- 4 this proceeding to quantify the savings, if you
- 5 will, that could be acquired by virtue of CUCI's
- 6 acquisition of these small water utility systems as
- 7 part of the overall IAWC group?
- 8 A. No, we have not.
- 9 Q. I guess I've heard this mentioned before
- 10 that IAWC is the largest investor-owned water
- 11 utility in the State of Illinois. Correct?
- 12 A. Correct.
- Q. And that CUCI is the third largest?
- 14 A. I've heard that in this hearing. I
- don't know if that's correct.
- 16 Q. Okay. And Consumers is the second
- 17 largest?
- 18 A. I think that's correct.
- 19 Q. In terms of geographical proximity as of
- 20 today, do you know whether or not Consumers is
- 21 closer to these five smaller water systems than
- 22 IAWC?

- 1 A. No, I don't know that.
- 2 Q. If I understand what you said just a few
- 3 minutes ago, the fact that your acquisition of CUCI
- 4 would put you closer geographically to these five
- 5 smaller water systems, would that give you an
- 6 advantage over Consumers if they are now further
- 7 away from these five smaller water systems, all
- 8 things being equal?
- 9 A. I don't know that. I don't know that it
- 10 would or would not.
- 11 Q. Well, I guess I understood you to tell
- 12 me that geographical proximity made a difference in
- 13 terms of making this a more economic acquisition,
- 14 the five smaller water utility systems. Wouldn't
- that hold true for Consumers?
- 16 A. I would suspect that it would, but I
- 17 think the geographic distance is relative. If
- 18 you're close enough to be able to service a new
- 19 territory, then the fact that someone else may be
- 20 closer may, in fact, not have anything to do with
- 21 who has a greater advantage on acquiring. What I
- 22 said was where Illinois-American is today a

- 1 stand-alone without Citizens Utilities, the
- distance that we would have to go to service those
- 3 smaller utilities has an impact on what kind of
- 4 arrangement we could arrive at for possible
- 5 purchase.
- 6 Q. Okay.
- 7 A. Once we are combined with Citizens
- 8 Utilities, the distance change is great enough that
- 9 we have a greater advantage of possibly making a
- 10 transaction come about.
- 11 Q. Okay.
- 12 Let me ask you to turn to your rebuttal
- 13 testimony, page 3, and I have some just general
- 14 questions about the SSP, which you have indicated
- that you understand how it's intended to operate.
- 16 Correct?
- 17 A. Okay.
- 18 Q. Am I correct in understanding that in
- order to implement the SSP, there will first be
- 20 determined a cost of service study for the combined
- 21 companies?
- 22 A. Could you again refer me to where you

- 1 are in my rebuttal testimony?
- Q. Well, I know that you discuss elements
- 3 of the SSP at page 3, but I know that you also
- 4 talked about the SSP in your direct testimony.
- 5 It's just a general question about how it works.
- 6 A. Okay.
- 7 Q. Maybe a page reference wasn't necessary.
- 8 So, again, my question is, in order to implement
- 9 the shared savings proposal, IAWC will first
- 10 determine a cost of service for the combined
- 11 companies.
- 12 A. Yes.
- 13 Q. And the cost-of-service study that would
- 14 be performed for the combined companies would not
- include the acquisition adjustment.
- 16 A. I'm not sure. I'm not sure what you're
- 17 asking me. I mean we believe in our Savings
- 18 Sharing Proposal that the acquisition adjustment
- 19 revenue requirement is a portion of the cost of
- 20 service.
- 21 Q. In the beginning of the process though
- 22 you do not include the acquisition adjustment as

- 1 part of what you determine to be the cost of
- 2 service for the combined companies.
- 3 A. You're talking about the steps we would
- 4 go through?
- 5 Q. Yes.
- 6 A. Okay. I will accept that.
- 7 Q. In this process, is there ever an
- 8 examination of a cost of service for each of the
- 9 companies on a stand-alone basis?
- 10 A. We will make -- well, in the context of
- 11 a future rate proceeding, what we have said that we
- 12 will do, we'll be able to identify the difference
- 13 between current cost of service and the cost of the
- 14 stand-alone utility. That is, in fact, how we
- 15 would go about demonstrating the savings that would
- 16 result from the transaction.
- 17 Q. Okay. Let me just be sure I'm
- 18 understanding you, Mr. Gloriod. I understand and
- 19 people have represented that there will be a
- 20 cost-of-service study, just like probably any other
- 21 rate case, on a combined company basis. Correct?
- 22 A. Okay. Yes.

- 1 Q. And during, you know, some period of
- time you will be keeping track of records and so
- 3 forth to show that there are demonstrated savings.
- 4 Is that correct?
- 5 A. Correct.
- 6 Q. And then you need to, you know, prove up
- 7 those demonstrated savings. Will you also
- 8 construct a cost-of-service study for CUCI, even
- 9 though it no longer exists on a stand-alone basis,
- 10 and also a cost-of-service study for IAWC on a
- 11 stand-alone basis?
- 12 A. We have stated that we will maintain our
- 13 books and records in a way that our district
- 14 service areas will be separately identifiable as to
- 15 costs. To the extent that the former Citizens
- 16 Utility Company is a distinct rate area of
- 17 Illinois American, it would be identifiable. Is
- 18 that the question you're asking me?
- 19 Q. Well, I understand that you're going to
- 20 maintain books and records, but will the end result
- of the maintaining of these books and records be
- 22 the same thing as what we all know as a traditional

1 cost-of-service study for that CUCI service area?

- 2 Is that what you intend?
- 3 A. That's my intent, yes.
- 4 Q. Let me ask you to turn to page 5 your
- 5 rebuttal testimony. You indicate that if the
- 6 savings plan, at lines 1 through 4, by the way, if
- 7 the savings plan or recovery of the acquisition
- 8 adjustment is not approved, the Company would be
- 9 left in an impaired financial condition. Correct?
- 10 A. Correct.
- 11 Q. Under the agreement that IAWC has with
- 12 CUCI, if the Commission were to enter an order that
- 13 would not allow the Company to recover the
- 14 acquisition adjustment, would the Company have the
- option to back out of the transaction?
- 16 A. You're asking me a legal question that
- 17 really I would -- all I can say is we would have to
- 18 explore our options at that time based on the
- 19 provisions of the purchase agreement and based on
- 20 the precise wording of the Commission order at that
- 21 time. I can't forecast what we would do.
- Q. Well, okay, because in Mr. Showtis'

- 1 examination of Mr. Hartnett, I recall that he asked
- 2 a question, you know, if the Commission were to
- 3 impose I think a financial condition that was
- 4 different than what was contemplated here, that
- 5 Mr. Hartnett as treasurer for American Water Works
- 6 couldn't support the acquisition. At least that's
- 7 what I thought he said. Is that your
- 8 understanding?
- 9 A. Mr. Hartnett talked about specific
- 10 economic structure that was a part of his entire
- analysis in arriving at an appropriate purchase
- 12 price. What I understood him to say was if the
- 13 Commission would issue an order that would
- 14 materially impact the economics of the deal, that
- it wouldn't be the same -- that it would change the
- 16 analysis that he had done.
- 17 Q. Right. That's what I understand too,
- 18 and so, again, I hope this is a fair question. If,
- 19 hypothetically, the Commission said, you know, we
- 20 basically approve the acquisition adjustment and
- 21 the shared savings plan; however, for these reasons
- 22 we believe there ought to be a rate freeze in the

- 1 CUCI service territory for five years, in your
- 2 judgment that would be a financial impediment.
- 3 Correct? Or do you know?
- 4 A. It would. I think it would.
- 5 Q. And based on everything that you know
- 6 now and the Company's position and American Water
- 7 Works' position, that would negate the transaction.
- 8 Correct?
- 9 A. I can't go that far.
- 10 Q. Okay.
- 11 A. I mean you've asked me about some middle
- 12 ground here that I haven't done any analysis on.
- 13 EXAMINER SHOWTIS: I guess my question would
- 14 be, it's not whether the purchase would be
- 15 consummated, but whether American Water Works would
- 16 have the ability to decide that it doesn't want to
- 17 go through with the asset purchase if the
- 18 Commission's ratemaking treatment of the
- 19 acquisition adjustment and allocation of savings is
- 20 found to be unacceptable to AWW. I'm just trying
- 21 to get an answer as to whether AWW would be able
- 22 to, for want of a better term, get out of the

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1 purchase if the ratemaking treatment of the
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- 2 acquisition adjustment and savings is found to be
- 3 unacceptable.
- 4 THE WITNESS: There are provisions in the
- 5 purchase agreement that relate to events that might
- 6 occur that would allow parties to review the deal
- 7 as to whether it should or if they both desired it
- 8 to go forward. The hypothesis that has been
- 9 presented is one that might be subject to those
- 10 provisions in the agreement. It might cause the
- 11 parties to change, change the agreement or to do
- 12 away with it, but whether, in fact, that would
- occur would be dependent on a legal analysis at the
- 14 time, comparing the exact order of the Commission,
- if you will, against the terms of the agreement and
- 16 reaching a decision. I can't sit here today and
- 17 forecast what would or would not occur or what the
- 18 legal opportunities and rights are of the parties
- 19 based on a hypothesis.
- 20 EXAMINER SHOWTIS: But just to ask an
- 21 alternative question, the asset purchase agreement
- 22 does not provide that -- or does it? That the SSP

in its entirety has to be approved before AWW would

- 2 be obligated to consummate the purchase?
- 3 THE WITNESS: No, there's no direct language
- 4 like that in the agreement.
- 5 EXAMINER SHOWTIS: Go ahead.
- 6 MR. FITZHENRY: Thank you.
- 7 Q. Could you turn to page 10 of your
- 8 rebuttal testimony? You indicate there in response
- 9 to the question that begins on line 7 that
- 10 regulatory lag does not offer a reasonable
- 11 opportunity for shareholders to recover a
- 12 meaningful portion of their investment to produce
- 13 savings in this case, and I want to ask a couple
- 14 questions about that statement, Mr. Gloriod.
- 15 If the acquisition is approved and IAWC
- 16 undertakes the steps it has described in this
- 17 proceeding, eliminating positions and doing those
- 18 kind of things, that from that point in time to the
- 19 time of the next rate case, that would be
- 20 regulatory lag, and in that period of time
- 21 shareholders of the Company would benefit directly.
- 22 Correct?

- 1 A. Correct.
- Q. And I understand your point is that that
- 3 period of time, whatever it is, would not be long
- 4 enough to allow the Company to capture the
- 5 acquisition adjustment in its entirety. Correct?
- 6 A. That's correct.
- 7 Q. Now currently IAWC is in a rate case,
- 8 00-0340. Right?
- 9 A. Yes.
- 10 Q. And you would expect the Commission
- order sometime this spring?
- 12 A. Yes.
- Q. And the Company's history has been to
- 14 file, since the early mid 1980s, to file a rate
- case every two or three years. Correct?
- 16 A. Correct.
- 17 Q. Is it expected that IAWC will not file
- its next rate case until say 2002, 2003? Is that
- what's currently planned?
- 20 A. No, no. We've recognized that there's
- 21 been a significant amount of capital investment in
- 22 the Citizens Utility that is not covered in current

- 1 rates, which might cause us to accelerate a rate
- 2 filing sooner than we would have under just
- 3 Illinois-American.
- 4 Q. Okay. You've mentioned that the CUCI
- 5 rates are deficient. Correct?
- 6 A. Yes.
- 7 Q. And, first of all, how do you know that?
- 8 A. We know it by just examining the amount
- 9 of capital investment that they have made since
- 10 their last case.
- 11 Q. So it's your contention they're under-
- 12 earning?
- 13 A. I would believe that they are, yes.
- 14 Q. There's nothing to prevent, if the
- 15 acquisition goes through, from CUCI filing a rate
- 16 filing the day after, correct, the day after the
- 17 acquisition is approved, as a stand-alone service
- 18 area? Well, let me strike that question and ask
- 19 hopefully a better question.
- 20 I think it has been in Mr. Stafford's
- 21 testimony and Mr. Ruckman's testimony that
- 22 traditionally the Company, IAWC, files for a rate

- 1 increase or rate cases for all of its service areas
- 2 at the same time.
- 3 A. That's not true of the current case.
- 4 Q. Well, you filed a rate case that covers
- 5 the Northern Division, Eastern Division, and
- 6 Southern Division, correct?
- 7 A. Correct, but there's not a rate increase
- 8 proposed for all tariffed districts within those
- 9 divisions.
- 10 Q. Okay. Well, let me -- I'm trying to
- 11 understand what are your plans for CUCI and IAWC
- 12 vis-a-vis a rate case if the acquisition is
- 13 approved?
- 14 A. Okay. I don't have a plan, but I have
- an expectation that we would attempt to file for
- 16 rates in the former Citizens territory to bring the
- 17 rates up to be current with the level of capital
- 18 investments since their prior case.
- 19 Q. And would you plan also bringing in the
- 20 other IAWC service territories and rate areas as
- 21 part of that filing?
- 22 A. Well, we would examine them, but it's

- 1 not my expectation at this point that their rates
- 2 would be deficient.
- Q. Okay. That's what I'm trying to get to,
- 4 because it has been the Company's history every two
- or three years for IAWC to file a rate case. You
- 6 wouldn't think the day after the rate order comes
- 7 in in 00-0340 that your rates are deficient, would
- 8 you?
- 9 A. No, I would not.
- 10 Q. And so where I'm getting to with all
- 11 this is that between the time of the acquisition
- 12 and the time of the next rate case for IAWC, that
- 13 regulatory lag period, IAWC will be the beneficiary
- 14 of the savings that may result -- the demonstrated
- 15 savings that may result and flow back to IAWC.
- 16 Correct?
- 17 A. That's correct.
- 18 Q. Now let me ask you to turn to page 3 of
- 19 your surrebuttal testimony, and at lines 16 through
- 20 18 you say, "The only issue before the Commission
- 21 is CUCI remaining as a stand-alone company versus
- 22 CUCI being acquired by Illinois-American with the

1 resultant benefits that have been described."

- 2 Correct?
- 3 A. Correct.
- 4 Q. Am I correct in understanding that the
- 5 projected vast majority of savings under the SSP
- 6 will be realized in the CUCI service territory?
- 7 A. That's correct.
- 8 Q. In fact, there was a response to an IIWC
- 9 data request that indicated that the projected data
- 10 -- the projected demonstrated savings in the CUCI
- 11 service area would be about 95.5 percent?
- 12 A. I recall a data request that Mr. Ruckman
- 13 responded to that may have had those percentages in
- 14 it, yes.
- Q. And so then it's expected that 4.5
- 16 percent of the demonstrated savings would flow back
- 17 to current IAWC service territories and areas.
- 18 A. Yes.
- 19 MR. FITZHENRY: Let me just check my notes
- 20 here real quick.
- 21 (Brief pause in the proceedings.)
- Thank you, sir. That's all the

- 1 questions I have.
- THE WITNESS: You're welcome.
- 3 MR. CLENNON: I have some questions. May I
- 4 proceed, Your Honor?
- 5 EXAMINER SHOWTIS: Yes.
- 6 CROSS EXAMINATION
- 7 BY MR. CLENNON:
- 8 Q. Good afternoon, Mr. Gloriod.
- 9 A. Good afternoon.
- 10 Q. Do you have the Asset and Stock Purchase
- 11 Agreement up there with you still?
- 12 A. Yes, I do.
- Q. Would you turn to page 53?
- 14 A. Page 53?
- 15 Q. Page 53, sir. I'm sorry. Yes. Are you
- 16 there?
- 17 A. Yes.
- 18 Q. And Article 6 is entitled Conditions
- 19 Precedent; Termination.
- 20 A. Yes.
- 21 Q. And paragraph 6.1.4, Required PUC and
- Other Consents, states, and I will just read the

- 1 first couple of lines, and I'm not asking your
- opinion, by the way, as an attorney, but whether or
- 3 not this says what it says. The PUC, and I'm
- 4 assuming that means the Illinois Commerce
- 5 Commission in this particular case?
- 6 A. That's correct.
- 7 Q. Shall have issued an order approving the
- 8 transaction contemplated hereby, and such order
- 9 shall not contain any restrictions or conditions
- 10 other than those in effect on the date thereof or
- 11 requiring that the regulatory treatment with
- 12 respect to the business existence as of the date of
- 13 the agreement applicable to the seller shall be
- 14 continued following the transaction contemplated
- 15 hereby which would have a material adverse effect
- or a material adverse effect on any other regulated
- 17 business of parent or Illinois-American Water
- 18 Company in the state in which the PUC has
- 19 jurisdiction, and it goes on to say the order shall
- 20 be final and unappealable, and it does go on to say
- 21 a number of things. Is this the section that you
- 22 were thinking of when Mr. Fitzhenry was asking you

- 1 those questions?
- 2 A. This is one of the sections.
- 3 Q. Sir, are you familiar with Docket
- 4 01-0001 here at the Commission? It is a petition
- 5 for a certificate of public convenience and
- 6 necessity to provide water service to the areas and
- 7 near the Village of Bolingbrook, Will and DuPage
- 8 County. It was filed by Citizens Utilities
- 9 Company.
- 10 A. I don't know that I'm familiar with the
- 11 specifics of that.
- 12 Q. Sir, is it your understanding that this
- 13 service area, if the certificate is granted, would
- 14 be included in this asset transfer?
- 15 A. Yes.
- 16 O. It will be included?
- 17 A. Yes.
- 18 Q. The customers of -- the citizens of
- 19 Bolingbrook and the other certificated areas have
- 20 never been part of Citizens. Is that your
- 21 understanding as well?
- 22 A. That is my understanding.

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1 Q. And this area and the assets would be
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- 2 covered by the SSP. Is that true?
- 3 A. Yes.
- 4 MR. CLENNON: I think that's all the questions
- 5 I have, but if I could just check.
- 6 EXAMINER SHOWTIS: Okay.
- 7 (Pause in the proceedings.)
- 8 MR. CLENNON:
- 9 Q. Sir, could you turn to page 11 of your
- 10 direct testimony? I'm sorry; page 10.
- 11 A. Yes.
- 12 Q. At the bottom of page 10 and going on to
- 13 page 11 you talk about various acquisitions,
- 14 including both the United Water Company of Illinois
- as well as Northern Illinois Water Company.
- 16 A. Yes.
- 17 Q. Isn't it true that one of the first
- 18 things that Illinois-American Water Company did to
- 19 the customers of those two utility companies was to
- 20 raise their rates in a rate case?
- 21 A. Yes.
- MR. CLENNON: That's all the questions I have.

- 1 EXAMINER SHOWTIS: I just had a couple
- 2 questions. These are clarification questions in
- 3 response to some answers you provided to
- 4 Mr. Fitzhenry.
- 5 EXAMINATION
- 6 BY EXAMINER SHOWTIS:
- 7 Q. Assume for purposes of these questions
- 8 that the Commission enters an order that approves
- 9 the acquisition and reaches conclusions regarding
- 10 the acquisition adjustment and sharing of savings
- 11 that are acceptable to American Water Works, and I
- 12 believe in response to Mr. Fitzhenry's questions
- 13 you stated your belief that CUCI rates are
- 14 deficient and that there's an under-earning
- 15 situation with regard to that service territory.
- 16 It's my understanding, and you can correct me if
- 17 I'm wrong, that you gave some indication that there
- 18 may be a rate case filed just for the CUCI service
- 19 territory. Is that correct?
- 20 A. That's correct.
- 21 Q. And obviously it takes time to compile
- 22 data necessary for the filing of a rate case, and

- 1 I'm not asking you to state an exact time frame,
- 2 but could you tell me the approximate time frame
- 3 after which the acquisition of assets is
- 4 consummated in which a rate case would be filed for
- 5 the CUCI service territory? And if you want to
- 6 give an approximate range of years, that's fine.
- 7 I'm just trying to get some indication of when
- 8 there may be a filing for the CUCI service
- 9 territory.
- 10 A. Let me answer your question this way.
- 11 We would have to first determine the level of
- 12 revenue deficiency that existed there, taking into
- 13 account Mr. Fitzhenry's point that we would, in
- 14 fact, be taking advantage of savings due to reduced
- 15 employee positions and the other things that we've
- 16 outlined. We would have to determine the
- shortfall, if you will, including those savings in
- 18 existing rate levels, to determine where we were
- 19 overall, and that would dictate when we had to
- 20 file. It's possible, and I'm kind of going out on
- 21 a limb here, that later this year, late in 2001, we
- 22 may be presenting a request for rate relief for

- 1 that division. I think that would be the earliest,
- 2 would be late this year, and then as late as say
- 3 sometime in '02.
- 4 Q. Okay.
- 5 A. But all of that would be subject really
- 6 to the final analysis of the order and scrutiny of
- 7 the current revenue deficiency given that
- 8 condition.
- 9 Q. With regard to the existing service
- 10 territories of IAWC, and Mr. Fitzhenry has pointed
- out that there should be a rate order shortly
- 12 granting rate relief with regard to certain of
- 13 those service territories.
- 14 A. Correct.
- 15 Q. And I believe he also pointed out that
- 16 traditionally there has been about a two to
- 17 three-year cycle for coming in for rate relief for
- 18 most of those service territories. Is that
- 19 correct?
- 20 A. That's correct.
- Q. Do you expect that to continue? In
- other words, that there would probably be a rate

- filing in another two or three years for the other
- 2 service territories, or do you envision more
- 3 accelerated or more delayed filings for the other
- 4 service territories?
- 5 A. Our most recent business plan would have
- 6 indicated the likelihood of a rate filing in that
- 7 time frame, but clearly there's no prescriptive
- 8 schedule that we're on. We really just have to
- 9 examine the additions to rate base that have
- 10 occurred, any changes in operating costs that are
- 11 material, and we really just have to look at do we
- or don't we have a revenue deficiency.
- 13 Q. Would it be fair then to state that for
- 14 the existing service territories, it's likely that
- there would be a rate increase filing within about
- 16 two to three years, but that doesn't preclude an
- analysis of earnings, and rate filings may be
- 18 delayed beyond that time?
- 19 A. I guess I wouldn't use the word likely.
- 20 I would --
- 21 Q. I think I used it because you used it
- 22 first, so if you want to take the word likely away,

- 1 that's fine. I'm just trying to get some
- 2 understanding with regard to the other service
- 3 territories.
- 4 A. It wouldn't be unreasonable for us to do
- 5 so given our past history, but I wouldn't -- and if
- I used the term likely before, then I apologize. I
- 7 can't sit here today and say it's likely that we
- 8 will be filing a rate case for the other operating
- 9 districts in that time frame.
- 10 Q. I think I just had one other question,
- 11 just a clarification question with regard to your
- direct testimony on page 7, lines 17 through 18.
- 13 You indicate that, at present, neither
- 14 Illinois-American nor CUCI engages in a significant
- 15 level of such activity, and you're referring I
- think there to non-utility activities.
- 17 A. That's correct.
- 18 Q. Would you just briefly describe the
- 19 non-utility activities that are engaged in by
- 20 Illinois-American and CUCI?
- 21 A. In Illinois-American we do some service
- 22 type billing for wastewater for some of our

- 1 municipal -- municipalities in our service
- 2 districts. It's relatively minor. I'm sorry; I
- 3 can't really give an example on the nature of
- 4 activities that CUCI might do in that regard, but,
- 5 again, it's of a minor nature.
- 6 EXAMINER SHOWTIS: Okay. Just a second. I
- 7 think that's it. Just a minute.
- 8 (Pause in the proceedings.)
- 9 Q. Okay. One last question. Turn to page
- 10 7 of your surrebuttal testimony. In your answer to
- 11 the question on line 4 where you're addressing
- 12 Mr. Gorman's control premium, you categorize it as
- 13 an arbitrary definition in the first line. Would
- 14 you just elaborate on what you meant by an
- 15 arbitrary definition?
- 16 A. I think in the context of this
- 17 proceeding, the idea of a separate measure of
- 18 premium or acquisition revenue requirement I
- 19 consider as arbitrary. It's really I suppose my
- 20 adjective. I know that the concept of a control
- 21 premium is a legitimate term used in financial
- 22 circles, but in the context of this proceeding and

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in the context of our Savings Sharing Proposal, I
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- 2 consider it to be an arbitrary distinction.
- 3 Q. Well, just so I'm clear, is anything
- 4 other than the acquisition adjustment -- strike
- 5 that.
- 6 In calculating the acquisition
- 7 adjustment or premium or whatever you want to
- 8 characterize it as, is it your position that
- 9 anything other than the manner in which it has been
- 10 calculated by IAWC arbitrary?
- 11 A. No, and that's not what I intended. I
- 12 guess we have seen -- we have seen the impact of
- 13 what we proposed. We've seen the impact of what
- 14 Staff proposed, and the net result of that is
- described in our Exhibit 3.6R, how the savings come
- out. This modified premium proposal where if you
- would essentially adopt the concept of the savings
- sharing but apply it to a lower base, as is
- 19 suggested by Mr. Gorman, that's what I was
- 20 responding to and merely saying that if we look at
- 21 all three of those proposals, ours, Staff's, and
- 22 this alternative, the only one of those three which

- 1 gets us to where we need to be is ours. I don't
- 2 mean to be saying that there aren't some others out
- 3 there, but I haven't seen any in the evidence other
- 4 than ours.
- 5 Q. So when you use the term arbitrary
- 6 there, if an alternative proposal by Mr. Gorman or
- 7 Staff, in your words, got you to where you wanted
- 8 to be, would that no longer be arbitrary?
- 9 A. We believe that we needed to recover the
- 10 amount of acquisition revenue requirement in our
- 11 proposal to comply with 7-204. I guess when we
- 12 judge these other proposals in light of where we
- think we need to be with regard to 7-204, I guess
- 14 arbitrariness here, I'm probably making a
- 15 distinction between language and proposals that
- 16 might sound legitimate in financial terms as
- 17 distinguished from look at the result, look at
- where we need to be in terms of maintaining
- 19 financial integrity of Illinois-American Water
- 20 Company, and so in that context we can discuss all
- 21 manner of financial accounting theory and how we
- 22 might describe a premium, and I guess I'm saying in

- 1 the context of where we're trying to get to, that
- 2 discussion -- maybe arbitrary is the wrong word --
- 3 is sort of immaterial maybe is a better word.
- 4 Q. Okay.
- 5 A. It doesn't get us where we need to be.
- 6 Q. So basically you're really talking about
- 7 his proposal not providing the results that are
- 8 required by Illinois-American.
- 9 A. And what we believe are required by
- 10 7-204.
- 11 Q. Okay.
- 12 A. That's the emphasis.
- 13 Q. Okay. Because I was just confused by
- 14 your use of the word arbitrary there.
- 15 A. I apologize. I probably used the word
- 16 incorrectly.
- 17 Q. No, that's fine.
- 18 EXAMINER SHOWTIS: That's all I have.
- 19 MR. SPRINGER: Mr. Examiner, we will have some
- 20 brief redirect, and I would request a recess at
- 21 this time.
- 22 EXAMINER SHOWTIS: That's fine, and we're off

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1 the record.
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- 2 (Whereupon a recess was
- 3 taken.)
- 4 EXAMINER SHOWTIS: Back on the record for
- 5 redirect.
- 6 MR. SPRINGER: Yes, we have some brief
- 7 redirect, Mr. Examiner.
- 8 REDIRECT EXAMINATION
- 9 BY MR. SPRINGER:
- 10 Q. In response to questions, Mr. Gloriod, I
- 11 believe you indicated that you felt there were
- 12 three hourly employees included in the 25 employee
- 13 total that is to be eliminated.
- 14 A. Correct.
- 15 Q. Would you care to clarify that response?
- 16 A. Yeah. The number of hourly employees is
- 17 larger than three. The three I was referring to
- 18 are three hourly employees who are represented by
- 19 the bargaining unit.
- 20 Q. Okay.
- 21 You also made reference or were
- 22 questioned, Mr. Gloriod, regarding a requirement in

1 the contract that offers be made to 250 employees.

- 2 Do you recall those questions?
- 3 A. Correct.
- 4 Q. Would you care to comment on that 250
- 5 employee requirement?
- 6 A. I just wanted to clarify that that 250
- 7 requirement is applicable to all of the Citizens
- 8 properties. It's not an Illinois limit. It's
- 9 applicable throughout, and that 250 number, since
- 10 it is applicable to the entire six states involved,
- 11 would not necessarily limit further reductions in
- 12 Citizens Utilities of Illinois.
- 13 Q. So there could be further reductions
- 14 beyond the 25 currently anticipated.
- 15 A. Possible, yes.
- 16 Q. You also were questioned with regard to
- whether one of the first things done in connection
- 18 with the acquisitions by Illinois American of
- 19 Northern Illinois Water Company and United Water of
- 20 Illinois was to raise rates. Would you care to
- 21 comment on your response to that question?
- 22 A. I gave a quick yes, and I guess I just

- 1 want to elaborate on that.
- 2 In the case of the former Northern
- 3 Illinois Water District, they would have -- under
- 4 their schedule would have been in for rates
- 5 probably a year earlier than that district is
- 6 included currently, and so there was a coincidental
- 7 time frame, if you will, that brought about their
- 8 inclusion in our current rates.
- 9 The United Water District in Lincoln is
- 10 not in our current case. We have not increased nor
- 11 propose to increase rates for that district in our
- 12 current case.
- 13 MR. SPRINGER: Thank you. That's all the
- 14 questions I have.
- MR. FITZHENRY: Just a couple of follow -up.
- 16 RECROSS EXAMINATION
- 17 BY MR. FITZHENRY:
- 18 Q. In the CUCI service area, how many
- 19 employees are salaried employees?
- 20 A. Currently?
- Q. Currently.
- 22 A. I don't know.

1 Q. And the same question as to how many are

- 2 hourly employees.
- 3 A. I'm sorry. I don't know.
- 4 MR. FITZHENRY: All right. Thank you. That's
- 5 it.
- 6 EXAMINER SHOWTIS: You may step down,
- 7 Mr. Gloriod.
- 8 THE WITNESS: Thank you.
- 9 (Witness excused.)
- 10 EXAMINER SHOWTIS: Why don't we at least get
- 11 Mr. Stafford on to identify his testimony, and then
- we'll break for about ten minutes or so.
- 13 MR. SPRINGER: That's fine. Our next witness
- is Mr. Stafford.
- 15 RONALD D. STAFFORD
- 16 called as a witness on behalf of Joint Applicants,
- 17 having been first duly sworn, was examined and
- 18 testified as follows:
- 19 DIRECT EXAMINATION
- 20 BY MR. SPRINGER:
- Q. Please state your name and business
- 22 address.

- 1 THE WITNESS:
- A. Ronald D. Stafford, 300 North Water
- 3 Works Drive, Belleville, Illinois 62223.
- 4 Q. And, Mr. Stafford, by whom are you
- 5 employed?
- 6 A. Illinois-American Water Company.
- 7 Q. And what's your position with that
- 8 Company?
- 9 A. Director of Rates and Revenue.
- 10 Q. Have you prepared testimony and exhibits
- 11 for purposes of this proceeding, Mr. Stafford?
- 12 A. Yes, I have.
- 13 Q. I show you what's been marked for
- 14 identification as Exhibit 3.0. Is that direct
- 15 testimony which you prepared for purposes of this
- 16 case?
- 17 A. Yes, it is.
- 18 Q. And in the course of that testimony do
- 19 you sponsor Exhibits 3.1, 3.2, 3.3, 3.4, and 3.5?
- 20 A. Yes, I do.
- 21 Q. I also show you what's been marked as
- 22 IAWC Exhibit 3.0R and ask if that is rebuttal

1 testimony that you've prepared for purposes of this

- 2 case?
- 3 A. Yes, it is.
- 4 Q. And in the course of that testimony do
- 5 you sponsor Exhibit 3.1R, 3.5R, and 3.6R?
- 6 A. That's correct.
- 7 Q. And did you also prepare surrebuttal
- 8 testimony marked as Exhibit 3.0SR?
- 9 A. Yes, I did.
- 10 Q. And are the testimonies and exhibits
- 11 that you prepared true and correct to the best of
- 12 your knowledge?
- 13 A. Yes, they are.
- 14 MR. SPRINGER: At this time, Mr. Examiner, I'd
- ask for admission of Mr. Stafford's direct
- 16 testimony, IAWC Exhibit 3.0, the exhibits sponsored
- in that testimony, 3.1 through 3.5 inclusive,
- 18 Mr. Stafford's rebuttal testimony, 3.0R, the
- exhibits sponsored in that testimony, 3.1R, 3.5R
- and 3.6R, and Mr. Stafford's surrebuttal testimony,
- 21 3.0SR.
- 22 EXAMINER SHOWTIS: Are there any objections?

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1 Those exhibits are admitted into evidence.
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- 2 (Whereupon IAWC Exhibits
- 3.0, 3.1, 3.2, 3.3, 3.4,
- 4 3.5, 3.0R, 3.1R, 3.5R, 3.6R,
- 5 and 3.0SR were received into
- 6 evidence.)
- 7 MR. SPRINGER: Thank you.
- 8 Mr. Stafford is available for
- 9 cross-examination.
- 10 MS. VON QUALEN: May I?
- 11 EXAMINER SHOWTIS: You may.
- 12 CROSS EXAMINATION
- BY MS. VON QUALEN:
- Q. Good afternoon, Mr. Stafford.
- 15 A. Good afternoon.
- 16 Q. Is it correct, Mr. Stafford, that you
- 17 believe that management can be viewed as a
- 18 representative of shareholders and customers?
- 19 A. Yes, I believe that to be correct.
- Q. You do agree, do you not, that the
- 21 customers of Illinois-American do not participate
- in the selection of Illinois American's directors

- 1 and officers?
- 2 A. That's correct. I agree with that.
- 3 Q. You responded to Staff Data Request TQS
- 4 1.10 by indicating that Illinois-American will be
- 5 purchasing Citizens' entire water and wastewater
- 6 systems. Does that reflect your position?
- 7 A. Illinois-American would be acquiring
- 8 Citizens Utilities Company of Illinois' entire
- 9 water and wastewater systems.
- 10 Q. Thank you.
- 11 Do you agree that Citizens' water and
- 12 wastewater systems in Illinois are composed of many
- individual components?
- 14 A. Could you clarify what you mean by the
- word components?
- 16 Q. Sure; service lines and general
- 17 structure of the water company.
- 18 A. Well, there certainly are a number of
- 19 individual service lines within the assets that we
- 20 will be acquiring if the acquisition is approved.
- 21 I would agree with that.
- Q. Thank you.

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1 And you would also agree, would you not,
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- that on the day of the completion of the merger or
- 3 when the transaction is completed, no single
- 4 service line will be physically larger than it was
- 5 prior to the completion of the merger?
- 6 A. I would clarify first by saying this is
- 7 an asset acquisition rather than a merger. At the
- 8 time of closing of the asset acquisition, I would
- 9 agree with your comment.
- 10 Q. You're familiar with the Commission
- 11 order in Consumers Illinois Water Company Docket
- 12 88-0045?
- 13 A. At the moment I don't recall that
- 14 specific order. I may be -- I may have reviewed
- it, but at the moment I don't recall.
- 16 Q. Are you aware whether or not the
- 17 Commission found in that order that Consumers
- 18 restored a failing utility to a healthy financial
- 19 and operating condition?
- 20 A. I recall an order referenced. I don't
- 21 recall the docket number where Citizens restored an
- 22 ailing utility to good financial health, yes.

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1 Q. In this proceeding you are not
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- 2 testifying that Citizens is a failing utility, are
- 3 you?
- 4 A. No, I am not.
- 5 Q. You are familiar with the Virginia
- 6 Corporation Commission decision involving Po River
- 7 Water and Sewer Company?
- 8 A. Yes, I am.
- 9 Q. Are you aware that one of the reasons
- 10 the Commission found that the ratepayers would
- 11 benefit was because the new owner brings financial
- 12 stability that its predecessors lacked?
- 13 A. Do you have a specific reference in that
- order to the language you're referring to? I have
- 15 a copy in front of me.
- 16 Q. I'm sorry; I do not.
- 17 A. I haven't located that specific
- 18 language. If it is in the order, then I would
- 19 agree with your comments, subject to check.
- Q. Thank you.
- 21 You're not testifying that Citizens
- 22 currently lacks financial stability, are you?

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1 A. I don't recall testifying specifically
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- 2 as to whether or not Citizens lacks financial
- 3 stability currently. I don't know whether they do
- 4 or do not.
- 5 Q. To your knowledge, has Citizens under
- 6 its current ownership been unable to pay its bills
- 7 when due?
- 8 A. Not to my knowledge.
- 9 Q. Am I correct that you are of the opinion
- 10 that as long as Illinois-American and the
- 11 Commission act in accordance with the Public
- 12 Utilities Act, the interests of shareholders will
- not conflict with the interests of customers?
- 14 A. Do you have a specific reference to
- 15 testimony or data requests you're referring to?
- 16 Q. Yes. If you would look at your data
- 17 request answer to TQS 1.32.
- 18 (Brief pause in the proceedings.)
- 19 A. That's correct.
- 20 Q. You would agree that shareholders have
- 21 an interest in larger rather than smaller profits?
- 22 A. I would not necessarily agree with that

- 1 statement the way you phrased it. I would say that
- 2 shareholders are entitled to a reasonable return on
- 3 their investment that they put in facilities on
- 4 behalf of customers.
- 5 Q. Do you disagree that shareholders have
- 6 an interest in larger rather than smaller profits?
- 7 A. As I believe Mr. Kelleher testified
- 8 yesterday, the Company's intention is to balance
- 9 the interest of shareholders and customers, and he
- 10 referenced at least a couple examples of that
- 11 within the AWW Annual Report. To the extent that
- 12 customer service is provided, shareholders want to
- 13 earn a reasonable return on their investment. I
- 14 guess that would be my answer.
- MS. VON QUALEN: I'd ask that his answer be
- 16 stricken as nonresponsive to my question.
- 17 MR. SPRINGER: I believe the question was
- 18 whether Mr. Stafford disagreed with the concept
- 19 that shareholders wish to earn larger profits, and
- 20 I think his answer was trying to respond to the
- 21 question asked.
- MS. VON QUALEN: He may have been trying to

- 1 respond to the question, but I don't believe he
- 2 did. I understood him to refer to other
- 3 testimonies speaking about this particular
- 4 transaction. My question actually simply asked if
- 5 shareholders -- if he disagreed that shareholders
- 6 have an interest in larger rather than smaller
- 7 profits. If he doesn't have an opinion, he
- 8 certainly could state that.
- 9 EXAMINER SHOWTIS: I think Mr. Stafford was
- 10 answering the question from the perspective of IAWC
- 11 and also AWW, but -- well, I guess AWW is
- 12 shareholder of IAWC. Is that correct?
- 13 THE WITNESS: Correct.
- 14 EXAMINER SHOWTIS: Well, let me cut through
- 15 this. As a shareholder, would AWW rather see IAWC
- 16 operations result in as high a profit as possible,
- 17 while also taking into account the -- well, let's
- 18 leave it at that.
- 19 THE WITNESS: Okay. I believe that as long as
- 20 the proper balance is retained between shareholders
- 21 and customers, then I would generally agree that,
- 22 you know, the shareholders of AWW would prefer to

- 1 see Illinois-American have a greater profit and
- 2 provide service to its customers.
- 3 Q. Thank you.
- 4 A. But AWW also recognizes that
- 5 Illinois-American is a regulated utility and, as
- 6 such, has regulated rates and is treated as a
- 7 monopoly under Illinois regulation.
- 8 Q. Thank you.
- 9 EXAMINER SHOWTIS: Where are you in terms of
- 10 your cross of Mr. Stafford?
- 11 MS. VON QUALEN: I'm just getting started.
- 12 EXAMINER SHOWTIS: Okay. Then I think we'll
- 13 break, unless you have something -- if you have
- 14 anything on this line --
- MS. VON QUALEN: Yes, I have one more
- 16 question.
- 17 EXAMINER SHOWTIS: Follow up this line, and
- 18 then we'll break.
- MS. VON QUALEN:
- Q. Would you also agree that customers have
- 21 an interest in lower rather than higher rates?
- 22 A. I would not necessarily agree with that

1	statement only because customers want to receive
2	quality water service, and they want to receive
3	that service at a reasonable price. I know of
4	examples of customers that would pay almost any
5	price to get quality water, so I wouldn't
6	necessarily agree with that statement to be true.
7	I believe the primary interest of customers is
8	quality water service.
9	Q. And if quality service remained the
10	same, would you agree that customers have an
11	interest in lower rather than higher rates?
12	A. As a general proposition, I would agree
13	that customers would prefer to pay less for the
14	same quality of water service.
15	MS. VON QUALEN: Thank you, Mr. Stafford.
16	EXAMINER SHOWTIS: We'll take a break. We'll
17	come back at 2:00.
18	(Whereupon lunch recess was
19	taken until 2:00 P.M.)

1	AFTERNOON SESSION
2	(Whereupon the proceedings were
3	hereinafter stenographically
4	reported by Carla Boehl.)
5	EXAMINER SHOWTIS: Back on the record.
6	CONTINUED CROSS EXAMINATION
7	BY MS. VON QUALEN:
8	Q. Mr. Stafford, are you familiar with the
9	types of documents that are typically used as evidence
10	in a payroll audit?
11	A. To some extent, yes.
12	Q. Would you agree that W2s are typically
13	used?
14	A. I would agree that W2s could be used,
15	yes.
16	Q. Payroll ledgers?
17	A. Yes.
18	Q. Payroll taxes?
19	A. Yes.
20	Q. Other ledgers itemizing wages, employee
21	insurance expense, and pension expense records?
22	A. Yes.

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1 Q. Referring to page 2 of your surrebuttal
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- 2 testimony, lines 19 through 21.
- 3 A. I have that.
- 4 Q. You refer there to detailed information
- 5 that would be maintained by the Company to document
- 6 the amount of savings, is that correct?
- 7 A. Yes.
- 8 Q. Hypothetically, if an employee is laid
- 9 off in 2001 and the Company brings a rate case using
- 10 2010 test year data, in order to demonstrate savings
- as part of the evidence to be verified for inclusion
- in the 2010 test year data would the Company have a W2
- prepared in and for 2010 for that previously laid -off
- 14 employee?
- A. Not for the year 2010, no.
- 16 Q. In the Company ledger supporting the 2010
- 17 rate case test year, will there be entries for 2010
- 18 wages, taxes, insurance, and pension expense related
- to the employee who was laid off in 2001?
- 20 A. Could I have that read back, please?
- Q. Would you like me to repeat it or --
- 22 A. That would be fine.

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1 Q. Referring to Company ledgers supporting
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- 2 the 2010 rate case test year, will there be entries
- for 2010 wages, taxes, insurance, and pension expense
- 4 related to the employee who was laid off in 2001?
- 5 A. The Company would maintain ledgers that
- 6 would identify the savings associated with the
- 7 laid-off employee in 2010, and it would provide that
- 8 type of information. The type of information
- 9 maintained in that Company ledger, however, would be
- 10 related to the savings within itself.
- 11 Q. Okay. But would it be correct that there
- would not actually be entries for 2010 wages?
- 13 A. There would be no actual wages in 2010
- 14 related to that laid-off position because that
- 15 laid-off position creates savings and those savings
- would be what would be documented in 2010.
- 17 Q. In what Uniform System of Account are
- 18 savings recorded?
- 19 A. Savings can be recorded in technically
- 20 any Uniform System of Account where costs would be
- 21 recorded. What it would be reflective of would be
- lower level costs as a result of the savings than

- 1 would otherwise be recorded.
- Q. But isn't it correct that there would be
- 3 no journal entry that identified the savings?
- 4 A. I am not sure if I under stand the
- 5 question correctly. I will see if this is responsive
- 6 to your question. We will maintain journal entries
- 7 we will use as part of our documentation to support
- 8 savings, journal entries recorded by Citizens
- 9 documenting specific events, specific costs that would
- 10 be recorded. To that extent there will be journal
- 11 entries used as documentation to help support savings
- 12 events.
- 13 Q. Isn't it true that the journal entries
- 14 you are referring to will actually identify costs?
- 15 A. The journal entries I am referring to
- will be identifying costs that will in part or in
- 17 whole have been eliminated as a direct result of the
- 18 acquisition.
- 19 Q. Is your testimony that there will be
- journal entries identifying costs that have been
- 21 eliminated in their entirety?
- 22 A. That could be true in some cases.

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1 Q. Turning to page 5 of your surrebuttal,
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- lines 22 through 23, you refer to the Commission
- 3 routinely evaluating utility information that dates
- 4 back to the 1800s and you specifically refer to
- 5 utility plant records, is that correct?
- A. That's correct.
- 7 Q. Are these utility plant records
- 8 maintained in the Company's accounting system, kept in
- 9 accordance with the Uniform System of Accounts?
- 10 A. Yes, they are.
- 11 Q. Turning back to page 3 of your
- 12 surrebuttal testimony, line 3, you state that the
- Company will be in a position to continually assess
- 14 new technology available which could have affected the
- savings events even absent the acquisition?
- 16 A. That's correct.
- 17 Q. What is the specific process that the
- 18 Company will use to continually assess new technology?
- 19 A. Well, further down in my testimony on
- 20 that same page I explain essentially how that process
- 21 will be done. At line 10, lines 9 through 12, I say,
- "Changes in how similar, if not absolutely identical,

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1 functions are performed by IAWC and other affiliates \,
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- within the American system will provide a very
- 3 reliable indication of how the changes and technology
- 4 are impacting these functions."
- 5 And also at another location, a little
- 6 bit prior up on that same page starting at line 5, I
- 7 say, "To properly measure the effect of technological
- 8 improvements and other exogenous factors on
- 9 demonstrated savings, the Company will not only
- 10 maintain a record of the functions performed
- 11 previously by the eliminated position but also
- 12 maintain a record of how similar functions are being
- 13 performed by the post-acquisition company."
- 14 So, essentially, I am saying there that
- we will maintain a record of the process that was
- 16 eliminated, the function, and measure it against
- similar functions performed either directly by
- 18 Illinois-American or other companies within the
- 19 American system. And through that identification of
- 20 that process we can assess whether that process would
- 21 be impacted over time through technological
- improvements or other exogenous factors.

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1 Q. Do you know who is going to be performing
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- 2 that function?
- 3 A. I don't know specifically who will be
- 4 performing that function. I expect that initially I
- 5 would be performing that function.
- Q. Do you know what level of management will
- 7 have final review of the assessment?
- A. When you use the term "assessment," are
- 9 you referring to something specifically?
- 10 Q. To continually assess new technology?
- 11 A. I believe that would be done by,
- 12 essentially, senior management at Illinois -American.
- 13 It could depend on the nature of the function, the
- savings event that we are looking at, and who within
- 15 Illinois-American would have the greatest expertise in
- 16 measuring whether technological improvements would
- impact that. Certainly, the financial group within
- 18 the Company would be involved because the financial
- 19 group gets involved in measuring cost versus benefit
- analysis of technological improvements, along with
- other experts within the Company.
- Q. Thank you. Further down on page 3, lines

- 1 22 to 23 and I think continuing on to page 4.
- 2 A. Yes, I have that.
- 3 Q. Am I correct in my understanding that as
- 4 part of the continual assessment, if new regulations
- 5 would require additional testing, the Company would
- 6 make a determination whether a new position would have
- 7 been needed by the former CUCI system?
- A. Yes, that's what my testimony states.
- 9 The Company's objective here is to measure actual
- 10 savings resulting directly from the acquisition. And
- if making that assessment would result in additional
- 12 savings in the year 2010 and the year 2020 as a
- 13 result, that could be tied directly to the
- 14 acquisition, then it could result in additional
- 15 savings.
- 16 Q. So a determination regarding whether or
- 17 not CUCI, an entity that had not existed as a
- 18 stand-alone company for, say, 15 years, in 2015 would
- 19 be made to determine if they needed a new position?
- 20 A. Yes.
- 21 Q. And then the Company would re-evaluate
- 22 the effect of that change for savings demonstration

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1
       purposes?
 2
                A. Correct.
 3
                Q. Is it correct that Illinois-American
 4
       Water Company will not prepare annual forecasts of
 5
       operating costs of CUCI on a stand-alone basis?
 6
                A. Illinois-American would not prepare
7
       annual forecasts of all costs for CUCI on a
 8
       stand-alone basis. To the extent that certain costs
9
       need to be captured on a stand-alone basis to support
10
       the Company's demonstration of savings, then those
       costs would be measured and forecasted as needed.
11
12
                Q. Is it the Company's intent to keep two
13
       sets of books, one reflecting actual costs, another
       reflecting assumed CUCI stand-alone costs?
14
15
               A. No.
                Q. Would you agree that monitoring savings,
16
17
       including the continual assessment of how changes will
       affect savings, will be a complicated matter?
18
19
                A. I have thought about that quite a bit in
20
       developing my testimony, and I don't agree that it
       will be a complicated matter. In fact, considering
21
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the number of savings events that the Company will be

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1 capturing, I think it's in many ways an easier process
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- than many, many of the functions the Company currently
- 3 performs.
- 4 For example, the Company is involved in
- 5 processing thousands upon thousands of invoices,
- 6 writing thousands of checks, dealing with hundreds
- 7 upon hundreds of employees -- we currently have over
- 8 300 employees -- and we are talking here in monitoring
- 9 savings of a number of saving events that I am
- anticipating will be 50 or less. And so I think
- 11 overall the process will be much easier than many of
- the other functions that we routinely perform and
- 13 provide in service to our customers.
- 14 Q. But the potential for error does exist,
- 15 does it not?
- 16 A. Yes, I would say the potential for error
- does exist, as it does in measuring other costs of
- 18 service when setting rates in a rate proceeding.
- 19 Q. You are familiar with Docket Number
- 20 99-0418 which was the Illinois-American Water Company
- 21 merger with Northern Illinois Water Company?
- 22 A. Yes, I am.

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1 Q. And you are familiar with the order that
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- was entered in that docket?
- 3 A. Yes, I am.
- 4 Q. You are also familiar with the 99-0457
- 5 Illinois-American Water Company merger with United
- 6 Water Company?
- 7 A. Yes, I am.
- 8 O. And with the order entered in that
- 9 docket?
- 10 A. Yes.
- 11 Q. You are aware that Illinois -American
- 12 Water Company was disallowed recovery of certain costs
- in each of those orders?
- 14 A. I understand that Illinois American was
- disallowed recovery of what was deemed to be
- 16 transaction costs in each of those orders, and also I
- 17 understand that the Northern Illinois Water Order is
- 18 currently under appeal in that regard.
- 19 Q. And you are also familiar with the
- 20 Illinois-American Water rate case that was filed on
- 21 May 10 of 2000?
- 22 A. I am familiar with the rate case. As I

1 recall, the filing date was a little bit earlier than

- that but, yes, I remember.
- Q. I could be incorrect on that. Docket
- 4 Number 00-0140?
- 5 A. Yes.
- Q. And you were familiar with the components
- of rate base that were proposed by the Company in the
- 8 rate case, is that correct?
- 9 A. Yes, I am.
- 10 Q. Isn't it true that in Docket 00-0340
- 11 Illinois-American Water Company included disallowed
- 12 costs associated with the merger of Illinois -American
- and Northern Illinois Water Company?
- 14 A. In the Northern Illinois Water Order?
- 15 Q. Yes.
- 16 A. Yes.
- 17 Q. And that the costs were removed pursuant
- 18 to Staff's adjustment?
- 19 A. Correct.
- 20 MS. VON QUALEN: That's all the questions I
- 21 have.
- 22 EXAMINER SHOWTIS: Mr. Fitzhenry.

1	CROSS EXAMINATION
2	BY MR. FITZHENRY:
3	Q. Good afternoon, Mr. Stafford.
4	A. Good afternoon.
5	Q. Let me ask you to refer to Schedule 3.1
6	attached to your direct testimony.
7	A. I have that.
8	Q. This schedule is titled "Citizens
9	Illinois Acquisition Savings," correct?
10	A. Correct.
11	Q. Are the savings that are depicted on this
12	schedule intended to be the savings that will accrue
13	only to the CUCI service area?
14	A. No, they are intended to reflect
15	estimated savings that would result from the
16	acquisition in its entirety.
17	Q. And I believe it was you that responded
18	to a data request where IIWC had asked you to estimate
19	what percentage of the savings would you expect to be
20	attributable to the CUCI area and what percentage of
21	the savings would be attributable to the IAWC, the
22	current service territory, and is my recollection

1 correct that the breakdown was 95.5 percent to CUCI

- 2 and 4.5 percent to IAWC?
- 3 A. Correct.
- Q. Now, if we go to your Schedule 3.5 and
- 5 under the first column it's entitled "Synergy
- 6 Savings, do you see that?
- 7 A. This is 3.5 of my direct testimony?
- Q. I'm sorry, your rebuttal.
- 9 A. I have that schedule.
- 10 Q. In year one, this would be year one of
- 11 the acquisition, it shows that the anticipated Synergy
- savings, or I guess demonstrated savings as it's also
- been called, would be approximately \$3,747,587?
- 14 A. Yes.
- 15 Q. And the second year the again anticipated
- demonstrated savings would be \$4,051,694 and so forth,
- 17 correct?
- 18 A. Correct.
- 19 Q. Again going back to that percentage
- 20 breakdown that we talked about, it would be fair to
- 21 assume, again without actually the acquisition having
- taken place and going about any more detail, that the

1 savings back to IAWC in the first year would be 4.5

- percent of the \$3.7 million?
- 3 A. Correct.
- 4 Q. Roughly \$180,000 or so?
- 5 A. I agree with that.
- 6 Q. And we could look at year two and based
- on the Company's proposal assume that 4.5 percent of
- 8 the year two savings would be the savings that would
- 9 be anticipated to flow back to IAWC?
- 10 A. Yes.
- 11 Q. Now, you talk a little bit about the
- 12 Shared Savings Plan in your testimonies, correct?
- A. Correct.
- Q. Know a little bit about that?
- 15 A. Yes.
- 16 Q. In your response to one of the Staff data
- 17 requests, MHE-030 you make a statement there that I
- 18 would like to ask you a question about.
- 19 A. I have that.
- 20 Q. I don't have it right here but I remember
- in my notes you indicate that the determination of an
- 22 actual amount of demonstrated savings in years outside

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1 the test year would only be performed in order to
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- 2 financially measure the change in such savings
- 3 properly allocable to ratepayers. That's in the first
- 4 part of that data request answer.
- 5 A. Yes, I see that.
- 6 Q. In your answer there are you intending to
- 7 state that the Company will sort of maintain and
- 8 calculate the demonstrated savings in the years
- 9 outside of a test year, I guess in between rate cases,
- in order to sort of, I guess, track the savings that
- 11 are accruing over time?
- 12 A. Could I have that question read back?
- 13 Q. Well, I guess I am trying to ask you,
- 14 what did you mean by that statement about that?
- 15 A. I was trying to respond to Staff's
- 16 inquiry. And what I was essentially saying there was
- 17 to actually go beyond the demonstration itself and
- 18 assign savings by rate area. It would not necessarily
- 19 be something that we would need to do unless we were
- 20 going in for a rate proceeding or for some other
- 21 reason need to financially measure the impact of
- savings by rate area and how those savings would be

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1 allocated to rate areas. It is my intent to
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- 2 continuously, even in between rate cases, maintain a
- 3 record of savings. But then to begin the next step of
- 4 allocating that, I wouldn't anticipate we would be
- 5 doing that unless we were going in for a rate
- 6 proceeding or, as I say, measuring it for other
- 7 reasons.
- 8 Q. But you do anticipate tracking these
- 9 savings on an ongoing basis?
- 10 A. Yes.
- 11 Q. Now, somewhere in your testimony there is
- 12 a representation that the Company will put forth a
- 13 report every five years?
- 14 A. I don't recall that testimony. I know
- there is a reference to within five years we need to
- 16 come before the Commission with a demonstration.
- 17 Q. Well, what will you bring to the
- 18 Commission at that point in time?
- 19 A. Well, the original petition testimony
- 20 discusses within five years providing information to
- 21 the Commission for a review of savings. It's
- 22 anticipated by the Company that will be done in the

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1 context of the general rate proceeding, although it
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- 2 could be done for another reason.
- For example, if we had -- didn't have a
- 4 rate proceeding within that five-year period for some
- 5 unforeseen reason -- we are committing to come to the
- 6 Commission within five years -- at that time we would
- 7 provide evidence of this savings and provide the
- 8 substantiation that we believe is appropriate to
- 9 demonstrate that those savings exist, that they are
- 10 the result of the acquisition.
- 11 Q. And assuming, just for the sake of
- discussion, that the Company files a rate case in two
- 13 years, is it the Company's intention to five years
- 14 thereafter again make the -- prepare the sort of
- 15 report that you have just outlined to the Commission
- 16 and do that on an ongoing five-year basis throughout
- the 40-year amortization period?
- 18 A. No.
- 19 Q. That was a one shot deal?
- 20 A. Correct. We are committing to provide
- 21 that demonstration no later than within five years
- 22 after the date of this order.

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Q. But that's one time. And then you
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- 2 would -- if a rate case would occur beforehand, you
- 3 are not going to go ahead and provide that information
- 4 five years after the acquisition?
- 5 A. No.
- 6 Q. Now, again going back to your response to
- 7 MHE-030, you describe in there the sort of method by
- 8 which the savings will be quantified. Do I understand
- 9 your answer there that the Company intends to sort of
- 10 quantify the savings in a way that it would structure
- 11 the test year cost for expense?
- 12 A. Could you repeat that, please?
- 13 Q. You describe in the answer to the data
- 14 request how you are going to go about quantifying the
- demonstrated savings. I think you refer in the answer
- 16 to maybe the same way the Company would construct a
- 17 test year cost or a test year expense. Do I read that
- 18 correctly?
- 19 A. Yes.
- Q. I would like you to refer to the data
- 21 request IIWC proposed to you. It's 2-2. It might
- 22 have been part of the third set of data requests.

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1 A. I believe I have that one.
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- 2 Q. The Data Request 2-2 starts with -- at
- 3 page 7 Mr. Stafford's testimony?
- A. That's the one I have, yes.
- 5 Q. And the data request inquired of the
- 6 methodology the Company was going to employ to
- 7 establish demonstrated savings in future rate
- 8 proceedings. And in your response, I will just read
- 9 this to you, it says, "In the Company's proposed SSP
- 10 acquisition savings as trended in future rate
- 11 proceedings will be determined in future rate
- 12 proceedings by comparing the then test year
- 13 operational costs to the costs that would have existed
- 14 had the Company remained a stand-alone utility." And
- 15 then there is a further description about how the
- 16 stand-alone costs would be determined. Did I fairly
- 17 characterize that portion of your answer?
- 18 A. Yes.
- 19 Q. When you speak of costs that would have
- 20 existed had the Company -- and I guess we are talking
- 21 about CUCI -- remained as a stand-alone utility, would
- 22 that include the costs associated with cost of service

- 1 for that utility?
- 2 A. Yes.
- 3 Q. Then I would like you to refer to Staff
- 4 Data Request 3.17. There was no prefix to the Staff
- data request. It was one of the ones that were issued
- 6 some time ago. Do you have that?
- 7 A. I have that, yes.
- 8 Q. Now, here the data request asks following
- 9 the acquisition how will the Company determine the
- 10 costs of operating Citizens, whether for the purpose
- of a rate case or reporting to the financial community
- on a stand-alone basis. And then you answer in part,
- 13 "The Company will not determine the full cost of
- 14 operating Citizens on a stand-alone basis after the
- 15 acquisition but will determine specific savings events
- 16 related to the consolidation for purposes of measuring
- 17 acquisition related savings, "right?
- 18 A. That's correct.
- 19 Q. Am I wrong to interpret your answer to
- 20 Staff's Data Request 3.17 to mean that the Company
- 21 will not prepare a cost of service study for CUCI on a
- 22 stand-alone basis as part of the process in

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determining whether or not there are demonstrated
 2
       savings?
 3
                A. Could I have that read back, please?
 4
                             (Whereupon the requested portion
 5
                             was then read back by the
 6
                             Reporter.)
 7
                A. You are correct. We will not prepare a
 8
       cost of service study for the entire Citizens
       stand-alone company, if that is the question.
 9
                Q. Well, okay. I am just trying to
10
       understand what you intend to do in trying to
11
12
       reconcile what I think was an answer given to me by
13
       Mr. Gloriod and your answer to IIWC Data Request 2-2
       and now Staff Data Request 3.17. Because I was under
14
       the impression that as part of the SSP you would
15
       prepare, and I just said, a cost of service study for
16
17
       CUCI on a stand-alone basis and use that as a measure
       in determining whether or not there was demonstrated
18
19
       savings. And your answer to Staff's data request
20
       seems to suggest to me that it won't be a full-blown
       cost of service study. Am I reading that correctly?
21
22
               A. That's right.
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1 Q. What kind of cost of service study do you
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- 2 intend to prepare for CUCI on a stand-alone basis?
- 3 A. It would make the terminology
- 4 stand-alone. When we are discussing stand-alone, I am
- 5 referring to stand-alone pre-acquisition. I believe
- 6 Mr. Gloriod was referring to the CUCI rate area as
- 7 opposed to the proposed acquisition. We would have a
- 8 cost of service study for the Citizens' rate areas, if
- 9 they are in for a rate case. And to that extent those
- 10 rate areas will be identified separately from other
- 11 rate areas or service areas.
- 12 So if the reference to stand-alone deals
- 13 with post-acquisition rate of service areas, then,
- 14 yes, we would prepare a cost of service study. If you
- are referring to a stand-alone on a pre-acquisition
- 16 basis, no, we would not prepare a full cost of service
- 17 study for the entire Citizens' cost of service on a
- 18 stand-alone pre-acquisition basis.
- 19 Q. Let me see if I understand your answer,
- 20 okay. Assuming the acquisition takes place, assume
- 21 within the year a rate case was filed on behalf of
- 22 CUCI, and in conjunction with that rate case there

1 will be a cost of service study for CUCI. Are you

- 2 with me?
- A. Yes.
- 4 Q. And there is the SSP is in place and some
- 5 amount of savings go to ratepayers and some amount of
- 6 savings go to pay off the acquisition premium. Three
- 7 years later another rate case is filed, okay. What
- 8 kind of -- you will have a cost of service study for
- 9 CUCI and IAWC on a combined basis at that point,
- 10 correct?
- 11 A. We will if those particular rate areas
- 12 are in for a rate increase at that time, yes. We will
- 13 be measuring cost of service. We are using the term
- 14 cost of service study. There could be cases where the
- 15 Company doesn't automatically file a cost of service
- 16 study, but we would be measuring cost of service for
- 17 each individual rate area that would be in for a rate
- 18 case at that time.
- 19 Q. All right. Well, let's assume that it's
- 20 a rate case three years afterwards that's not on a
- 21 combined basis, so it's a new CUCI rate case and you
- 22 have a cost of service study for that rate case. At

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1 that point how would you then look to determine
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- 2 whether or not there were demonstrated savings
- 3 vis-a-vis, I guess, that cost of service study?
- 4 A. Well, the demonstrated savings would
- 5 result from identifying each savings event resulting
- from the acquisition. In most cases those savings
- 7 events will be captured after integration of the two
- 8 companies. Some other savings events such as capital
- 9 expenditure savings, material cost savings to capital
- 10 expenditures will continue to evolve and grow
- 11 exponentially. We would be identifying the foregone
- 12 costs within the cost of service and that's what we
- would be measuring. And that would be measured
- through identifying each individual savings event and
- measuring the savings that are in, say, year three in
- 16 your example.
- 17 Q. Let me follow up on that. Again in this
- 18 hypothetical, within the year you file a new rate
- 19 case, you have a new cost of service study. Three
- 20 years later, that's where we are at, okay, and you are
- 21 going to file a cost of service study for CUCI. All
- 22 along you will have in a separate bucket these

- demonstrated savings you will be tracking, these
- 2 savings events that you call them, and that will be a
- 3 number. So you file your rate case and you have got
- 4 your cost of service study and then you are going to
- 5 assume that the reason why your cost of service study
- 6 is where it's at is in part because you have been able
- 7 to accumulate these savings over here in this bucket,
- 8 right?
- 9 A. Correct.
- 10 Q. Now, in order to prove that the cost of
- 11 service study is filed and is as low as it is because
- of this bucket of savings, you have to have or do you
- intend to have a sort of a hypothetical cost of
- 14 service study so that you can say if we hadn't had the
- 15 acquisition and our cost of service study would have
- 16 been X plus, by taking away the demonstrated savings
- 17 now we are back down to the cost of service study as
- 18 filed. So you have to have sort of this hypothetical
- 19 cost of service study, do you not?
- A. I don't believe you would, no.
- Q. You don't intend to do that?
- 22 A. Not as I understand it from your

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1 question, no. If I understand correctly, you are
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- 2 referring to measuring the entire Citizens on a
- 3 stand-alone basis pre-acquisition, every cost, every
- 4 cost of service component. That's my understanding of
- 5 your inquiry.
- 6 Q. I really want to understand what you plan
- 7 to do. My questions aside, as inarticulate as they
- 8 may be, I am just trying to understand what you are
- 9 going to do at the point of time you file a cost of
- 10 service study. All along you have got this bucket of
- demonstrated savings. My point is that this cost of
- 12 service is as low as it is because you have been able
- 13 to accumulate these savings. We are together right
- 14 there?
- 15 A. Correct.
- 16 Q. And now you have got to prove that those
- 17 demonstrated savings did in fact put the cost of
- 18 service study where it is when you filed it, right?
- 19 A. Correct.
- Q. And how are you going to do that?
- 21 A. Well, I believe I have explained that in
- 22 my testimony. We would identify each savings event,

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and I am going to refer back to page 2 of my
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- 2 surrebuttal. What I have indicated in surrebuttal
- 3 testimony is that -- and this is premised on
- 4 identifying and tracking each individual savings event
- 5 that would occur. And by savings event I am referring
- 6 to, for example, each individual position that's
- 7 eliminated. And that's an example of a savings event.
- 8 I have said detailed information will be
- 9 maintained for the specific savings event associated
- with, in this case, the elimination of a billing clerk
- 11 position. And I go on to explain that we will keep
- 12 detailed information about what that position function
- was, the fact that that position was eliminated as a
- 14 direct result of the acquisition, and by
- demonstrating, for example, that the elimination of
- 16 that position was a direct result of the acquisition,
- 17 and then measuring that savings.
- 18 That will be substantially the method we
- 19 will use to show that. I go on to explain that
- 20 further in testimony and can read that if we need to.
- Q. Let me ask it one more way. Then I will
- 22 move on perhaps, okay. Staying with, again, with my

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1 sort of vulgar description of your SSP and the second
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- 2 rate case three years after the first case and you
- 3 have got this cost of service study filed and you have
- 4 got this bucket of demonstrated savings, your point
- 5 would be that if I prove and justify that demonstrated
- 6 bucket of savings, I will have in effect proven that
- 7 the cost of service study would have been otherwise
- 8 higher by that same amount?
- 9 A. Yes, that's technically correct. I
- 10 wouldn't characterize it as a bucket of savings. We
- 11 would be identifying each individual savings event,
- showing that the savings were a direct result of the
- acquisition, and showing that savings still exist,
- 14 say, in year three, and that in year three those same
- savings would still exist that there wouldn't have
- 16 been exogenous factors, for example, that would have
- 17 caused those savings to no longer exist. By
- 18 demonstrating that those savings still exist, they are
- 19 directly tied to the acquisition. That also is
- 20 indicative that, absent the acquisition, those savings
- 21 would not have been there, and as a result they would
- 22 be in the stand-alone cost of service.

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1 Q. Do me a favor. Go back to our IIWC Data
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- 2 Request Number 2-2. Again, it was mine.
- 3 A. I have that.
- 4 Q. I will just sort of summarize again this
- 5 answer that we have been talking about. Acquisition
- 6 savings will be determined in future rate proceedings
- 7 by comparing the then test year operational costs to
- 8 the costs that would have existed had the Company
- 9 remained a stand-alone utility. So given your prior
- answers then, when you talk about operational costs,
- the bulk of the demonstrated savings are intended to
- 12 be employee related, employee reduction, correct?
- 13 A. That's one significant area, yes.
- Q. And so you will look at -- well, that
- 15 will be the operating -- in my question back to you,
- 16 those are the costs that you would be looking at on a
- 17 stand-alone basis in order to arrive at your
- determination that there have been demonstrate d
- 19 savings?
- 20 A. Yes. In this answer I am referring to
- 21 the operating costs necessary to measure the costs
- that have been eliminated and are being identified as

- 1 a savings event.
- Q. You are not talking about all operational
- 3 costs that make up or are part of the cost of service
- 4 study. You are talking about the operational costs
- 5 that are shown on your exhibit attached to your direct
- 6 testimony, the 15, 16 categories of costs?
- 7 A. Essentially, yes. I am talking about any
- 8 operating costs that would be necessary to evaluate to
- 9 determine whether the savings events still exist and
- 10 whether the savings are the direct result of the
- 11 acquisition.
- 12 Q. Now, I know that in the record we are
- looking at 25 positions that will be reduced, but in
- 14 fact it was 30 positions that would be reduced but
- 15 five positions that were a result from the
- 16 acquisition, correct?
- 17 A. Correct.
- 18 Q. Does the Company plan to track the costs
- and expenses associated with the increased costs
- associated with the acquisition?
- 21 A. Yes. Savings events can technically go
- 22 either direction. They could be positive or negative

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1 savings. In this case the five additional positions
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- 2 would be tracked just like the elimination of 30
- 3 positions and continually measured for how those costs
- 4 go up over time. They would then be netted against
- 5 other labor savings to derive at the end result, the
- 6 acquisition savings.
- 7 Q. So you do intend to track increased costs
- 8 associated with the acquisition?
- 9 A. Yes, we intend to track increased costs
- that are a result of the acquisition. If we have what
- 11 I would term to be a negative Synergy, we would track
- 12 that.
- Q. So, I mean, you may not know right now
- 14 today that as a result of the acquisition you are
- going to have a particular cost that's only because of
- the acquisition, correct?
- 17 A. Correct.
- 18 Q. And so does that mean that every cost --
- 19 you know lawyers like to deal in extremes -- every
- 20 cost that the Company incurs it's going to have to
- look at and say, well, that's a cost because of the
- 22 merger only or, not the merger, the acquisition, or

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1 it's not a cost because of the acquisition, or that's
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- a savings because of the acquisition, or it's a
- 3 savings irrespective of the acquisition? Are you
- 4 going to have to look at every cost in that way?
- 5 A. No, I don't believe it's necessary to
- 6 look at every cost that way. There will be actions
- 7 that will lead us to identify whether the cost is
- 8 related to the acquisition. For example, in most
- 9 cases if we have additional costs that's a direct
- 10 result of the acquisition, that's what's identified at
- 11 the time of the integration process. And, in fact,
- 12 items have already been identified by the integration
- team, and I have incorporated that into my savings
- 14 analysis here.
- I don't automatically have a reason to
- 16 believe that we would have costs going up because of
- 17 the acquisition in and of itself, other than what I
- have identified so far in the model that the
- 19 integration team have identified. And those typically
- 20 would occur at the time of the acquisition, as would
- 21 most of the cost savings.
- Q. For the five positions that are the

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1 result of the acquisition, have you assumed the same
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- 2 level of wages and the same level of employee benefits
- 3 in your modeling and in your exhibits that are
- 4 attached to your testimonies?
- 5 A. Same level as what?
- 6 Q. I'm sorry, as the positions that are
- 7 being eliminated because of the acquisition?
- 8 A. No. The salaries that are in here for
- 9 those five positions are our best estimate at this
- time as to what the actual salaries will be for those
- 11 five positions when they were added after the
- 12 integration.
- 13 Q. I guess the better question would have
- 14 been, Mr. Stafford, where in your exhibits could I
- 15 find the expected acquisition cost increase by virtue
- of these five positions?
- 17 A. Essentially, in my workpapers there is
- some workpapers that were provided in response to one
- 19 of the IIWC data requests and one of the more specific
- 20 papers that I provided in response to an MHE data
- 21 request that identifies those. But they are also
- listed within some workpapers I provided in response

1 to one of your data requests. In sum total there is a

- 2 listing of five positions being added, an estimated
- 3 increase in salary from that, and then adjustments,
- 4 negative savings, were reflected for any labor-related
- 5 category such as group insurance, pensions.
- 6 Q. Going back to your Exhibit 3.5 attached
- 7 to your rebuttal testimony, under Column 1, the
- 8 Synergy Savings?
- 9 A. Yes.
- 10 Q. Is that net Synergy savings? Does that
- 11 take into account the five positions that are created
- 12 as a result of the acquisition?
- 13 A. Yes, it does.
- Q. And there are workpapers that support
- 15 that, you said?
- 16 A. Yes, the workpapers provided to IIWC were
- on an electronic spreadsheet. I believe they were in
- 18 response to 3-1. They were provided in electronic
- 19 format.
- 20 Q. And the Company would track these
- 21 acquisition costs, the increased acquisition costs,
- over the 40-year amortization period as well?

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1 A. I am not sure what you mean by increased
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- 2 acquisition costs.
- Q. Well, the costs that occur only because
- 4 of the acquisition, not the savings, but costs like
- 5 the five positions that we have been talking about,
- 6 you will track those costs over four years, would you
- 7 not?
- 8 A. That is correct.
- 9 Q. And all other costs would occur only
- 10 because of the acquisition?
- 11 A. Correct, within reason. I mean, if there
- is a cost deemed immaterial, or savings or a cost,
- either one, and I am saying that would be a thousand
- dollars, we may not track that. I do have one cost in
- here that's \$10,000 in my model. So within reason we
- 16 will do that.
- Q. Are you familiar with the -- we are going
- 18 to really move to something different now. Are you
- 19 familiar with the infrastructure maintenance charge in
- the rulemaking?
- 21 A. Yes.
- 22 Q. And you know the purpose and rationale

- 1 behind the infrastructure maintenance charge?
- 2 A. Yes.
- Q. Is it anticipated that the Shared Savings
- 4 Plan as proposed by the Company would involve in any
- 5 way or have any relationship to the infrastructure
- 6 maintenance charge if ever one was approved for IAWC?
- 7 A. I don't believe it would, no. To the
- 8 extent that it would, certainly, then adjustments
- 9 would be made within the Synergy model. Right now I
- 10 cannot anticipate a reason why it would.
- 11 Q. Talk a little about the purported
- savings, and I believe it is expected that there would
- 13 be some savings in the area of regulatory expenses?
- 14 A. Correct.
- 15 Q. Now, am I correct in understanding that
- today CUCI presently does not have any regulatory
- 17 staff? Well, at least regulatory staff dedicated
- solely to the functions that have been performed by
- 19 this business discipline?
- 20 A. That's correct.
- 21 Q. And that to the extent that CUCI needed
- 22 any kind of regulatory assistance, it had received

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1 that from its parent company?
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- 2 A. Correct.
- 3 Q. Exhibit 3.1.
- 4 A. Yeah.
- 5 Q. Exhibit 3.1 where you outline the
- 6 acquisition savings under Column 7, the Regulatory
- 7 Expense, is that the level of the regulatory expense
- 8 that was shown or reflected in CUCI's rates back in
- 9 1994?
- 10 A. No, it is not.
- 11 Q. It's not?
- 12 A. No, because I anticipated that not all
- 13 the regulatory expense would be eliminated. I
- 14 estimated that 20 percent of the annual amortization
- 15 level of regulatory expense would be needed by
- 16 Illinois-American on a post-acquisition basis or in
- other words that regulatory expense would actually
- increase by a portion of the amount that CUCI agrees
- 19 they had.
- Q. That portion of the ratio, though, was
- 21 developed looking at the regulatory expense level out
- 22 board rates in the 1994 case?

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1 A. Correct.
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- Q. Let me ask you to turn to page 4 of your
- 3 rebuttal testimony. There on lines 16 and then onward
- 4 you address the question about the 12 percent
- 5 corporate overhead charge on construction projects
- 6 that could be eliminated without the acquisition, or
- 7 Mr. Gorman's contention that that would be the case.
- 8 Am I correct in understanding in your response to IIWC
- 9 Data Request 2-1(b) that your position is in part that
- 10 because of American Water Work's ownership, the
- operational costs are retained at the parent company
- level and not billed to operating subsidiaries?
- 13 A. Correct.
- Q. So if CUCI had been just one of the 22 or
- 23 operating subsidiaries of American Water Works, it
- 16 would have been the beneficiary of the AWW being able
- 17 to provide this service without any costs being
- 18 attributable to this service?
- 19 A. I believe a clarification is needed
- 20 before I fully answer that. When I am referring to
- 21 American Water Works' operational costs, I am
- referring to the parent company itself, American Water

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1 Works' parent. None of these operational costs go
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- 2 down to the subsidiary.
- 3 Costs for American Water Works Service
- 4 Company do go down to the subsidiary to the extent
- 5 that they work directly on a capital project and they
- 6 charge direct time to those projects. But they do not
- 7 through their billing system automatically charge in
- 8 this case, in the case of Citizens, 12 percent of
- 9 their costs, service company costs, to capital
- 10 projects and the other 88 percent to operating costs.
- 11 American Water Works Service Company
- direct bills its time out, time directly to projects.
- 13 The 12 percent is a portion of the Stanford costs and
- 14 public service organization costs that go directly to
- the capital projects, the other 88 percent to
- operating costs. It's a different type of billing
- 17 system than what American Water Works Service Company
- 18 has. The end result is that a hundred percent of
- 19 those costs, service company type costs, are billed
- 20 out. They are just billed out differently.
- 21 Q. Thank you. Let me ask you to turn to
- 22 page 5 of your rebuttal testimony, the question that

- 1 starts on line 14 and the answer that begins on line
- 2 18. There you respond to Mr. Gorman's claim that the
- 3 savings attributable to lowering CUCI's common equity
- 4 ratio and reducing its overall cost of capital should
- 5 not be attributable to the cost of acquisition. And
- 6 again in reviewing your answer, Mr. Stafford, it
- 7 appears that since 1984 that CUCI's common equity
- 8 ratio has been declining. Would that be a fair
- 9 statement?
- 10 A. Correct.
- 11 Q. And that the common equity ratio of 65
- 12 percent in 1984 and 1985 was at a time of high
- inflationary periods?
- 14 A. Yes, I would agree with that. I don't
- know if that's the reason why the ratio was higher,
- 16 but I agree with that comment.
- 17 Q. Do you have any knowledge now as to what
- 18 CUCI common debt ratio would be if it were to file a
- 19 rate case today?
- 20 A. If they were to file a rate case today,
- 21 the ratio, I know, would be -- the common equity
- 22 ratio -- would be lower, and that's in large part due

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1 to the decision by Citizens to go strictly into the
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- 2 telecommunications area. They have purchased a number
- 3 of telecommunications properties, incurred a lot of
- 4 additional debt, and to date I am not aware of them
- 5 having received funds from any of their proposed sales
- of water, wastewater, gas and electric property. So
- 7 the ratio would be higher when it is considered to be
- 8 representative of Citizens on a long term basis.
- 9 Q. Let me ask you to turn to your
- 10 surrebuttal testimony. There is some light at the end
- of this tunnel. You talk about the, going back to an
- 12 earlier subject, talk about tracking of the
- demonstrated savings and the things that the Company
- 14 will do. And you indicate that the information that
- will be accumulated will include a summary of the
- specific functions performed by the positions on a
- 17 pre-acquisition basis, is that right?
- 18 A. Correct.
- 19 Q. I guess the question is, I mean, assuming
- 20 the acquisition takes place, IAWC then will attempt to
- 21 discern what are the specific functions of these
- 22 different positions or do you know that information

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1 today?
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- A. Well, it's a fairly easy matter for us to
- 3 get that information. We can obtain that directly
- 4 from Citizens. And although I wasn't directly
- 5 involved in the process, I believe Mr. Gloriod was
- 6 involved in discerning what those functions were and
- 7 whether those functions were duplicative of other
- 8 functions that are performed.
- 9 Q. You know, the testimony here says on a
- 10 pre-acquisition basis. How would you know what the
- 11 CUCI employees' functions were if you are not -- if
- 12 you don't own the company, you can't be there in their
- offices figuring this stuff out, can you? They going
- 14 to let you in?
- 15 A. Well, it's part of the integration review
- 16 process. You do have access to the records of CUCI
- 17 and you can get payroll-related information to assess
- in part. In fact, you can trace it back even further
- 19 with due diligence. But you need to make an
- 20 assessment of what your potential savings are from the
- 21 acquisition, even at an early stage. So you do have
- 22 access to payroll information and you can make it --

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1 you have special information to determine what those
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- 2 functions are. Because without that information, you
- 3 can't assess whether you need that function after the
- 4 acquisition.
- 5 Q. Does IAWC have access to this
- 6 pre-acquisition function information as of today?
- 7 A. I believe it does. I believe it would
- 8 have. I may not be the best witness to answer that.
- 9 As I say, the information was reviewed during the
- 10 process of integration and there was sufficient
- information to determine what the general functions of
- 12 that position were.
- 13 Q. So you are telling us that your review of
- 14 the pre-acquisition functions related to these
- different positions is in progress and that more
- information will have to be accumulated, is that a
- 17 fair statement?
- 18 A. Well, I think that process as a whole is
- 19 a dynamic process. You know, as I set here today I
- 20 have provided information on estimated labor savings.
- 21 You know, the process of identifying what those exact
- labor savings are is dependent in large part on what

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1 positions are eliminated. So I would say that's a
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- 2 process that is not complete as of today. As
- 3 Mr. Gloriod testified, he commented that we have
- 4 identified three union positions for elimination but
- 5 did not automatically say that there may not be other
- 6 reductions. So it is somewhat a dynamic process.
- 7 Q. Right. There is a difference between
- 8 having decided that you are going to eliminate a
- 9 position and your obligation under your own plan to
- 10 prove in a future rate case that these are the
- 11 functions of that reduced or eliminated position which
- 12 could not have been affected by these other factors,
- outside factors, or anything of that sort. And the
- 14 question really is, have you captured today all of the
- information that you need to know, as you described
- it, the pre-acquisition functions, do you have all
- 17 that information today?
- A. Do I personally have that?
- 19 Q. No, does the Company have it, somebody in
- 20 the Company have this information?
- 21 A. I believe some one does. I don't know for
- 22 sure whether that's the case.

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1 Q. And then on page 3 of your testimony
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- where you are sort of describing this process, you
- 3 know, you talk in terms of a billing clerk position
- 4 being eliminated and you indicate that the Company
- 5 would look at these different factors, including
- 6 technology, to see whether or not that would have a
- 7 bearing on whether or not the demonstrated savings
- 8 associated with that billing clerk's position having
- 9 been eliminated would continue or not, correct?
- 10 A. Correct.
- 11 Q. When you look at, for example, a factor
- 12 such as improved technology, would one of the
- 13 considerations be whether or not that technology was
- 14 also available to CUCI?
- 15 A. Certainly.
- 16 Q. I will just check my notes real quick.
- Would you turn to page 7 of your direct testimony?
- 18 A. I have that.
- 19 Q. There on lines 12 through 22 you refer to
- 20 an alternative ratemaking proposal that's also
- 21 discussed by Mr. Ruckman, correct?
- 22 A. Correct.

1	Q. Is this an alternative ratemaking
2	proposal that would be made pursuant to Section 9-244
3	of the Public Utilities Act?
4	A. Would you refresh my memory on 9-244?
5	Q. It's the section under Article 9 that
6	sets out the ratemaking authority for the Illinois
7	Commerce Commission that gives the Commission
8	permission to authorize alternative ratemaking.
9	A. I don't believe that this proposal was
10	made in the context of 9-244. The proposal was made
11	for consideration by the Commission as an alternative
12	to the Company's primary proposal in the context of
13	this proceeding. I don't believe it was filed under
14	9-244.
15	Q. Was it intended to be an alternative
16	proposal under Section 7-204?
17	A. Yes.
18	MR. FITZHENRY: Thank you, Mr. Stafford.
19	That's all the questions I have.
20	EXAMINER SHOWTIS: I have a few questions.
21	

1	EXAMINATION
2	BY EXAMINER SHOWTIS:
3	Q. Which proposal do you believe is more
4	favorable in terms of ratepayer interests, the SSP or
5	the alternative ratemaking proposal? And then if you
6	believe that one is more favorable than the other, I
7	would like for you to explain why.
8	A. If you are referring to more favorable to
9	ratepayers being which one provides the most savings
10	in terms of dollar savings to ratepayers, the SSP as
11	proposed by the Company provides that the ratepayers
12	will get the first ten percent of any savings. I
13	believe under the alternative ratemaking proposal that
14	the in both proposals there are demonstrated
15	savings required because of the adverse impact
16	provision of 7-204.
17	Under the alternative ratemaking proposal
18	I believe that a hundred percent of the demonstrated
19	savings would go to cover the acquisition revenue
20	requirement indirectly, while under the SSP only 90
21	percent of the savings would go to cover the
22	acquisition revenue requirement. Therefore, in terms

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of which one would the ratepayers benefit more
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- 2 monetarily, they would benefit more from the SSP.
- Q. On page 4 of your direct testimony and
- 4 also continuing on to page 5, you describe the SSP in
- 5 the manner that was described by Mr. Ruckman?
- A. Correct.
- 7 Q. Is it correct that the SSP is basically
- 8 addressing two factors or two matters. One is the
- 9 acquisition adjustment which is accounted for through
- 10 the acquisition revenue requirement, and then the
- 11 second main factor in the SSP is the demonstrated
- 12 savings which are allocated between shareholders and
- 13 ratepayers in the manner set forth therein, is that
- 14 correct?
- 15 A. Correct.
- 16 Q. So there is basically two factors we are
- 17 dealing with?
- 18 A. Yes.
- 19 Q. Various witnesses that have been
- 20 presented on behalf of IAWC have emphasized the
- 21 benefits associated with the SSP and they have placed
- 22 particular emphasis on, some have called it, the no

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1 net cost standard or no adverse rate impact on
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- 2 ratepayers from the SSP, is that correct?
- 3 A. Correct.
- 4 Q. Now, if you would turn to Exhibit 3.5R
- 5 which is part of your rebuttal presentation.
- A. I have that.
- 7 Q. Let's assume for purpose of this question
- 8 that the savings shown there are actually
- 9 demonstrated. I realize there is some estimated
- 10 figures, but let's just assume that these are the
- 11 actual figures.
- 12 A. Okay.
- Q. I am assuming for purposes of these
- 14 questions that I am a ratepayer in the CUCI service
- 15 territory, and I believe you indicated or there has
- been testimony that 95 percent of the demonstrated
- savings would be more or less attributable to the
- 18 former CUCI service territory, is that correct?
- 19 A. Correct.
- 20 Q. So I am a ratepayer and I am looking at
- 21 Exhibit 3.5R and I see two columns that I am
- interested in. One is the recoverable premium revenue

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1 requirement over the 40-year period, and I would
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- 2 assume as a ratepayer that recoverable means that
- 3 those moneys would flow through to the shareholders.
- 4 And then as a ratepayer I would also look at Column A
- 5 and I would say, well, that looks pretty good. That
- 6 is accumulative rate savings for customers that I
- 7 would be sharing at.
- 8 So then I go down to the bottom of that
- 9 exhibit and I think well maybe net present value might
- 10 be a good way of looking at things, rather than
- 11 accumulative figures. And as a ratepayer I look and I
- 12 say, wait a minute, the net present value of the
- 13 recoverable premium revenue requirement that's going
- to shareholders is \$55.8 million. So I am thinking,
- well, accumulative rate savings for me are going to
- 16 have to be better than that if I am going to be better
- off. I go to Column 8 and I say, holy smokes, the
- 18 accumulative rate savings for me is \$16 million.
- 19 And so it appears that the accumulative
- or that the recoverable premium revenue requirement on
- 21 a net present value basis is about three and a half
- 22 times the accumulative rate savings for customers.

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1 And as a customer I then ask how am I better off; this
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- 2 looks like I am worse off with this proposal. Would
- 3 you answer my concerns?
- A. Sure, I would be glad to. Column 8
- 5 represents 16 million net present value of savings
- 6 that you as a customer or ratepayer would not have
- 7 absent the acquisition. And that 16 million of
- 8 savings comes as a result, and only the result, of the
- 9 acquisition and came to you at no risk on your part,
- and in fact the documents and testimony have a number
- of reasons, particularly the testimony of Mr.
- 12 Kelleher, where you are not only getting \$16 million
- of present value quantifiable benefits, but you are
- 14 getting a substantial level of qualitative benefits
- 15 also. So 16 million is coming to you at no cost, at
- 16 no risk on your part, with additional benefits on top
- of the 16 million in the form of qualitative benefits.
- 18 What's going to the shareholders is
- 19 almost a full recovery but not quite a full recovery
- of its investment it made in providing these savings.
- 21 In Column 3, the net present value revenue requirement
- is the investment that shareholders made to attain

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1 these savings of $75 million. And what the
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- 2 shareholders are getting back out of that is 55
- 3 million of net present value savings in Column 5 plus
- 4 50 percent of the excess savings in Column 6. Also I
- 5 might add that the other 50 percent of the savings in
- 6 Column 6 is going to ratepayers. The ratepayers are
- 7 actually getting over 24 million of net present value
- 8 savings.
- 9 So the end result is that the
- shareholders have taken the entire risk of providing
- savings and they have not fully recouped their entire
- investment of 76 million net present value. They are
- actually still slightly in the hole. And ratepayers
- 14 for no risk have gotten in excess of 24 million in
- 15 savings plus substantial qualitative benefits from the
- 16 acquisition. So this schedule demonstrates that
- 17 ratepayers have faired better than shareholders under
- 18 our proposal.
- 19 Q. I realize in looking at Exhibit 3.5R that
- 20 there is a portion of the -- well, here you use
- 21 premium -- but acquisition adjustment that is not
- recovered through the revenue requirement?

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1 A. That's correct, over 19 million is not
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- 2 recovered.
- 3 O. So 19 million is not recovered. But it
- 4 still appears to me that ratepayers -- on a net
- 5 present value basis over the 40-year period ratepayers
- 6 are paying through rates \$55.8 million which would
- 7 allow recovery of a significant percentage of the
- 8 acquisition premium. And for that \$55.8 million on a
- 9 net present value basis they are getting 16 million of
- 10 savings.
- 11 A. The 55 million that you are referring to
- is not going to increase rates to customers. They are
- 13 not paying any more in their rates than they would
- 14 have prior to the acquisition. That's a commitment
- that the Company made, to have no adverse rate impact
- on the customers whatsoever.
- 17 What the 55 million represents is a
- 18 recovery of the portion of the demonstrated savings, a
- 19 portion of the savings that have gone to already
- 20 reduce cost of service, and have gone to lower, for
- 21 lack of a better term, the amount that the customers
- 22 have paid through rates as a direct result of the

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1 acquisition. So customers are not paying any more.
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- 2 They are paying less under our proposal. And the 55
- 3 million is only being recovered by the Company because
- 4 it represents demonstrated savings that have gone to
- 5 otherwise reduce customer rates.
- 6 Q. Well, Column 5, the Recoverable Premium
- 7 Revenue Requirement, just so I am clear, on a net
- 8 present value basis, that \$55.8 million, is that total
- 9 on the net present value basis the amount that would
- 10 be reflected in rates?
- 11 A. That's the amount that would be reflected
- in rates and it is only recovered from savings that
- are also reflected in rates. It's not coming from
- 14 additional rates to customers. It's coming only from
- savings that have gone to lower the cost of service
- 16 prior to that adjustment.
- 17 Q. What about Column 8? Is that net present
- value amount, roughly 16.1 million, is that reflected
- in cost of service or rates for ratemaking purposes?
- 20 A. Yes. Column 8 savings of 16.1 million,
- 21 along with 50 percent, essentially the dollar amount
- 22 shown in Column 6 as additional savings that are

1 reflected in rates, and have gone to lower the cost of

- 2 service that ratepayers have to pay.
- Q. Why do you say along with Column 6?
- 4 Because it appears to me that if you add Column 6 to
- 5 Column 7, you get Column 8. Column 6 won't be in
- 6 addition to Column 7, would it?
- 7 A. I'm sorry. I stand corrected. You are
- 8 correct. Column 6 is included in the total in Column
- 9 8. So we are talking about 16.1 million in total.
- 10 Q. If I understand what you are saying,
- 11 Column 8 is reflected in rates. But Column 5 is not
- 12 necessarily reflected in rates?
- 13 A. Correct. And Column 8 is reflected in
- 14 rates as savings to customers, lower cost of service.
- 15 Q. Just one last question then with regard
- to Column 5. What then does Column 5 exactly
- 17 represent? Because it's titled "Recoverable Premium
- 18 Revenue Requirement." Is that the amount of the
- 19 premium that would be recovered by shareholders?
- 20 A. That's correct. That is the amount of
- 21 premium that would be recovered by shareholders, the
- investment that they made, and acquiring any assets of

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1 Citizens. And it's recovered entirely from
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- 2 demonstrated savings resulting in no increase in cost
- 3 of service to customers.
- 4 Q. Just one last question then with regard
- 5 to the amount in Column Number 5. From whom are those
- 6 amounts then being recovered?
- 7 A. Those amounts are being recovered from
- 8 the savings themselves that have resulted from the
- 9 acquisition.
- 10 Q. Well, is any of the amount shown in
- 11 Column 5 being recovered from ratepayers?
- 12 A. If by ratepayers you mean through
- increased rates, the answer is no.
- 14 EXAMINER SHOWTIS: That's all I have.
- MR. SPRINGER: Mr. Examiner, I would request
- 16 a brief recess at this time.
- 17 EXAMINER SHOWTIS: Okay.
- 18 (Whe reupon the hearing was in
- a short recess.)
- 20 EXAMINER SHOWTIS: Let's go back on the
- 21 record for redirect.
- MR. SPRINGER: We do have some brief

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22

future proceeding.

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redirect, Mr. Examiner.
 2
                        REDIRECT EXAMINATION
 3
                BY MR. SPRINGER:
                Q. Mr. Stafford, during questioning you were
 5
       asked about inclusion in the Company's current rate
 6
       case of certain costs which were disallowed in the
7
       Northern Illinois Water Corporation/Illinois-American
 8
       Order, Docket 99-0418. Would you care to clarify your
9
       response to that question?
                A. Yes, I would be glad to. The costs in
10
       question are still subject to appeal on the part of
11
12
       the Company. They are costs that the Company
13
       certainly believes are legitimate recoverable costs,
       subject to appeal. We requested that they be included
14
       in the revenue requirement in the proceeding. Staff
15
       proposed to make an adjustment to remove those costs,
16
17
       and the Company accepted for purposes of that case
       that adjustment. We did not on rebuttal testimony ask
18
       that we would continue to recover those in that
19
20
       proceeding. We do, however, reserve the right if we
       win the appeal to ask for recovery of those costs in a
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1 Q. You were also asked a question with
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- 2 regard to whether customers vote for directors of the
- 3 Company. Do you have a clarification of your answer
- 4 to that question?
- 5 A. I did misspeak in responding to that
- 6 question. Directors of the Company are voted on in
- 7 part by customers because there are customers that are
- 8 shareholders of the Company and they do have a vote in
- 9 who are elected to the board of directors of the
- 10 Company.
- 11 Q. And which shareholders would you be
- referring to there, Mr. Stafford?
- 13 A. I am referring to preferred stockholders
- of the Company.
- 15 Q. You also, I believe, in response to a
- 16 question indicated that there were certain
- disallowances of expenses in both the Northern
- 18 Illinois Water Corporation/Illinois American Order,
- 19 Docket 99-0418, and also in the
- 20 Illinois-American/United Water Order, Docket 99-0457.
- 21 Do you have a clarification to your response to that
- 22 question?

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1 A. Yes, I do. The Company entered into a
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- 2 stipulation under which the Company would not agree to
- 3 request recovery of any cost associated with the
- 4 acquisition in United Water. As a result of that
- 5 stipulation, there were technically no disallowed
- 6 costs in that proceeding.
- 7 Q. Turning now, Mr. Stafford, to your
- 8 Exhibit 3.5R which was the subject of some
- 9 questioning.
- 10 A. I have that.
- 11 Q. You were asked, I believe, by the Hearing
- 12 Examiner about a comparison between the net present
- value savings realized by customers as shown in Column
- 8 and the net present value of the recoverable portion
- of the acquisition premium as shown in Column 5.
- Would you comment on that comparison?
- 17 A. Yes, I would be glad to. In order to
- 18 bring about the savings in this acquisition, the
- 19 Company has effectively incurred costs that are
- 20 reflected in Column 3, \$75.7 million of costs.
- 21 Through the Company's sharing proposal it is proposing
- 22 to recover on a present value basis, under the

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1 assumption that forecasted savings equal actual
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- 2 savings and so forth, that recovery of 55.8 million in
- 3 Column 5, and 50 percent of any excess savings
- 4 represented by the numbers in Column 6.
- In summary, the investment that the
- 6 shareholders place in the acquisition, the recovery of
- 7 that investment, is only 55.8 million, what's
- 8 reflected in Column 5, plus the 8 million in Column 6.
- 9 The net result is that the Company is investing almost
- 10 76 million and is recovering approximately 56 million
- 11 plus 8 million, resulting in a shortfall of 12
- 12 million. That's the net result to shareholders from
- this acquisition, is that on a net present value basis
- 14 shareholders would recover negative 12 million in
- 15 their investment and ratepayers would get a positive
- 16 16 million reflected by the savings in Column 8.
- 17 Q. So the negative 12 million you refer to
- 18 is the number which should be compared to the positive
- 19 approximately 16.1 million realized by ratepayers, is
- 20 that correct?
- 21 A. That's correct.
- Q. And that negative \$12 million is the net

1 present value effect upon the shareholder of the

- proposal, is that correct?
- A. That's correct.
- 4 Q. You were also asked some questions about
- 5 reasons why from the customer perspective the Savings
- 6 Sharing Proposal is a favorable proposal, is that
- 7 correct?
- 8 A. Yes.
- 9 Q. Do you have an illustration which you
- believe will indicate that point?
- 11 A. Yes, I do.
- 12 Q. Would you give that, please?
- 13 A. Trying to do it from a ratepayer's
- 14 perspective, but prior to the acquisition a Citizens'
- 15 customer on average, I am guessing, has about a \$30
- water bill. It could be higher; it could be lower.
- 17 So that's their water bill today. As a result of the
- 18 acquisition, for illustrative purposes, I am going to
- 19 say that savings are identified from the acquisition
- of \$10, the equivalent of \$10, on that water bill. Of
- 21 that \$10 savings, the first ten percent of this
- 22 savings or \$1 will go first to the ratepayers and the

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1 remaining $9 will cover a portion of the investment, a
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- 2 portion of or all of the annual revenue requirement
- 3 associated with making the investment that generated
- 4 the savings. So the end result is that a customer
- 5 prior to the acquisition would have a \$30 water bill.
- 6 After the acquisition they would have a \$29 wat er
- 7 bill. And thus ratepayers as a result would see \$1 of
- 8 savings. The remaining \$9 of savings would go to
- 9 cover a portion of the investment that the Company
- 10 made to generate those savings.
- 11 Q. Mr. Stafford, under the Savings Sharing
- 12 Proposal in your hypothetical is there any risk
- associated -- excuse me, any risk upon the ratepayer
- 14 with regard to whether there will be realization of
- 15 the savings?
- 16 A. No, there is not. Under the Company's
- 17 proposal ratepayers would never, ever in any event see
- a larger water bill as a result of the acquisition
- 19 than they would have had absent the acquisition. So
- 20 if the Company never had to raise rates for any other
- 21 reason, all other things being equal, over a 40 -year
- 22 period the \$30 water bill would stay intact. The

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1 worse the customer would ever do would have a $29
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- 2 water bill with the acquisition. If the Company could
- 3 not prove that the other \$9 of savings existed and
- 4 were the result of the acquisition, then the customers
- 5 would have in that case even a lower water bill. The
- 6 shareholders would be eating even more of the
- 7 investment. But the worse they would ever do is have
- 8 a water bill \$1 lower than what they would have had
- 9 absent the acquisition.
- 10 Q. That assumes that the \$1 portion,
- 11 ratepayer portion, of savings had been demonstrated,
- is that right?
- 13 A. That's correct.
- 14 MR. SPRINGER: Thank you. That's all the
- 15 questions we have for Mr. Stafford at this time.
- 16 RECROSS EXAMINATION
- 17 BY MS. VON QUALEN:
- 18 Q. Is it your testimony, Mr. Stafford, that
- 19 the disallowed costs in 99-0418 were intentionally
- included in the components of rate base for 00 -0340?
- 21 A. As I mentioned previously, at the time
- 22 that we filed the rate case, we had those costs under

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1 appeal and they were included in rate base. The
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- 2 Company believed those were legitimate costs and still
- 3 believes they are and they are still subject to
- 4 recovery under appeal.
- 5 They were identified as a line item in
- 6 rate base. It was very easy for anyone reviewing that
- 7 exhibit and also reviewing our testimony to understand
- 8 exactly what those costs were and what they were
- 9 related to. We had at least one question and answer
- 10 in testimony describing what those costs were and why
- 11 we included them in rate base.
- 12 So the evidence was very clear in the
- 13 testimony. It would have been very easy for Staff to
- 14 understand why those costs were in there. And we
- 15 believe and still believe that they are legitimately
- 16 recoverable costs and are subject to recovery under
- 17 the appeal.
- 18 Q. From your answer I understand that, yes,
- 19 they were intentionally included?
- 20 A. Yes, they were included and, yes, they
- 21 were intentionally included and were not concealed
- from review by anybody. As I say, we described

- directly in testimony what those costs were related
- 2 to.
- 3 Q. Did the Illinois-American Water Company
- 4 request a stay of the Commission Order in 99-0418?
- 5 A. I don't know.
- 6 MS. VON QUALEN: That's all the questions I
- 7 have.
- 8 EXAMINER SHOWTIS: I just had one question.
- 9 RE -EXAMINATION
- 10 BY EXAMINER SHOWTIS:
- 11 Q. Going back to Exhibit 3.5R, assuming
- 12 those figures turn out to be accurate in terms of
- what's demonstrated with regard to savings, on a net
- 14 present value basis what is the percentage of
- demonstrated savings that would be applied to recovery
- of the acquisition premium revenue requirement as
- 17 compared to the percentage of savings that would flow
- 18 through to customers? And when you provide the
- answer, could you tell me how you calculated that?
- 20 A. The answer is on the schedule 69.5
- 21 percent or approximately 70 percent of the savings
- 22 would go to cover the premium revenue requirement.

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1 And as I mentioned previously, it doesn't cover the
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- 2 full cost of the investment made by the Company. The
- 3 remaining approximately 30 percent goes to -- well,
- 4 69.5 percent goes to cover the premium revenue
- 5 requirement. Of the remainder, the majority of the
- 6 remainder goes to customers. And that, the amount of
- 7 the remainder that goes directly to customers, is 20
- 8 percent.
- 9 O. And where does the remaining 11.5 percent
- 10 go?
- 11 A. The remainder is split 50/50 between --
- 12 let me back up for a minute. Ten percent goes
- directly to customers and that's represented by Column
- 7. The remaining 20 percent is split 50/50 between
- 15 ratepayers and shareholders. And to derive those
- 16 calculations I looked at total savings in Column 1
- 17 which is 80 million, and to determine the portion that
- goes to recover the revenue requirement I divided the
- 19 number in Column 5, 55.8 million, I divided that by 80
- 20 million.
- 21 Q. And where was that figure? Is that the
- 22 69.5?

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1 A. Correct.
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- Q. And then that goes to the shareholders.
- 3 Okay, now account for the other 30.5.
- 4 A. The Column 7 is ten percent of the first
- 5 ten percent of savings which go to ratepayers and that
- 6 is 8 million. That's essentially ten percent of the
- 7 80 million in Column 1. And the remaining 20 percent,
- 8 the remaining 20 percent is reflected by what's shown
- 9 in Column 6. Column 6 only reflects 50 percent of the
- 10 remainder.
- 11 Q. So that would be an even split?
- 12 A. Right. So essentially there is 16
- million remainder, 50 percent of which is shown in
- 14 Column 6.
- 15 Q. So then would the approximately 80
- 16 percent of the savings flow through to stockholders,
- much of which would be used to cover the premium
- 18 revenue requirement, and then 20 percent would flow
- 19 through to ratepayers?
- 20 A. Essentially, that's correct. Twenty
- 21 percent would flow to ratepayers and the other 80
- 22 percent would recover a majority of the investment

1 made by the shareholders to obtain the savings. The

- 2 shareholders would not be recovering their full
- 3 investment from that 80 percent.
- 4 EXAMINER SHOWTIS: Thank you. That's all I
- 5 have.
- 6 MR. SPRINGER: Mr. Examiner, I do have a
- 7 brief follow-up to the question you just asked, if I
- 8 might.
- 9 EXAMINER SHOWTIS: As long as it pertains to
- 10 the figures. If it's something besides the figures, I
- 11 think it's -- I just asked for the calculation.
- MR. SPRINGER: Well, per my question I think
- it does relate to it.
- 14 REDIRECT EXAMINATION
- 15 BY MR. SPRINGER:
- 16 Q. Mr. Stafford, you were just asked by the
- 17 Hearing Examiner about the percentage of savings that
- 18 would be realized by ratepayers, if I understood the
- 19 question, as compared to the portion of sa vings that
- 20 would be utilized to cover the acquisition revenue
- 21 requirement. Can you tell me, in the event that the
- 22 acquisition revenue requirement was not incurred as a

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1 result of the lack of the transaction being
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- 2 consummated, what level of savings would be realized
- 3 by ratepayers in that event?
- 4 A. Ratepayers would see zero percent
- 5 savings, zero dollars of savings.
- 6 MR. SPRINGER: Thanks. That's all the
- 7 questions I have.
- 8 EXAMINER SHOWTIS: That's fine. I don't have
- 9 any problem with that question. You can step down.
- 10 MR. SPRINGER: Our next witness will be
- 11 Mr. Ruckman.
- 12 FREDERICK L. RUCKMAN
- called as a Witness on behalf of Illinois -American
- 14 Water Company, having been first duly sworn, was
- 15 examined and testified as follows:
- 16 DIRECT EXAMINATION
- BY MR. SPRINGER:
- 18 Q. Please state your name and business
- 19 address.
- 20 A. Frederick L. Ruckman, Illinois American
- 21 Water Company, 300 North Water Works Drive,
- 22 Belleville, Illinois.

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Q. And, Mr. Ruckman, by whom are you
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- 2 employed?
- 3 A. Illinois-American Water Company.
- 4 Q. And what is your position with that
- 5 company?
- 6 A. Vice president and treasurer.
- 7 Q. Mr. Ruckman, have you prepared testimony
- 8 for purposes of this case?
- 9 A. Yes, I have.
- 10 Q. I show you what's been marked for
- 11 identification as IAWC Exhibit 2.0 and ask if that is
- 12 direct testimony that you prepared?
- A. Yes, it is.
- 14 Q. And in that testimony do you sponsor IAWC
- 15 Exhibits 2.1 and 2.2?
- 16 A. Yes.
- Q. Do you also sponsor in this case rebuttal
- 18 testimony marked as Exhibit 2.0R?
- 19 A. Yes, I do.
- Q. And in that testimony do you spon sor
- 21 Exhibits 2.1R, 2.2R and 2.3R?
- 22 A. Yes.

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1 Q. Do you also in this case sponsor
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- 2 surrebuttal testimony marked as Exhibit 2.0SR?
- 3 A. Yes.
- 4 Q. And in that testimony do you sponsor
- 5 what's marked as Exhibit 2.4SR?
- 6 A. Yes, I do.
- 7 Q. And is the information contained in each
- 8 of your testimonies and exhibits true and correct to
- 9 the best of your knowledge?
- 10 A. Yes.
- 11 MR. SPRINGER: At this time, Mr. Examiner, I
- would ask for admission of Mr. Ruckman's direct
- testimony, Exhibit 2.0; the exhibits he sponsors in
- that testimony, Exhibits 2.1 and 2.2; Mr. Ruckman's
- rebuttal testimony, Exhibit 2.0R; and Exhibits 2.1R,
- 16 2.2R and 2.3R that he sponsors in that testimony; and
- 17 Exhibit 2.0SR, Mr. Ruckman's surrebuttal testimony;
- and Exhibit 2.4SR that he sponsors in that testimony.
- 19 EXAMINER SHOWTIS: Is there any objection?
- MR. FITZHENRY: No.
- 21 EXAMINER SHOWTIS: Those exhibits are
- 22 admitted into evidence.

1	(Whereupon IAWC Exhibits 2.0,
2	2.1, 2.2, 2.0R, 2.1R, 2.2R,
3	2.3R, 2.0SR, 2.4SR were
4	admitted into evidence.)
5	MR. SPRINGER: Thank you. Mr. Ruckman is now
6	available for cross examination.
7	CROSS EXAMINATION
8	BY MR. FITZHENRY:
9	Q. Hello, Mr. Ruckman. You were asked to
10	provide a detailed numerical example illustrative of
11	the apportionment of the acquisition adjustment and
12	acquisition savings in IIWC Data Request Number 1,
13	were you not?
14	A. I believe that's right, yes.
15	Q. I would like to ask you some questions
16	about that response and I think it will be easier to
17	follow as a cross examination exhibit, IIWC Exhibit 1
18	(Whereupon IIWC Cross Exhibit 1
19	was marked for purposes of
20	identification as of this
21	date.)
22	Q. Have I given you your responses to IIWC

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1 Data Request Number 1 which has been marked for
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- identification as IIWC Cross Exhibit Number 1?
- 3 A. Yes.
- 4 Q. And was it your intention that this
- 5 exhibit would depict how the Shared Savings Plan would
- 6 operate and how the acquisition premium and the
- 7 acquisition savings would be a apportioned throughout
- 8 the 40-year plan period?
- 9 A. Yes, it was.
- 10 Q. So I am just going to ask you how you
- 11 worked through the numbers. And let's start with year
- one, okay?
- 13 A. Sure.
- Q. Under the column titled "Cost of Service"
- there is a line for cost of service without
- 16 acquisition. And under your one it's \$150 million,
- 17 correct?
- 18 A. Yes.
- 19 Q. First tell me, how did you arrive at the
- 20 \$150 million figure?
- 21 A. It's an estimate of the total, a rough
- 22 estimate, of the total revenue requirement of

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1 Illinois-American plus the Citizens' properties.
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- Q. And so for in subsequent year 5, year 10,
- 3 year 15, those are assumed figures based on your
- 4 assumption as to what the cost of service would be for
- 5 the combined companies in year one, is that right?
- A. Yes.
- 7 Q. Now, then there is a line titled
- 8 "Acquisition Savings Total per IAWC Exhibit 3.5,"
- 9 correct?
- 10 A. Yes.
- 11 Q. And under your one again there is the
- figure \$3,717,638. That represents, according to
- 13 Mr. Stafford's exhibit, what the demonstrated savings
- will be in year one after the acquisition, correct?
- 15 A. Yes.
- 16 Q. And so what you have done there on the
- third line is to subtract from the cost of service,
- 18 the cost of service for the combined companies, the
- 19 acquisition savings to arrive at the figure
- 20 \$146,282,362, correct?
- 21 A. Yes.
- Q. So the figure that I just mentioned is

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1 the reduced cost of service that takes into account
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- 2 the demonstrated savings in year one?
- 3 A. Yes.
- 4 Q. In the next column or description of
- 5 figures it is a calculation of net demonstrated
- 6 savings. What you have done here is then to take the
- 7 year one demonstrated savings of \$3.78 and then under
- 8 the SSP the Company's proposal would be to take ten
- 9 percent of that amount and that would be allocated to
- 10 ratepayers, correct?
- 11 A. Yes.
- 12 Q. Now, the difference, the \$3,345,874, then
- 13 gets added back to the cost of service for the
- 14 combined companies, less the year one demonstrated
- 15 savings, correct?
- 16 A. Yes.
- 17 Q. And that -- you have titled it "Adjusted
- 18 Revenue Requirement" but that dollar amount is
- 19 \$149,628.236, correct?
- 20 A. \$149 million.
- Q. 628,000?
- 22 A. Right.

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1 Q. And that would be the cost of service for
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- 2 ratemaking purposes in the event there was a rate case
- 3 filed in that year one?
- 4 A. Correct.
- 5 Q. And so there is no examination of the
- 6 Company's cost of service on a stand-alone basis in
- 7 your exhibit or IIWC Cross Exhibit 1 whatsoever,
- 8 correct?
- 9 A. That's correct.
- 10 Q. Now, if we look over at your 15, instead
- of just going through everything that I just went
- 12 through with you, but if we look under the column
- 13 titled "Calculation of Adjustment to Revenue
- 14 Requirement" in year 15 what has happened is that the
- demonstrated savings are in such amount that it
- 16 exceeds the acquisition premium in that year, correct?
- 17 A. That is correct, yes.
- 18 Q. And under the Company's SSP, the amount
- 19 that exceeds the acquisition premium or acquisition
- 20 adjustment, 50 percent would be allocated to
- 21 ratepayers and 50 percent to shareholders, correct?
- 22 A. Yes.

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1 Q. And there it shows again under year 15 in
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- this particular column, that amount, the \$432,430,
- 3 which is 50 percent of the excess demonstrated savings
- 4 over the acquisition premium, is again added back into
- 5 the cost of service, correct?
- 6 A. Yes.
- 7 Q. Now I would like you to look at your
- 8 Exhibit 2.4SR.
- 9 A. Okay.
- 10 Q. First of all, do I understand that this
- 11 exhibit was developed in response to certain testimony
- evidence offered by Staff witness Tom Smith?
- 13 A. That's correct.
- Q. In the section that's titled "Calculation
- of Revenue Requirement," am I correct in understanding
- 16 that you have shown here the manner in which the SSP
- 17 would operate pretty much in the same way that we just
- went through in IIWC Cross Examination Exhibit 1 with
- 19 the exception of in IIWC Cross Examination Exhibit 1
- 20 you have also demonstrated the ten percent
- 21 demonstrated savings that would go to ratepayers and
- 22 you have also calculated the acquisition premium and

- how it would be allocated?
- 2 A. Yes.
- Q. Now I would like you to look at
- 4 Mr. Smith's Exhibit 7.0, Schedule 1, if you could. Do
- 5 you have a copy of that?
- A. Not before me, no. This is 7.0, Schedule
- 7 1.
- 8 Q. Page 1 of 3.
- 9 A. Yes.
- 10 Q. All right. And my question is just
- 11 trying to understand what you have reflected on IIWC
- 12 Cross Examination Exhibit 1 and your Exhibit 2.4SR
- with what Mr. Smith has shown here on his Exhibit 7.0,
- 14 Schedule 1.
- 15 Mr. Smith would add back in as part of
- 16 the cost of service for the combined companies the net
- 17 demonstrated savings. By net demonstrated savings I
- 18 mean the demonstrated savings in the year, less ten
- 19 percent which would be allocated to ratepayers, and
- 20 then added that difference to the cost of service for
- 21 the combined companies to arrive at the total revenue
- 22 requirement, is that correct? Is that how you

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understand his schedule?
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- 2 A. His schedule does that but it misses the
- 3 point that --
- 4 Q. Well, I just really want to understand
- 5 what you understand about how the schedule works
- 6 mechanically as compared to what your schedules do
- 7 mechanically. And I know that you have arguments and
- 8 differences of agreement, but that's sort of a
- 9 different issue, okay?
- 10 A. Okay.
- 11 Q. Now, if I go back to look at what you did
- in IIWC Cross Examination Exhibit 1, you would not
- have added back in as part of the cost of service for
- 14 the combined companies the net demonstrated savings?
- 15 A. Repeat the question. I'm sorry.
- Q. Again, it looks mechanically that on
- 17 Mr. Smith's Schedule 7.0, Schedule 1, he has taken ten
- 18 percent of the demonstrated savings and taken that
- 19 difference and added that back into the cost of
- 20 service for the combined companies to arrive at a
- 21 total revenue requirement.
- 22 A. That is correct.

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1 Q. Now, looking at IIWC Cross Examination
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- 2 Exhibit 1, what you have done is to --
- 3 EXAMINER SHOWTIS: Would you read back that
- 4 prior question?
- 5 (Whereupon the requested portion
- 6 was then read back by the
- 7 Reporter.)
- 8 EXAMINER SHOWTIS: Mr. Fitzhenry, when you
- 9 talk about total revenue requirement, are you
- 10 referring to line 13?
- MR. FITZHENRY: Yes, sir, on Mr. Smith's
- 12 exhibit.
- 13 EXAMINER SHOWTIS: It looks like to me,
- unless I am missing something, he added back in 90
- percent of the demonstrated savings on line 12 to get
- to the figure on 13, and you said ten percent.
- 17 MR. FITZHENRY: Well, ten percent from the
- demonstrated savings is, as I termed the net
- demonstrated savings, would be 90 percent of the
- 20 demonstrated savings.
- 21 EXAMINER SHOWTIS: Okay, go ahead.
- Q. Now, look at what you did on IIWC Cross

1 Examination Exhibit 1. What you have done is take the

- 2 demonstrated savings and reduced the cost of service
- 3 for the combined companies in year one by ten percent
- 4 of that amount, correct?
- 5 A. Effectively, yes.
- Q. Effectively.
- 7 A. And may I point out why my schedule is
- 8 different than Mr. Smith's?
- 9 O. Well, only because I know that Mr. Boyd
- 10 Springer will do so. But, yes, go ahead.
- 11 MR. SPRINGER: I was thinking about it.
- 12 A. Well, I think what the discussion thus
- far has missed is the most important difference. The
- 14 allocation of the demonstrated savings we are doing
- 15 the same way, I believe. The basic premise that
- Mr. Smith's schedule misses is the fact that those
- demonstrated savings reduce the combined
- 18 pre-acquisition revenue requirement. And that's not
- 19 clear on his schedule. He is starting out with a
- 20 hundred million. And that schedule in isolation, his
- 21 schedule, says that after the Savings Sharing
- 22 Proposal, the revenue requirement actually increases

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1 by four and a half, almost five million dollars. And
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- 2 in my schedule that's not true. My schedule actually
- 3 shows a reduced revenue requirement, and that's the
- 4 whole point of our Savings Sharing Plan.
- 5 Q. I am not asking you to agree with
- 6 Mr. Smith or Mr. Gorman for that example, but he takes
- 7 the position he does because he believes that the
- 8 acquisition premium becomes part of the cost of
- 9 service for the combined companies.
- 10 A. The acquisition premium indirectly
- 11 becomes a part of the cost of service, but the overall
- 12 cost of service is still below what it was on a
- 13 pre-acquisition basis.
- Q. At your direct testimony, in your direct
- 15 testimony at page 7, you indicate that the present
- 16 value of the acquisition of savings is approximately
- 17 \$76.2 million?
- 18 A. Yes.
- 19 Q. Now, should that number show up on
- 20 Mr. Stafford's Exhibit 3.5?
- 21 A. I believe that there was an original 3.5
- that was later replaced with a revision 3.5R. So it's

1 very possible that number came from the original

- 2 exhibit.
- Q. Okay. If you could, would you look at
- 4 Mr. Stafford's Exhibit 3.5R and then tell me if the
- 5 \$76.2 million number should have changed?
- A. I believe that would now be 80 million.
- 7 Q. Likewise, on the next page of your direct
- 8 testimony you indicate that the acquisition premium or
- 9 acquisition adjustment is \$66.6 million. Would that
- 10 number be reflected now on Mr. Stafford's Exhibit
- 11 3.5R?
- 12 A. I don't think that number actually shows
- on 3.5R.
- Q. Under Column 3 of Mr. Stafford's Exhibit
- 3.5R does that not show the total premium revenue
- 16 requirement of net present value or present value of
- 17 75.7 million?
- 18 A. Yes, but that is not directly the same
- 19 number as the acquisition premium.
- 20 Q. Is there any -- so you are saying that
- there is nothing on Mr. Stafford's Exhibit 3.5R that
- is the acquisition adjustment referred to on page 8 of

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1 your testimony?
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- 2 A. That's right.
- 3 Q. If we were to look at this just on a net
- 4 present value basis where you have Synergy savings of
- 5 \$80 million and an acquisition adjustment to be
- 6 recovered of \$66 million, again on a present value
- 7 basis is the \$14 million what is at issue here?
- 8 A. If you are comparing -- I'm sorry, 80 to
- 9 what?
- 10 Q. Sixty-six.
- 11 A. Oh, the \$66 million. Is that what's at
- 12 issue?
- Q. Yes. I mean, you are going to spend \$66
- million to save \$80 million?
- 15 A. We are going to spend -- we are going to
- incur an acquisition premium and we are going to
- 17 produce for ratepayers a savings over 40 years of
- 18 approximately \$16 million net present value.
- 19 Q. \$16 million?
- 20 A. \$16 million for that period.
- 21 Q. Now, you have heard me ask questions of
- other IAWC witnesses about the savings back to IAWC,

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and I believe everybody agrees that it will be
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- 2 approximately 4.5 percent. Do you remember those
- 3 questions and those answers?
- 4 A. Yes.
- Q. And if we were to look again at the \$16
- 6 million difference between the Synergy savings and the
- 7 acquisition adjustment to be recovered and look at on
- 8 a net present value basis what this means to IAWC
- 9 ratepayers, would you agree subject to check that 4.5
- 10 percent of \$16 million is approximately \$720,000?
- 11 A. Subject to check. I don't quite get what
- 12 the point is.
- 13 MR. FITZHENRY: Thank you. That's all the
- 14 questions I have. I move for the admission of IIWC
- 15 Cross Examination Exhibit 1.
- MR. SPRINGER: No objection.
- 17 EXAMINER SHOWTIS: IIWC Cross Exhibit 1 is
- 18 admitted.
- 19 (Whereupon IIWC Cross Exhibit 1
- 20 was admitted into evidence.)
- 21 EXAMINER SHOWTIS: Has the reporter been
- given a copy to mark?

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1 MR. FITZHENRY: Three.
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- 2 EXAMINER SHOWTIS: We only need one.
- 3 MR. CLENNON: Staff has some questions.
- 4 EXAMINER SHOWTIS: Go ahead.
- 5 MR. CLENNON: May I proceed?
- 6 EXAMINER SHOWTIS: Yeah.
- 7 MR. CLENNON: Thank you.
- 8 CROSS EXAMINATION
- 9 BY MR. CLENNON:
- 10 Q. Good afternoon, Mr. Ruckman.
- 11 A. Good afternoon, Mr. Clennon.
- 12 Q. I am going to try a little different with
- 13 you and perhaps am going to look at my notes and see
- if we can't get off to a good start here. If you
- 15 could turn to page 11 on your direct testimony?
- 16 A. Yeah.
- Q. And then on the question and answer that
- 18 begins on line 11 you talked about the -- this is the
- 19 five-year dates with the report or proposed rates. Is
- 20 that the subject matter of the testimony here?
- 21 A. Yes.
- Q. So if I understand what this says, is

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1 that five years from now there will be a proceeding
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- 2 and there will either be rates reflecting the level of
- 3 the savings or there will be some kind of report
- 4 describing what those savings are to the Commission?
- 5 A. Correct.
- 6 Q. Now, is it true that you expect all of
- 7 the savings to occur within a -- a majority of the
- 8 savings to occur within a year?
- 9 A. Shortly after the acquisition, yes.
- 10 Q. Shortly after the acquisition. So, for
- 11 example, if those savings were \$10, there would be
- 12 five years before the ratepayers would ever see those,
- is that accurate?
- 14 A. It would be five years before they would
- 15 be reflected in new rates.
- 16 Q. Okay. And so for five years the Company
- would be collecting the \$10?
- 18 A. That would be used to offset any
- 19 otherwise revenue deficiency that the Company might
- 20 have.
- Q. Okay. Now, there was some discussion
- 22 about that revenue deficiency and it's my

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1 understanding that Illinois-American is going to come
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- 2 in with a rate case sometime this year, is that true?
- A. Of course, for the existing Citizens.
- Q. For the Citizens Company?
- 5 A. It's possible, yes.
- 6 Q. Do you know what kind of test year is
- 7 going to be used?
- A. Haven't decided that, no.
- 9 Q. It's possible it could be a historical
- 10 test year?
- 11 A. Could be.
- 12 Q. And that would be permitted?
- 13 A. Yes.
- 14 Q. And then that would reflect a level of
- 15 costs prior to the savings?
- 16 A. Possibly.
- 17 Q. Okay.
- 18 EXAMINER SHOWTIS: When you state possibly,
- 19 under what circumstances would it not reflect a level
- of costs prior to the savings? In other words, if you
- 21 came in, filed a rate increase request for the
- 22 Citizens' service territory based on an historic test

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1 year, would you tell me under what circumstances that
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- 2 would reflect a level of costs that incorporates any
- 3 savings?
- 4 THE WITNESS: It probably would not.
- 5 EXAMINER SHOWTIS: So when you said possibly,
- 6 you can't think of a circumstance right now where it
- 7 would?
- 8 THE WITNESS: Correct.
- 9 MR. CLENNON:
- 10 Q. Could you turn to page 9 of your direct
- 11 testimony? And the sentence that begins on line 29,
- 12 "The Company is proposing that the order issued in
- this proceeding explicitly authorize recovery of the
- 14 acquisition adjustment in accordance with the home
- mortgage method of amortization subject to
- 16 demonstrating that savings exceed revenue requirements
- 17 relating to the amortization of the acquisition
- 18 adjustments." And that ends that page. That may not
- 19 be a perfect reading but is that a fair reading of
- 20 your testimony?
- 21 A. I am sorry, Mr. Clennon, what page did
- 22 you say?

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1 Q. It was on page 9, beginning on line 29,
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- 2 going to the first line of page 10.
- 3 EXAMINER SHOWTIS: Have you got the right --
- 4 THE WITNESS: Yes.
- 5 MR. CLENNON: Do I have the right one?
- 6 MS. SCHULTZ: Yes.
- 7 Q. Is it your testimony that under 7-204 the
- 8 Company is only asking the Commission to allow
- 9 recovery of the acquisition adjustment? Is that the
- only cost you are asking for in this case?
- 11 A. The Company is asking to share in the
- 12 savings that are generated as a result of the
- acquisition. And that sharing, through that sharing,
- 14 the Company is compensated for the investment it makes
- 15 to produce those savings.
- 16 Q. Okay. Just so I understand, you have
- 17 identified a cost, call it merger premium, acquisition
- 18 adjustment, right? You have put together a proposal
- 19 to, for lack of a better word, extract the money to be
- 20 compensated for that, for the ratepayers to pay you
- 21 for that, for that one cost, and that is the cost you
- 22 are seeking the Commission's approval on in this

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1 proceeding?
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- 2 A. Again, we are -- our plan, our Savings
- 3 Sharing Proposal, is a methodology to share savings,
- 4 on the one hand to provide benefits through savings to
- 5 customers, and on the other hand to provide a
- 6 mechanism for the Company to be compensated for the
- 7 acquisition premium that it's incurred.
- Q. Mr. Ruckman, that's a perfectly
- 9 legitimate answer to my question. I am really
- 10 concerned about the costs that you have identified and
- which you are seeking recovery for in this proceeding.
- MR. SPRINGER: Is there a question?
- 13 EXAMINER SHOWTIS: Let me try to shorten
- 14 this. I have been involved in some proceedings where
- a premium is identified and then there is so-called
- 16 transition costs, costs that would be -- besides the
- 17 premium there is certain costs that utilities say are
- 18 necessary to achieve the savings. They have to incur
- 19 costs in certain areas in order to achieve the
- 20 savings.
- 21 I think what Mr. Clennon's driving at is
- I didn't see anything in the record or hear about such

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1 transition costs, that if you want to call the
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- 2 acquisition premium or acquisition adjustment a cost,
- 3 I think he was asking you is that the only cost for
- 4 which some recovery is sought in this proceeding, that
- 5 is, there is not separately identified transition
- 6 costs or other costs.
- 7 THE WITNESS: That is true. We would
- 8 classify that as an asset on the balance sheet. But
- 9 that is the only -- there is no other transaction type
- 10 costs that we are seeking recovery of.
- 11 MR. CLENNON:
- 12 Q. Are there any other costs associated with
- the merger that the Company seeks to recover?
- 14 A. No.
- 15 Q. If you could go to page 6, sir, and the
- 16 question beginning on 7 where you talk about the
- 17 capitalization structure after the financing, that
- 18 question and answer, would this question and answer
- 19 change in light of this promise not to increase the
- 20 cost of or the overall rate of return due to the
- 21 merger that we heard about yesterday?
- 22 A. Well, that promise that you allude to

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1 that was made yesterday was really not addressing the
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- 2 overall capital structure as much as it was addressing
- 3 under the particular scenario that was being discussed
- 4 which was the Commission approves the Company's
- 5 Savings Sharing Plan but the Company is unable to
- 6 demonstrate any savings. There could, from that,
- 7 potentially be a marginal increase in the Company's
- 8 cost of capital, and the Company has said that it
- 9 would not seek in a rate proceeding that incremental
- 10 increase in capital.
- 11 That is the promise that was made. I
- don't believe that had anything really to do with the
- 13 capital structure so much as the overall cost of
- 14 capital.
- 15 Q. Okay. But just so I understand, but that
- 16 overall cost of capital will be affected in some way
- or no, is that your testimony?
- 18 A. Under what?
- 19 Q. Under this, for lack of a better word,
- the Flaherty promise?
- 21 A. I want to make it clear that is not a
- 22 Flaherty promise. That is a Company promise.

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1 MR. FITZHENRY: Flaherty will get you
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- 2 nowhere.
- 3 (Laughter)
- 4 THE WITNESS: Is there a question
- 5 outstanding?
- Q. Who does Mr. Flaherty work for, by the
- 7 way?
- A. Deloitte and Touche.
- 9 Q. Has anyone from the Company made that
- 10 promise in testimony?
- 11 A. Yes, not in testimony but in a data
- 12 request actually.
- Q. Are you in a position to make that
- 14 promise here on the stand?
- 15 A. Absolutely. I think it's already on the
- record, isn't it? I just said it, did I not?
- 17 Q. Very good. You are familiar with the
- 18 rate case that is currently underway here at the
- 19 Commission for Illinois-American Water Company, are
- 20 you?
- 21 A. Yes.
- Q. Now, I have a copy of the brief on

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1 exceptions filed by the Company in that case. And on
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- 2 page 2 it says that it's a summary of the Company's
- 3 positions and it talks about the rate of return on
- 4 common equity. And this is just a little blurb, I
- 5 will be happy to show it to you, I think I can read
- 6 the whole paragraph. It says under the subtitle of
- 7 (A) Rate of Return on Common Equity, it says, "The
- 8 Company has requested a rate of return on common
- 9 equity of 11.25 percent. Its expert witness Paul
- 10 Mulle supports a higher rate. However, the Company
- 11 proposes 11.25 to mitigate rate impacts on its
- 12 customers."
- 13 So if I understand the Company's position
- in the rate case, that rate of return on common equity
- should be higher, hence should be higher than what was
- 16 proposed by the Company, and even higher than what the
- 17 HEPO, which may or may not be passed by the
- 18 Commission, suggests. That would lead to a higher
- 19 rate of return -- I'm sorry, yeah, that would lead to
- a higher rate of return which you may not get, which
- 21 you will not get, and you have not asked for, is that
- 22 accurate?

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1 A. Yes.
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- 2 Q. So you are going to forego the higher
- 3 rate of return in the rate proceeding and then forego
- 4 a higher rate of return which you may be entitled to
- 5 in order to get the transaction consummated, is that
- 6 right?
- 7 A. I don't see the connection then. That
- 8 rate case -- what I am saying is that in the rate case
- 9 our expert witness supported a higher rate of return
- 10 than the Company requested when it put together its
- 11 filing.
- 12 Q. Okay. So just so I understand, there is
- a higher rate of return that was demonstrated and a
- 14 higher one could have been asked for by the Company?
- 15 A. Yes.
- 16 Q. That's one of them. In addition to that,
- in the future the Company may be entitled to a higher
- 18 rate of return but has agreed through the promise, I
- 19 guess we could call it the Ruckman promise now, not to
- 20 seek that higher rate of return?
- 21 A. I think there is -- in my view there is a
- 22 disconnect here.

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1 Q. I am not asking you to connect them. I
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- want to make sure that the facts are clear, that my
- 3 understanding of things is correct.
- 4 A. Well, what the Ruckman promise is, what
- 5 the Illinois-American promise is, is that under the
- 6 scenario that's described, the Commission approves the
- 7 Company's Savings Sharing Proposal. And in the
- 8 unlikely event that the Company is unable to
- 9 demonstrate those savings, which we think is a totally
- not possible scenario, but in that event, hypothetical
- 11 event, the Company's overall cost of capital, debt
- 12 capital, would be marginally higher. And we would not
- ask in a future rate proceeding for that marginally
- 14 higher increase in cost of capital as a result of the
- 15 financial impairment that has occurred to the Company
- 16 because of its inability to recover any of its
- investment in the Citizens Company.
- 18 Q. I understand that. So that coupled with
- 19 the reduction on the overall rate of return agreed to
- 20 by the Company in the rate case would be two factors
- 21 reducing the Company's overall rate of return, as I
- see it. Is that an accurate statement?

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1 A. The overall rate of return that was
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- 2 requested or allowed in this rate case is a rate of
- 3 return in this case on equity that is set, essentially
- 4 re-set, every rate case.
- 5 Q. Right.
- A. And in the next rate case that the
- 7 Company would file that rate of return would be set
- 8 again. And who
- 9 Q. So perhaps only with -- I'm sorry, sir, I
- 10 didn't mean to cut you off.
- 11 A. I didn't really say anything more. Who
- 12 knows where it will be set at that time.
- Q. But there may be some overlap, isn't that
- 14 right?
- 15 A. I don't know what overlap there would be.
- 16 Q. Okay. Well, perhaps there would be
- 17 overlap because you are going to file another rate
- 18 case here in a year, within a year?
- 19 A. For the Citizens' property.
- 20 Q. Yeah. You used to work for NI Water, is
- 21 that correct?
- 22 A. Yes.

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1 Q. When did you become employed by
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- 2 Illinois-American Water?
- 3 A. January 1 of 2000.
- 4 Q. And was there an event that led to your
- 5 employment there in Illinois-American Water Company?
- A. Yes.
- 7 Q. What was that?
- 8 A. I was promoted to the position of vice
- 9 president/treasurer of Illinois-American.
- 10 Q. Was this after the merger with NI Water?
- 11 A. It was actually just before. I think the
- merger was consummated in April or thereabouts.
- 13 Q. Was your position secured by the terms
- 14 and conditions of the merger?
- 15 A. No.
- 16 Q. No?
- 17 A. Not that I am aware of.
- 18 Q. Would you describe your employment at
- 19 Illinois-American Water Company as a direct result of
- the merger with NI Water?
- 21 A. It would not otherwise have happened had
- that merger not taken place.

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1 Q. Now, nothing personal, but are you an
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- 2 example of added bureaucracy after a merger?
- A. I am not going to admit to that.
- 4 (Laughter)
- 5 Q. Okay. That's fine. All right. Now
- 6 let's get down to some serious work. Mr. Ruckman, I
- 7 notice prior to you coming to work at
- 8 Illinois-American Water Company you worked at NI Water
- 9 as an accountant, is that right?
- 10 A. Yes.
- 11 Q. You are not an attorney at law, are you?
- 12 A. No.
- Q. Did you ever attend law school?
- 14 A. No.
- 15 Q. In your direct testimony you make a
- 16 reference to the Union Electric Company versus
- 17 Illinois Commerce Commission, that's on page 12, I
- 18 believe, isn't that correct?
- 19 A. Yes.
- 20 Q. When you gave that testimony, wasn't it
- 21 your intention to provide a legal opinion?
- 22 A. No.

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1 Q. So when you are referring to the statute
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- 2 and case law, you are doing so as a lay person?
- 3 A. Yes.
- Q. Sir, did you prepare this portion of your
- 5 testimony yourself?
- A. Not the legal cites, no.
- 7 Q. So did you do so with the advice of
- 8 counsel?
- 9 A. Yes.
- 10 Q. Now, on page 12 of the testimony there is
- a cite to the Union Electric case beginning on line 22
- and going to about half way through on line 24. Do
- 13 you know where in the case that quotation comes from?
- 14 A. I have looked at that case and found
- approximately where that appears, yes.
- Q. Can you tell me where that quote comes
- 17 from?
- 18 A. Page 377.
- 19 Q. Can you tell me the beginning of the
- 20 paragraph that you are referring to?
- 21 A. "The first argument contends that in
- 22 these cases the Commission" --

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1 EXAMINER SHOWTIS: Maybe to shorten this, I
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- think any citations to cases or arguments, although
- 3 cases I think maybe are best left for the briefs, and
- 4 Mr. Ruckman's layman's position as to what a case
- 5 means, I don't think should be given any weight. So I
- don't think I want to waste time arguing over whether
- 7 he is interpreting a case correctly or incorrectly
- 8 because, as I said in other proceedings, I think the
- 9 weight should only be given to the arguments that the
- 10 attorneys provide in the briefs that are filed and not
- 11 to a witness' statement as to what a case means.
- MR. CLENNON: Okay. That's fine.
- 13 EXAMINER SHOWTIS: This might shorten it, but
- 14 I don't see the purpose in arguing with this witness
- over something that must have been provided to him
- 16 anyway by counsel for purposes of his testimony, you
- 17 know, what it means or whether you disagree with it.
- 18 MR. CLENNON: I will take care of it on a
- 19 brief then, sir. If I could just ask one more
- 20 question?
- 21 EXAMINER SHOWTIS: That's fine.
- Q. In the rate case that we just talked

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about for Illinois-American Water Company, what was
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- the measure of rate base for that case? Was that fair
- 3 value or was it original cost?
- 4 A. Original cost.
- 5 Q. Do you propose to change the methodology
- 6 in your next case?
- 7 A. Do I?
- 8 O. Yes.
- 9 A. I reserve the right to change it. But at
- 10 this time probably not.
- 11 Q. Would you go to page 7 of your rebuttal
- 12 testimony?
- 13 A. Yes.
- 14 Q. There I believe you begin discussing the
- 15 acquisition savings, am I correct?
- 16 A. Yes.
- 17 Q. All right. Is it correct that a
- 18 utility's costs represent liabilities which have been
- 19 incurred?
- 20 A. Incurred and paid, among other things.
- 21 That's not the total cost but --
- Q. Is it correct to say that costs, just to

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1 use your words, have been paid -- I'm sorry, let me
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- 2 start again. Is it correct to say that costs have
- 3 been paid or you can prove that costs have been paid
- 4 through the existence of documents such as invoices,
- 5 contracts, things like that?
- 6 A. That's one way to prove costs, yes.
- 7 Q. Now, if I understand things correctly, is
- 8 it correct that the acquisitions that you refer to
- 9 represent the lack of costs, acquisition savings?
- 10 A. They represent exactly what we say. They
- 11 represent what were costs that are no longer costs
- 12 going forward.
- 13 Q. So they would be lighter costs?
- 14 A. Yes.
- 15 Q. If you could go to page 12, I think it's
- 16 beginning on about line 3.
- 17 A. Yes.
- 18 O. You state, "Illinois American will limit
- 19 the amount of revenue sought in each rate proceeding
- 20 to the amount of demonstrated savings. The
- 21 alternative ratemaking proposal would, therefore, have
- 22 no adverse effects on rates at any time," is that

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1
       correct?
 2
               A. Yes.
 3
                Q. Fair reading?
                A. Yes.
 5
                Q. Is my understanding correct that when you
 6
       use the term "demonstrated savings," it indicates that
7
       Illinois-American Water Company does not intend to
 8
       use -- does not intend to base its future rates on
9
       something -- let me start over. By the use of the
       term "demonstrated savings," am I to understand that
10
       Illinois-American Water Company in some future rate
11
12
       case is going to base the rates on something other
13
       than cost?
                A. Illinois-American in a future rate case
14
       is going to demonstrate that the costs that -- are
15
       going to demonstrate two things. On the one hand they
16
17
       are going to demonstrate what the costs are and they
18
       are going to demonstrate what the savings are that
19
       have been generated as a result of the acquisition
20
       that takes place. And the revenue requirement is then
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going to be based on a combination.

Q. So it will be cost and lack of cost? Is

21

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1 that a shrug maybe?
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- 2 A. It's going to be based upon a cost level
- 3 that is less than -- we will demonstrate the cost
- 4 level is less than it otherwise would have been absent
- 5 the acquisition.
- 6 Q. Once again, normally the utility, just
- 7 generally speaking, you figure out all the costs, you
- 8 figure out the revenue needed to cover those costs
- 9 plus a little rate of return, very generally, and
- 10 that's how rates are set, is that correct?
- 11 A. Yeah.
- 12 Q. Is it the Company's proposal to figure
- out what its costs are, right, including the
- 14 acquisition adjustment, minus something, and that will
- 15 be its total cost of providing service? When you
- 16 figure out the revenue, you add a little rate of
- 17 return on?
- 18 A. Can you read that back to me, please?
- 19 (Whereupon the requested
- 20 portion was then read back by
- 21 the Reporter.)
- MR. SPRINGER: I don't think that question is

- 1 answerable.
- Q. I will try it again. Just so I
- 3 understand this SSP, you are going to have the cost of
- 4 the combined companies, plus you are going to add the
- 5 revenue, the acquisition revenue requirement merger
- 6 premium, whatever you want to call it, and that's
- 7 fine. Then you are going to -- say it two ways. You
- 8 are going to subtract the savings or you are going to
- 9 subtract some savings, or you are going to add
- 10 negative costs, however you want to say it, and that's
- going to come up with your revenue requirement. Do I
- 12 understand it correctly?
- 13 A. You said "however I want to say it." Let
- me say how I would like to say it.
- 15 Q. Sure.
- 16 A. If the Company invested in any other
- 17 utility plant, a million dollar utility plant, and
- 18 maybe that utility plant is replacing an old obsolete
- 19 utility plant that was inefficient, and by spending a
- 20 million dollars we generated savings as a result of
- 21 that. When we came into a rate case there would be no
- 22 question about whether or not we would be able to earn

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on our million dollar investment, and those savings --
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- those savings would be reflected in the revenue
- 3 requirement.
- 4 The difficulty we have here is that this
- 5 Commission generally does not allow a rate of return
- 6 on an acquisition adjustment. And yet the Company is
- 7 making an investment that is going to produce
- 8 substantial savings. And the only way that we can
- 9 recover our costs is through the Savings Sharing
- 10 Proposal. And the way we are proposing to do that is
- 11 to share the savings that we demonstrate to this
- 12 Commission.
- 13 And by demonstrate I mean the Compa ny
- 14 puts together schedules that we believe will be
- 15 auditable. I don't see any difficulty whatsoever in
- 16 putting together those schedules. They will be
- 17 subject to Commission Staff's review and ultimately to
- 18 the Commission's approval. And the way the Company is
- 19 made whole is through the sharing of those
- demonstrated savings. Otherwise, we wouldn't be
- 21 talking about a Savings Sharing Proposal, if we were
- 22 allowed to earn on our investment like we are other

- 1 utility investments.
- Q. Okay. Let me just ask you this question.
- When you buy this investment that you have described,
- 4 that produces a savings on -- I don't know a good
- 5 example of one -- a super good pump, something like
- 6 that. You have an invoice for that pump, is that
- 7 correct?
- 8 A. Correct.
- 9 Q. Now, when you talk about providing
- schedules and proving to the Commission, it is my
- 11 understanding that from time to time these schedules
- or information you are going to provide to this
- 13 Commission is going to change at your whim, is that
- 14 right? I asked the witness yesterday if for any
- reason the Company thought it may need to change the
- 16 way this information was presented. That witness said
- 17 sure, that would be acceptable. Your position today
- 18 is that once the proposal is set in place, the Company
- 19 will not deviate from it?
- 20 A. The proposal the Company has put in place
- 21 is what the Company believes is fair to the Company
- 22 and fair to the ratepayers and meets the standard of

- 1 7-204. And there has been no other proposal put
- 2 before us in this proceeding.
- 3 Q. Let me rephrase my question. Is it your
- 4 position today that when the Company has within five
- 5 years figured out the means and methods on which it is
- 6 going to track savings, that methodology is going to
- 7 remain set?
- 8 A. Unless the Company and the Commission
- 9 Staff were to agree upon some other methodology that
- 10 both were happy with, yes, I would expect it would be
- 11 set.
- 12 Q. Do you foresee a time when the Company
- and Staff would not agree on changing the methodology
- 14 to demonstrate savings and the Company would bring
- that in front of the Commission?
- 16 A. When we would not agree?
- 17 Q. Yes, would not agree on the methodology
- 18 to continue -- the Company believes a change is
- 19 necessary. They present it to the Staff. The Staff
- 20 does not agree. Is it your position right now that
- 21 the Company is going to drop it there or is it your
- 22 position that the Company would file a petition

1 seeking appropriate relief to change the methodology

- 2 to determine a savings?
- 3 A. Well, I have no reason to speculate at
- 4 this point in time that the Company would intend to
- 5 change the methodology that we have before the
- 6 Commission right now, unless it was really to respond
- 7 to the Commission Staff's concerns about that
- 8 methodology.
- 9 Q. It's my understanding Mr. Stafford just
- 10 testified that there may be an event which would cause
- 11 the Company to re-evaluate the nature of savings and
- 12 that in the future there may be additional savings not
- 13 known at this time and the Company would seek to have
- 14 those savings shared 50/50 between the ratepayers and
- 15 the stockholders. Are you saying that's not going to
- 16 happen?
- 17 A. I frankly don't remember Mr. Stafford
- 18 saying that.
- 19 Q. Okay. I believe what he said was the
- 20 Company intends to keep track of certain costs. There
- 21 may be an event which will have to re-establish or
- 22 re-evaluate whether that cost affected the merger

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1 savings -- I'm sorry, that event affected the merger
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- 2 savings? Did I understand it correctly?
- A. Let me say what I recollect. And that is
- 4 that we were talking about merger savings and we were
- 5 talking about the fact also that the Company has
- 6 recognized that there could be additional costs as a
- 7 result of the merger, the five positions, as an
- 8 example. And I think that discussion was simply a
- 9 recognition of the fact in the Company's plan that it
- is comprised mostly of savings, but it is also
- 11 recognized that we cannot absorb that customer base
- 12 without having to have some additional staff, for
- example, customer service. We cannot absorb 70,000
- 14 combined water and wastewater customers without having
- some addition to our customer service staff. And so
- we in our proposal netted those savings.
- 17 Q. So is it your position that the savings
- identified by Mr. Stafford will never be added to or
- 19 subtracted from?
- 20 A. No.
- 21 Q. So the savings that are described by
- 22 Mr. Stafford could in fact change?

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1 A. Oh, I expect they will change, sure.
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- 2 That is our -- that is simply our forecast right now
- of what we expect to happen. It hasn't happened. It
- 4 will change.
- 5 Q. And not just the quantity of savings, but
- 6 the categories of savings may in fact change?
- 7 A. They may.
- 8 Q. It's my understanding that the Company's
- 9 position is that the acquisition adjustment reflects
- 10 the market value of the utility as set at the time
- 11 that it was purchased. Is that a fair recital?
- 12 A. The purchase price.
- 13 Q. The purchase price, okay. And the
- 14 purchase price is determined by the market, is that
- 15 correct?
- 16 A. Yes.
- 17 O. So it would be the market value that
- determines the purchase price?
- 19 A. Purchase price is the market value, yes.
- 20 Q. It's my understanding that market values
- 21 are constantly changing, is that true?
- 22 A. I would agree.

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1 Q. Do you have a TQS - 2.9?
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- 2 A. Is that addressed to me? Yes, I do have
- 3 it.
- Q. All right. Somewhere in there -- I don't
- 5 have it in front of me but I can dig it out if I need
- 6 to. The Company's proposal is to allocate -- you
- 7 state the Company's proposal is to allocate
- 8 demonstrated savings as it would other non-functional
- 9 costs. Is that a fair reading?
- 10 A. Yes.
- 11 Q. Is it my understanding that your position
- is that savings are costs?
- 13 A. Savings are foregone costs, yes.
- 14 EXAMINER SHOWTIS: Would you explain to me
- 15 what -- I am not familiar with the term non-functional
- 16 costs. Would you tell me what kind of costs you are
- 17 talking about here?
- 18 THE WITNESS: Well, if you get into the
- 19 detail of a cost of service study, the Commission
- 20 Staff has a cost of service study model that allocates
- 21 certain costs to certain areas such as production,
- 22 customer costs, which would go into the facilities

- 1 charge. Then there are other kinds of costs.
- 2 EXAMINER SHOWTIS: Okay. I think I
- 3 understand now. General costs that cannot be assigned
- 4 to specific functions?
- 5 THE WITNESS: Right.
- 6 EXAMINER SHOWTIS: Okay.
- 7 BY MR. CLENNON:
- Q. If we could go to your surrebuttal
- 9 testimony, and I think it's on page 1, line 19?
- 10 A. Yes.
- 11 Q. You state, "Under the SSP rates would
- 12 have been at or below the level which would exist in
- absence of the acquisition."
- A. What page are we on?
- 15 Q. I believe it's page 1. I can triple
- 16 recheck it. I have been having trouble with my pages.
- 17 A. I don't see that.
- 18 Q. I think it's on page 1, line 16, under
- 19 the SSP, under the Savings Sharing Proposal.
- A. What line?
- 21 Q. On my copy, sir, it's 16.
- 22 A. Okay, I am there.

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1 Q. Okay. By this testimony are you stating
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- 2 that you currently know what the level of charges to
- 3 Citizens' customers will be in the year 2040?
- 4 A. I am saying that I know that the charges
- 5 would be less than they would otherwise be absent the
- 6 acquisition.
- 7 Q. So in order to make that assertion you
- 8 must have some idea then what the rates would be?
- 9 A. No, I don't have to know that. What I
- 10 have to know is that currently the two companies both
- 11 have duplicative staffs. We have two HR directors, we
- 12 have two accounting departments, we have two
- information systems departments. And when we merge,
- there will no longer need -- there will no longer be
- 15 the need to have two.
- 16 Q. And are you saying that the merger is the
- only way to reduce those costs?
- 18 A. Yes. Without the merger, those positions
- 19 would still have to be there. Citizens stand-alone
- 20 cannot function without a separate IS staff, HR
- 21 department, accounting department. That's the whole
- 22 thrust of the proposal.

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1 Q. So in your mind over the next 40 years
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- 2 there is no event that would intervene to reduce those
- 3 costs other than the merger?
- 4 A. I don't know what event there would be
- 5 that would cause Citizens to be able to operate
- 6 stand-alone without an HR department, without an
- 7 accounting department, without an information systems
- 8 department, and all those other duplicative positions
- 9 that there now are. I don't know how that can happen.
- 10 Q. Could we go to Exhibit 2.4SR?
- 11 A. Yes.
- 12 Q. Now I want to just ask some -- get some
- 13 clarifying questions here. So bear with me, a lot of
- 14 numbers, things like that. So does line 1 reflect
- 15 your assumed cost of operating Citizens without the
- 16 acquisition by Illinois American?
- 17 A. It assumes a stand-alone operation, yes,
- stand-alone operation of the two companies.
- 19 Q. All right. Is it your position that if
- 20 Citizens is acquired by Illinois-American, that it
- 21 will be possible to calculate the cost of operating
- 22 Citizens in the year 2040 as if the acquisition did

- 1 not occur?
- 2 A. I don't really have an intention to
- 3 calculate that. My intention is to demonstrate the
- 4 level of savings on an ongoing basis that was
- 5 generated as a result of the acquisition.
- 6 EXAMINER SHOWTIS: I think some of this has
- 7 probably already been covered. If I recall, Mr.
- 8 Stafford said it would not be the intention of the
- 9 Company to do a complete cost of service study for
- 10 Citizens as a stand-alone company through 2000 going
- 11 out 40 years.
- 12 Q. Okay. If we could go to Scenario 1, line
- 13 1, is it assumed that the revenue requirement without
- the acquisition is a hundred million?
- 15 A. Yes.
- 16 Q. And referring to Scenario 1, line 4, is
- it assumed that the savings from the acquisition is
- 18 5,500,000?
- 19 A. Yes. And let me also make clear that
- 20 these numbers were the -- I believe this is the
- 21 Company's representation of a Staff schedule using
- their same numbers.

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1 Q. Very good. Does it follow that the
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- 2 revenue requirement of Citizens as acquired by
- 3 Illinois-American is \$94,500,000?
- 4 A. The ultimate revenue requirement of the
- 5 two companies on a pre-acquisition basis is a hundred
- 6 million and on a post-acquisition basis is \$99,450,000
- 7 as shown on line 20.
- Q. Could you skip down to line 17?
- 9 A. Sure.
- 10 Q. And what was your last answer to the
- 11 question I asked? I'm sorry.
- 12 A. My answer was that on a pre-acquisition
- 13 basis the combined revenue requirement of the two
- 14 companies was a hundred million dollars as shown on
- line 1, and on a post-acquisition basis the combined
- 16 revenue requirement of the two companies would be as
- shown on line 20, \$99,450,000, thus resulting in a
- reduced revenue requirement of \$550,000.
- 19 Q. I am wondering, sir, if you have an
- 20 opinion as to whether or not it is necessary for
- 21 General Motors to calculate the production cost of a
- 22 year 2001 Oldsmobile as though General Motors had

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1 never purchased Oldsmobile from Ransom E. Olds?
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- 2 A. That's the Ransom Olds question. I have
- 3 no opinion.
- 4 MR. CLENNON: Very good. Staff has nothing
- 5 further.
- 6 EXAMINER SHOWTIS: I think, Mr. Ruckman,
- 7 there are some advantages to being the last witness
- 8 for the Applicants because I think quite a few of the
- 9 questions that I was going to ask you have been
- 10 answered.
- 11 THE WITNESS: Oh, go ahead.
- 12 EXAMINER SHOWTIS: No, I am trying not to
- 13 repeat any question that has already been answered by
- 14 a witness from the Applicants.
- 15 THE WITNESS: I appreciate that, although
- some of those questions I was wishing I could have.
- 17 EXAMINER SHOWTIS: Hold on a second. I am
- 18 going through my questions. I think almost all of
- them have been answered by a witness previously.
- 20 MR. CLENNON: Your Honor, I was reminded by a
- 21 Staff witness that I failed to ask a couple of
- 22 clarifying questions. If the parties would leave, I

1 would ask permission with their leave to ask a couple

- 2 questions.
- 3 EXAMINER SHOWTIS: Go ahead.
- 4 MR. CLENNON: I am sorry, Mr. Ruckman. I
- 5 promise these won't hurt.
- Q. On page 8 of your surrebuttal testimony,
- 7 lines 14 to 16, you state you accept the ICC Staff
- 8 Exhibit 10.1, Schedule 10.1, as the corrected version
- 9 of the Illinois-American Water Exhibit 2.1R? Is that
- 10 a fair reading?
- 11 A. Yes. Redirect me to the page number. I
- don't recall that.
- Q. It's page 8 of your surrebuttal.
- 14 A. Yes, I do recall that.
- 15 Q. So it's my understanding then you accept
- 16 Staff's Schedule 10.1?
- 17 A. Right.
- Q. In its entirety?
- 19 A. Yes.
- Q. Okay. In your opinion is
- 21 Illinois-American Water's, stand-alone, current
- 22 financial condition, given your analysis of its

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1 financial ratios, in your corrected version of
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- 2 Illinois-American Water Company Exhibit 2.1R? What is
- 3 their current financial condition as reflected on that
- 4 schedule?
- 5 A. In 2.1R?
- Q. Yes, the corrected version.
- 7 A. That I am adopting from Staff?
- 8 O. Yes, uh-huh.
- 9 A. My recollection is it's approximately an
- 10 A-, A+, A something.
- 11 Q. All right. On page 10 of your rebuttal
- 12 testimony.
- A. Rebuttal?
- Q. Rebuttal, lines 18 to 21.
- 15 A. Yes.
- 16 Q. I believe there you compare pre-tax
- interest coverage ratio to a number representing
- investment grade, is that accurate?
- 19 A. Yes.
- 20 Q. Do you agree BBB is the lowest investment
- 21 grade rating for pre-tax interest coverage?
- 22 A. I believe that's correct.

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1 Q. Is this range used for a company with a
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- business position of three?
- 3 A. I believe that to be true.
- 4 Q. Could you describe for us your use of
- 5 investment grade as a limit for pre-tax interest
- 6 coverage ratios?
- 7 A. The purpose of my testimony and the
- 8 reference to pre-tax interest coverage was to
- 9 demonstrate that under Staff's proposal, if there was
- 10 no Savings Sharing Proposal, that the Company would be
- financially impaired to the point that, for example,
- 12 the pre-tax interest coverage of the Company would be
- 13 eroded to the point where it may be below investment
- 14 grade and would barely be above the indenture
- 15 requirements of the Company.
- Q. If you could look at page 10, line 19,
- 17 you have the figure 2.0 there?
- 18 A. Yes.
- 19 Q. It's my understanding that that number
- should be changed to 1.8, is that correct?
- 21 A. I believe that the range is 1.8 to 2.0,
- 22 BBB.

1	MR. CLENNON: Thank you. Sorry about that.					
2	EXAMINATION					
3	BY EXAMINER SHOWTIS:					
4	Q. Turning to your surrebuttal testimony on					
5	page 7, in your answer there you explain why the 90/10					
6	split was selected with regard to demonstrated					
7	savings. In that answer you indicate that that's what					
8	was selected to provide a return to the shareholders					
9	on and of the funds invested in the utility's assets					
10	within a reasonable time. First of all, would you					
11	tell me what you consider to be a reasonable time?					
12	A. Well, the proposal was set up to insure					
13	that we were in full compliance with Section 7-204					
14	which means no adverse rate impacts to customers. And					
15	under our proposal we believe the proposal is the					
16	mechanics of the proposal actually guarantee savings					
17	to customers over and above the pre-acquisition level					
18	of revenue requirement. The 90 percent was chosen					
19	because that was the level that we believe was needed					
20	in order to provide the return to the Company and at					
21	the same time give meaningful savings to customers.					
22	And our schedules were put together on a 40-year					

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1 forward-looking basis to demonstrate the recovery of
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- the premium and the savings back to customers.
- Q. Did the Company have a goal, or one of
- 4 the goals of its proposal was to recover a significant
- 5 percentage of the acquisition adjustment within a
- 6 specified period?
- 7 A. No. I can't say that there was a
- 8 specified period that I am aware of. Again, I think
- 9 the primary consideration in putting together the
- 10 proposal was to insure compliance with Illinois
- 11 regulations, the Public Utilities Act.
- 12 Q. Well, in setting up the proposal was one
- of the criteria, for want of a better word, that the
- vast majority of the savings in the early years,
- assuming they can be demonstrated, would be utilized
- 16 to recover revenue requirements associated with the
- 17 acquisition adjustment?
- 18 A. Well, yeah, the 90/10 sharing in the
- 19 early years does certainly cause a lot of those
- 20 savings to be used to cover the revenue requirement.
- 21 That's still -- in my view ten percent of savings is a
- 22 meaningful number.

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1 Q. But the Company made a determination
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- that, at least for the earlier years, something more
- 3 than that ten percent, say 20 percent or 25 percent,
- 4 would be, I guess for want of a better description,
- 5 too detrimental to shareholders? In other words, they
- 6 wanted to try to recover as much of the revenue
- 7 requirement associated with the acquisition adjustment
- 8 in the early years while providing some savings to
- 9 ratepayers?
- 10 A. Yeah. Obviously, a different split, a
- lesser split, lengthens the time that it would take to
- 12 recover the Company's investment.
- 13 Q. Just so I understand the development of
- 14 the plan, was the ten percent savings for ratepa yers,
- was that a fall out number after the Company
- 16 determined what it expected or hoped to recover with
- 17 regard to the acquisition revenue requirement or did
- 18 it start with the decision that it wanted to flow
- 19 through ten percent of the savings in the early years?
- 20 I am trying to see what came first.
- 21 A. I am not sure my answer would directly
- 22 answer your question. But, again, it's kind of a

1	combination	on	the	one	hand	wanting	to	insure	а

- 2 meaningful amount of savings was provided to customers
- 3 and a meaningful or a significant portion of savings
- 4 was used to cover the investment that the Company had
- 5 made. How specifically we got to 90/10, I can't point
- 6 to an event as to how we got there.
- 7 Q. Did the Company, for example, run
- 8 different scenarios with, say, 95/5 and the 80/20 and
- 9 the 90/10, and then decided the 90/10 was the most
- 10 appropriate?
- 11 A. I can honestly say that I don't remember
- other scenarios. There probably were, though.
- 13 EXAMINER SHOWTIS: Okay. That's all we have.
- MR. SPRINGER: Mr. Examiner, we will have
- some redirect. Is it the preference we break and do
- that this evening or in the morning?
- 17 EXAMINER SHOWTIS: I think we should. Off
- 18 the record.
- 19 (Whereupon there was then had
- 20 an off-the-record discussion
- 21 and the hearing was in a
- 22 short recess.)

1 EXAMINER SHOWTIS: Back on the record.

2	RED IRECT EXAMINATION				
3	BY MR. SPRINGER:				
4	Q. Mr. Ruckman, you were asked some				
5	questions about potential test years which might be				
6	used in a future rate filing for the Citizens' areas,				
7	do you recall those questions?				
8	A. Yes, I do.				
9	Q. Can you tell me whether if an historical				
10	test year is used in such a filing there would be				
11	mechanisms available to reflect the effect of savings?				
12	A. Yes, there would be.				
13	Q. And what would that be?				
14	A. Well, the Company's Savings Sharing				
15	Proposal would be implemented in the initial rate case				
16	regardless of what test year was chosen.				
17	Q. And would that be through a process if an				
18	historical test year is used of pro forma adjustments?				
19	A. Yes.				
20	Q. There was also reference to testimony				
21	discussing a five-year interval which could elapse				
22	before the filing of rates or submission of a showing				

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1 regarding savings levels in the Company's rate areas.
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- 2 Do you have further comment with regard to your actual
- 3 expectation regarding the timing of rate filings?
- 4 A. We would anticipate a rate filing soon
- 5 after closing. And in that rate filing we would
- 6 anticipate implementation of the Savings Sharing
- 7 Proposal.
- 8 Q. And do you have any comment on the areas
- 9 that would be affect by that filing?
- 10 A. The existing Citizens' rate areas would
- 11 be impacted by that.
- 12 Q. There was also a reference during
- questioning to the circumstances of your employment by
- 14 Illinois-American Water Company subsequent to your
- 15 employment by Northern Illinois Water Corporation.
- 16 Would you comment on whether your position should be
- viewed as an additional management position?
- 18 A. Yes. Not only am I not part of the
- 19 bureaucracy but in fact I am a Synergy. There were
- actually, of the two separate companies, there were
- 21 two vice president/treasurers or comptrollers, and now
- there is one.

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1 Q. And that is yourself?
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- 2 A. Correct.
- Q. Also during questioning I believe you
- 4 made reference to the revenue requirement under the
- 5 Savings Sharing Proposal as being a combination of
- 6 costs and savings. Would you care to clarify what you
- 7 meant by that response?
- A. Yes. It really is strictly cost -based.
- 9 The revenue requirement is based on cost and the cost
- 10 associated with the price paid for the assets and the
- 11 savings that are used to cover those costs. And so
- 12 thus it is cost-based totally.
- 13 Q. Finally, you were asked about the
- 14 conclusion you drew from Mr. Hardas' Schedule 10.1
- 15 with regard to the pre-acquisition rating which
- 16 Illinois-American securities would receive. Would you
- further discuss your conclusion with regard to the
- 18 effect of approval of the transaction without approval
- of the Savings Sharing Proposal on the securities
- 20 rating?
- 21 A. Yes. There was some confusion as to
- 22 whether my original answer pertained to the Company on

- 1 a pre-acquisition or post-acquisition basis. I wanted
- 2 to make clear that on a pre-acquisition basis the
- 3 financial ratios that are shown on that schedule would
- 4 indicate that the Company is approximately an A+ rated
- 5 company. I want to make it clear, though, that
- 6 Illinois-American is not in fact rated.
- 7 And on a post-acquisition basis with no
- 8 recovery of the Savings Sharing Proposal, the ratings
- 9 in those particular financial ratios would drop in
- 10 many cases to below investment grade.
- 11 Q. And do you have any comment on the
- 12 significance that would have?
- 13 A. Certainly that would cause the cost of
- 14 financings to be higher than they would otherwise be.
- 15 It would make those financings more difficult than
- they would otherwise be if the Company continued in
- its current financial good standing.
- 18 MR. SPRINGER: That's all the questions we
- 19 have for Mr. Ruckman at this time.
- 20 MR. CLENNON: If I could ask just a couple
- 21 questions, Your Honor.

RECROSS EXAMINATION

2	BY MR. CLENNON:
3	Q. The schedule the prediction that the
4	Company would fall below investment grade if the
5	acquisition adjustment was not allowed, does that
6	prediction take into account increased revenues due to
7	the increase in rates that would be anticipated after
8	the rate filing?
9	A. Yes, it does.
10	Q. When you say, sir, that you are not a
11	part of the bureaucracy or an addition to it, is it
12	your testimony that a company can keep adding service
13	territory without ever adding individuals to the
14	corporate support system, for lack of a better phrase?
15	A. Absolutely not. My testimony is that,
16	however, there is no need to have duplicative
17	positions for people like myself and people like HR
18	directors and whole accounting departments and things
19	like that.
20	Q. In fact, you have determined, if I
21	understand things correctly, that there is going to be
22	a reduction of some employees and then the addition of

1	some employees, is that correct?
2	A. Correct.
3	MR. CLENNON: Very good. That's all I have.
4	EXAMINER SHOWTIS: You may step down. We are
5	going to start at 8:30 tomorrow.
6	(Whereupon the hearing in this
7	matter was continued until
8	8:30 a.m. in Springfield,
9	Illinois.)
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1	STATE OF ILLINOIS)				
2	COUNTY OF SANGAMON)				
3	CASE NO.: 00-0476				
4	TITLE: ILLINOIS -AMERICA				
5	CITIZENS UTILITII CITIZENS LAKE WAS	ES COMPANY OF ILLINOIS and FER COMPANY			
6					
7					
8					
9	CERTIFIC.	ATE OF REPORTER			
10		avis and Carla J. Boehl, do			
11	hereby certify that we are court reporters contracted by Sullivan Reporting Company of Chicago, Illinois; that we reported in shorthand the evidence taken and				
12	proceedings had on the he	earing on the above-entitled			
13		ue and correct transcript of aken as aforesaid and contain			
14	all of the proceedings d	irected by the Commission or			
15	other persons authorized by it to conduct the said hearing to be so stenographically reported. Dated at Springfield, Illinois, on this 2nd				
16	day of February, A.D., 20				
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18	Con	utified Chambhard Dancaton			
19		rtified Shorthand Reporter cense No. 084-001662			
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21		rtified Shorthand Reporter			
22	ПТ(Jense NO. 004-002/10			